



MURRAY MUNICIPAL COUNCIL COMMITTEE OF THE WHOLE

Meeting Minutes

Tuesday, June 7, 2022
Murray City Center

5025 South State Street, Council Chambers, Murray, Utah 84107

Attendance: Council Members and others:

Kat Martinez – Chair	District #1
Diane Turner – Vice Chair	District #4
Pam Cotter	District #2
Rosalba Dominguez	District #3 – Arrived at 4:13 p.m.
Garry Hrechkosy	District #5

Brett Hales	Mayor	Jennifer Kennedy	City Council Executive Director
Doug Hill	Chief Administrative Officer	Pattie Johnson	Council Administration
Tammy Kikuchi	Chief Communications Officer	Danny Astill	Public Works Director
Brooke Smith	City Recorder	Brenda Moore	Finance Director
G.L. Critchfield	City Attorney	Craig Burnett	Police Chief
Jared Hall	CED Director	Kristin Reardon	Police Department Admin.
Joey Mittelman	Fire Chief	Zach Smallwood	CED Associate Planner
Loran Pasalich	Murray Chamber of Commerce	Steve Roberson	Fire Department
Matt Gibbons	Murray Chamber of Commerce	Jeff Puls	Fire Department
Stacey Pasalich	Murray Chamber of Commerce	Bob Dunn	Boys and Girls of Club of Greater Salt Lake
Residents		Amanda Hughes	Boys and Girls of Club of Greater Salt Lake

Conducting: Ms. Martinez called the meeting to order at 3:30 p.m.

Approval of Minutes: Committee of the Whole – May 3, 2022. Ms. Turner moved to approve. Ms. Cotter seconded the motion. All in favor 4-0.

Discussion Items:

- **Report from the BGC (Boys and Girls Club) of Greater Salt Lake.** – Ms. Hughes discussed two FY (fiscal year) 2021-2022 operating budgets specific to the Murray Club; and provided budget information, financial statements, and the independent auditor's report for the entire organization.

Ms. Hughes explained there are two separate budgets for the Murray Club: the Murray Site budget, and the Murray Club Administrative Support budget.

- Murray Site Budget –Ms. Hughes said revenue comes from program fees, donations, other government grants, funding from foundations, corporations, and individuals. Expenses include salaries, wages, transportation vehicles and other items. Since the Murray BGC is a licensed

accredited daycare where programs are licensed through the State of Utah, families that receive State subsidies for childcare are able to utilize their services.

- Murray Club Administrative Support Budget –Ms. Hughes said as a large non-profit organization, the BGC of Greater Salt Lake has seven locations in Utah: five in Salt Lake County, one in Price and one in Tooele. Administration offices are housed at the Murray location where operation costs cover a STEM (science, technology, engineering, and math) director for specialized curriculum, club services, safety operations, fleet, building maintenance and other items. The administrative team works to serve all locations from the Murray Site so financial allocations are based off of need and time requirements for each club.

It was noted that the total cost to operate the Murray Club is approximately \$2.6 million annually, and Murray's annual donation of \$100,000 goes towards the Murray Club only. A Murray City Fund Usage Report was shared to reflect how Murray's contribution is allocated for personnel, indirect expenses, program supplies, equipment, materials, and vehicle expenses.

Ms. Turner asked how many staff members work at the Murray Club and are there staffing challenges. Ms. Martinez noted a total of 28 including part-time and full-time employees. Ms. Hughes agreed and stated staff numbers would increase for summer camp programs. There are challenges to maintain and retain employees so starting wages would increase this year to \$15 per hour; and cost of living and merit increases would be implemented at the Murray location. As an organization, retention bonuses and performance-based increases would be given on top of salary increases.

Mr. Hrechkosy noted wages and salaries totaling \$2.9 million for the entire organization; and requested a breakdown of salary amounts for administrative positions. Ms. Hughes did not have that information for the current fiscal year but said her salary fell just below mid-range compared to other non-profit agencies. She said the FY 2021-2022 financial report shared with the Council was for the previous year. Mr. Hrechkosy requested current information be included in a future report to the Council. She welcomed in-person meetings to follow-up about current wage percentages and the current CEO pay information not provided. Mr. Hrechkosy noted board members are not paid employees. Ms. Hughes agreed.

Ms. Hughes reported the Murray BGC attendance is approximately 600 children, there are hopes to expand enrollment to 2019 pre-covid levels; and reconstruction of the facility will enable them to accept more children. There is a current staff shortage so the summer program waiting list is 67 families for elementary age groups. She said during the pandemic there was a small shift in demographics with an increase in low-income families, youth of color and children of single parent households. To avoid entrance barriers the cost for membership is \$20 for summer and \$20 per school year.

Ms. Cotter led a discussion about Murray schools offering all-day kindergarten in the future and how it would affect BGC attendance and revenue. Ms. Hughes expected a slight reduction in tuition because many children will need before and after school care. Ms. Cotter asked about other city contributions to the organization. Ms. Hughes said Midvale City is the largest contributor; Tooele and Carbon County are traditional contributors and also helped with building purchases. Larger funding sources are from Salt Lake County partnerships and other public grant funding. Council Members

agreed the Murray donation is being utilized effectively to support the Murray Club.

- **Report from the MACC (Murray Area Chamber of Commerce).** – Mr. Gibbons said the Murray Chamber uses the City's donation by providing member engagement, increasing business visibility and by developing business education for all Murray members to promote growth and community support. About 20% of funding comes from Murray City, which is adjusted as membership numbers increase. Other sources of income are from new membership fees, annual and monthly membership renewals, and events such as Lunch and Learn, Women & Business, the annual golf tournament, partner affiliate programs and the referral community that is a networking program.

Mr. Gibbons said MACC serves Murray City and businesses in the surrounding area; about 80% of members are based in Murray. They are a resource for Murray residents and the community by organizing events like Meet the Candidates Night, community affairs, government relations functions and programs for the elderly. The Murray Chamber was one of the first in the country to have a youth chamber. Business education development includes specialized training to help enhance customer service and increase business profits. Other State chambers have approached the MACC as a model to learn from, to enhance community business in their own communities. This is the reason MACC holds events in other cities; and in return, MACC gains new members. MACC began in 1948 and operates with one paid employee and several volunteers that run committees and events.

- **MPD (Murray Police Department) Report.** – Chief Burnett reviewed the current MPD organizational chart that is divided into two bureaus; administration and operations. Responsibilities, functions, and divisions of each bureau were outlined; each bureau has its own deputy chief.

Mr. Hrechkosy led a conversation about the SWAT team, functions of internal affairs and demographics related to gender, race, and ethnicity. Chief Burnett said MPD does not have a full-time SWAT team because it is rarely needed in Murray; 20 officers who are completely trained for SWAT attend ongoing monthly training to maintain efficiency. He explained internal affairs handles complaints from citizens or matters that the MPD itself is investigating. Investigations are submitted to the Murray City Attorney's office before any disciplinary action is taken. He reviewed staff numbers since the pandemic and said out of 16 new hires there are 5 non-white males. They have hired many great people who come from all different ethnicities. Mr. Hrechkosy asked when was the last time an officer was terminated through disciplinary action. Chief Burnett said it is a rare happening and it does not even occur annually.

Ms. Turner asked if MPD officers belong to a union. The Chief said it is an option many have chosen but it is not required.

Chief Burnett discussed significant cases and said since 2020 there was a 20% increase in calls for service and five homicides; he believed this was due to more people moving to Murray. There was a change in record keeping software that was mandated throughout Salt Lake County, now all police forces in the County are on Versaterm where information is more easily accessed. A focus map was displayed depicting high crime areas in the City for over the last 12 months. High crimes occurred at Fashion Place Mall, the extended stay motel on Winchester, State Street near Costco, the hospital, and in northern Murray near TRAX.

He discussed the MPD mental health unit that began last year and described how situations are handled, what resources are available and what specialized training occurs. He explained the Peer Support and Officer Wellness program that provides training and counseling for officers that will help fellow officers cope with career and life struggles. He spoke about the 25-year-old MPD Training Center that houses all types of training for MPD. The facility has a shooting range, classroom, and gymnasium. On a regular basis nineteen other enforcement agencies also use it for training; one full-time MPD training officer oversees and manages the training center.

Mr. Hrechkosy expressed concern about a recent school shooting in Texas and led a lengthy discussion about safety in Murray elementary and middle schools. Chief Burnett confirmed MPD provides four full-time resource officers; one at Murray High, one at Cottonwood High; one at Hillcrest Junior High and one at Riverview Junior High School. All officers will respond as needed to elementary schools. Mr. Hrechkosy asked if salaries of school officers are paid by the City or by the Murray School District. Chief Burnett said the City receives a stipend from the Murray School District. Mr. Hrechkosy asked that a proposal be made to place one police officer at all Murray educational facilities. He hoped to understand what this effort would look like and requested further discussion at the next Committee of the Whole meeting. Chief Burnett stressed the MPD has considered doing that many times, but to do so would cost roughly \$2 million. He felt the subject matter involved many other related issues.

Ms. Martinez said as reports unfold, a lack of police officers was not the problem at the Texas school. She said the Council meets frequently with school district board members who regularly discuss how they work closely and frequently with officers to refine safety practices and protocols. Chief Burnett confirmed they receive funding from Granite and Murray School Districts for specialized active shooter training. He said Murray schools are locked down at all times and resource officers coordinate with all school administrators. Active shooter training is ongoing to ensure safety, readiness, and security. He agreed the issue is a constant worry and MPD officers also train regularly for active shooter incidents with administrative and security teams at Intermountain Medical Center and Fashion Place Mall after hours to ensure preparedness.

- **Continuation of MIH (Moderate-Income Housing) Discussion** – Mr. Smallwood said Utah cities are again required to provide more affordable housing. He recapped that in 2019 SB (Senate Bill) 34 legislation was passed, where cities were given a menu of items to choose from that would encourage development of MIH. State officials were upset that many cities chose not to address it, so HB (House Bill) 462, Housing Affordability Amendments was written and passed to ensure cities facilitate more MIH. He said Murray City was not a city that disregarded the initial effort of SB34.

He explained with regard to HB462 all cities are required to implement a MIH plan in all General Plans, amend existing strategies, report annually to the State an outline of planning efforts; and, either add or restrict incentives for compliance with the MIH requirement. To achieve this Mr. Smallwood outlined three options. Option 1 allows the City to amend current strategies to better match new State requirements; Option 2 means the City would start over with brand new strategies requiring the Council to approve a completely different pathway for MIH; and Option 3 requires cities to implement more than what is required. By doing so cities would be placed at a higher priority level to receive State transportation funding.

Mr. Smallwood reviewed strategies required for each option; strategies that Murray must include,

items the City could do nothing about, doable strategies and those favorable to CED (Community and Economic Development) staff and the Murray Planning Commission. He requested Council Members study all 24 strategies and also choose what they believe is most ideal. Once all preferred choices are determined, CED staff would research strategies to keep the process moving forward. Mr. Smallwood reviewed existing MIH goals and objectives located in the current GP (General Plan) and explained how some could be converted to match State language to show compliance.

He reported that in 2010 Murray led a rezoning effort to encourage density by rezoning a large portion of its manufacturing zone into a mixed-use zone. He said this was not common because most cities wait for rezone requests to be made by property owners. Ms. Martinez commented that when people hear the word rezone, they believe their homes will be bulldozed to build a quadplex. She clarified that when an area is rezoned, it is for larger land owners who want to sell or redevelop property to have flexibility. Mr. Smallwood agreed. She said the City is already doing a level of investing in MIH but would need to do more. Mr. Smallwood said the recent bill was aimed at cities who have not participated at all, and although Murray has done more, we must respond to new legislation by showing efforts towards something new.

Ms. Turner agreed the City already acted in accordance. Mr. Hall clarified Murray must adopt new State language verbatim and adopt their goals and specific implementation plans. He said choices should be made carefully and projects the City has done could be included in required implementation plans moving forward, but legislatively Murray would still fall short in meeting new requirements.

Ms. Dominguez asked if staff would adjust population numbers related to past sewer, water, and power infrastructure studies to add more housing. Mr. Hall said yes and clarified that when the State says MIH is required – it means more density is required. Previous studies and projects could be utilized in the new implementation plans by updating current GP language.

Ms. Turner said the term MIH was confusing because most MIH is not affordable. Mr. Critchfield agreed new legislation does specify that cities must work to facilitate MIH, but housing constructed is not afforded by all. He said there are many moving parts to the bill and Council Members should realize that Murray is doing the best it can to meet new MIH requirements being imposed on Utah cities. This does not mean the City can reach what it wants to in terms of affordability.

Ms. Dominguez asked the State deadline to submit new MIH plans. Mr. Smallwood said before October 1, 2022. A public hearing would be held during the August 4, 2022 Murray Planning commission meeting and Council Members would consider a final proposal on September 24, 2022. He offered to meet one on one with Council Members to dive deeper into the material.

Mr. Hall said Murray addressed the MIH issue in 2003, 15 years prior to Senate Bill 34 when a MIH section was included in Murray's GP. He felt the housing crisis in Utah would not be solved by how the Council responds to new legislation. Affordable housing was always a concern to staff which is why they work to provide many housing options.

There was a lengthy conversation about how to proceed or vote for strategy choices. Mr. Smallwood agreed it was short notice for the Council to evaluate 24 strategies. Ms. Turner said the Council depends on CED staff expertise for planning strategies and she wondered about unintended

consequences if choices are left to the Council. He encouraged them to study and communicate with the Mayor's office to form good choices and assured staff would assist them. Ms. Martinez said planning should not start from scratch. Ms. Dominguez asked if personal choices would be discussed at the next work session. Mr. Critchfield said it was appropriate for Council Members to converse separately with the Mayor's office and meet with CED staff to discuss choices so that ideas can be gathered in a timely manner.

- **Reports from Murray City representatives who serve on interlocal boards, committees, and commissions.**

- **UIA (Utah Infrastructure Agency)** – Ms. Moore said the FY 2022-2023 tentative budget was adopted and would be finalized and approved at the next board meeting. As part of the budget UIA is projecting to allocate dividends of \$502,000 to Murray City, which the City would use to offset the UTOPIA (Utah Telecommunications Open Infrastructure Agency) bond payment. She reported that in FY 2022 Murray received \$178,000 when customer subscriptions increased.

UIA and UTOPIA have finished building out Murray City, except for various Homeowner Association properties. Overall, UIA has 27 service providers and 42,000 residential subscribers; in Murray the service is available to 10,000 homes and over 14,000 businesses. Murray provides UIA with approximately 3,500 residential subscribers. Ms. Moore believes the take rate will eventually increase from 27% to 40%.

- **UTOPIA** – Mr. Hill said the UTOPIA board accepted the tentative budget which would be finalized and considered in a public hearing during the June board meeting. Laurie Harvey, Chief Financial Officer retired, and the position is filled. The board approved a Memorandum of Understanding that will allow UTOPIA staff to work with Rural County Representatives of California. The goal is to help small organizations in central California implement a telecommunications system like UTOPIA. Similar to what UTOPIA did for Idaho that provided significant revenue for UTOPIA, there would be no cost to UTOPIA or member cities for assisting rural companies in California.
 - **VECC (Valley Emergency Communications Center)** – Mr. Hill reviewed that VECC struggled for years to improve call answering percentages, based on timing. In April of 2022 they exceeded the national standard adopted by the State of Utah by answering 90% of all calls within 15 seconds or less. Police departments will see a 13.5% increase for VECC services and fire departments an 11% increase due to new software and new staff needed to meet the national standard. He reminded the Council that they recently approved Murray police and fire FY 2022-2023 tentative budgets reflective of these increases. Also in the budget was a savings goal to reach a 25% reserve level because for years VECC did not operate with any reserves for annual operations.

Chief Mittelman worked with VECC and other agencies to create a new system that will allow Murray City responders to be called out for all emergencies located in Murray. Currently, VECC software calls a vehicle in the system that is located closest to a scene. Mr. Hill said to ensure safety is top priority, it is important for Murray citizens to see Murray vehicles arrive with Murray staff. Murray emergency vehicles are staffed with specifically trained personnel that VECC software does not take into consideration related to criteria that Murray Fire Department has

established as more favorable. Other agencies do not always send responders qualified for an incident. Chief Mittelman confirmed Murray will always staff ambulances with two paramedics; other agencies provide one EMT and one paramedic, which is a difference of 2,000 hours of education. Mr. Hill said the VECC board will review the proposed system and Murray Fire will continue to pursue the concept, but not all VECC members agree with it.

- **Metro Fire** – Mr. Hill said Metro Fire is an interlocal organization of cities that do not belong to the Unified Fire Department. Metro Fire meets every three months to discuss common concerns and issues. They also share services and resources. There was nothing significant to report.
- **Salt Lake County COG (Council of Governments)** – Mr. Hill said COG meets four times per year which involves mayors from all cities and townships in Salt Lake County. From the last three meetings new committee assignments were implemented for entities like the WFRC (Wasatch Front Regional Council), Utah Department of Transportation, Public Works and taxing entities ZAP, a program that supports zoos, arts, and parks; and TRCC that supports programs for tourism recreation, culture, and conventions. Mayor Hales was assigned to a regional growth committee for the WFRC. COG members heard from Utah Transportation Authority about the possibility of continuing free fares on public transportation; and about a proposal to construct a gondola in Little Cottonwood Canyon. There was a discussion about whether or not Salt Lake County law enforcement, UPD (Unified Police Department) has been duplicating services handled by municipalities. This created a double taxation issue. Chief Burnett reviewed all Murray services provided by UPD and found a few instances of duplication that were reported to the County.
- **Discussion on Fireworks** – Chief Mittelman said safety is the number one goal regarding fireworks. He reviewed legislative history regarding fireworks in Utah that has evolved since 1993. State Code was read to confirm that cities must provide identifying areas where the discharge of fireworks is prohibited because of historical hazardous environmental conditions, no later than June first of each year. Chief Mittelman said as always, they submitted the information on time and the City's permanent Fireworks Restriction Map can be viewed on the Murray City website.

Chief Mittelman said restricted areas in Murray are the Jordan River, Murray Park and Wheeler Farm; and areas controlled by the County that are Mick Riley Golf Course and 1300 East near Vine Street. Restricted sites also envelope areas within 200 feet including waterways, trails, canyons, and washes. The City allows fireworks:

- July 2nd - July 5th
- July 22nd – July 25th
- December 31st

Ms. Turner said each year she makes a request to restrict fireworks along the Murray Canal Trail where there is a waterway and dry brush. Mr. Critchfield said since there was no hazardous condition historically, and without proof of fires in two of the last five years, the area cannot be restricted. Chief Mittelman agreed. Mr. Critchfield said it is up to fire code officials to determine hazardous areas and conditions and inform the Council of such conditions. Chief Mittelman confirmed there was no history of fire along that creek or at homes along the Canal Trail.

Chief Mittelman reviewed things like weed control, education through social media, signage in

restricted areas, County and City website restriction maps, and having both police and fire officials aware of restrictions, as things the City can do to help prevent unwanted incidents. He encouraged residents to trim and cut dead branches from trees; and discussed best practices for disposing of used sparklers and fireworks.

Adjournment: 6:02 p.m.

Pattie Johnson
Council Office Administrator III