



## MURRAY CITY MUNICIPAL COUNCIL COMMITTEE OF THE WHOLE

The Murray City Municipal Council met as a Committee of the Whole on Tuesday, October 15, 2019 in the Murray City Center, Conference Room #107, 5025 South State Street, Murray Utah.

**Council Members in Attendance:**

Dave Nicponski - Chair	District #1
Dale Cox – Vice Chair	District #2
Jim Brass	District #3
Diane Turner	District #4
Brett Hales	District #5

**Others in Attendance:**

Blair Camp	Mayor	Jan Lopez	Council Director
G.L. Critchfield	City Attorney	Jennifer Kennedy	City Recorder
Doug Hill	Chief Administrative Officer	Kim Sorensen	Parks & Rec. Director
Jennifer Heaps	Comm. & PR Director	Danny Astill	Public Works Director
Pattie Johnson	Council Office	Brenda Moore	Finance Director
Jake Pehrson	Resident	Kat Martinez	Resident
Randy Williams	SL County Health Dept.	Rosalba Dominquez	Resident
Janice Strobell	Resident		

Mr. Nicponski called the Committee of the Whole meeting to order at 4:46 p.m. and welcomed all.

**Approval of Minutes** - Mr. Nicponski asked for comments or a motion on two sets of minutes: Committee of the Whole - June 18, 2019 and Committee of the Whole – July 16, 2019. Mr. Brass moved approval on both sets of minutes; Mr. Cox seconded the motion. (Approved 5-0)

**Discussion Items**

**Parks and Recreation Master Plan and Murray Park Pavilion Projects** – Kim Sorensen (Attachment #1)

Parks and Recreation Master Plan Update: Mr. Sorensen highlighted the following:

- Four phases to create the Parks and Recreation Master Plan are on schedule. The first two phases: Inventory and Assessment, are complete; Strategies, the third phase is nearly complete; and Action Planning, the final phase, is yet to come.
- A draft of the plan will be complete in December 2019, to be reviewed by the council in January 2020. After that, it will be made public in city offices, the library, and posted on the city website; citizen's review and comments are welcome for two weeks. Comments and concerns will be incorporated into the Master Plan; public comment opportunities could be stretched to three weeks if necessary.
- The city council will consider approving the final Parks and Recreation Master Plan in late February.

Mr. Sorensen reported successful citizen outreach to attain public opinion, regarding the priority of having parks in the city. Data was accumulated by:

- An online survey/questionnaire related to parks resulted in 1,435 responses.
- Discussions with Mayor Camp and the Murray City Council.
- Meetings with 25 city groups held with the Project Advisory Committee.
- Pop-Up Events held at Murray Fun Days, the Police and Fire Safety Fair, and the Fourth of July Carnival, resulting in a total of 1,950 participants.
- Collecting the geographical information of participants.

As a result, a color-coded map was created related to all existing park; park facilities in the city; park, trail, and path searches; and new opportunity areas. Mr. Sorensen noted three new possible scenarios on the map:

- GREEN Areas - Challenging to find property for purchasing, but future parks would be ideal in:
  - Far southeast quadrant of the city.
  - Northeast quadrant of the city.
  - 5300 South and 4800 South, east of Interstate 15. (Residents at the new apartment complex at 300 West and Vine Street would utilize this future park.)
- BLUE Areas - New park opportunity that involve partnerships:
  - Two areas were noted where a working agreement between the city, and schools, or churches might allow Murray residents to utilize their spaces and facilities for city recreation programs.
- PURPLE Area – Improve access to an existing park.
  - One area south of the Murray golf course and west of Interstate-15 was identified. The idea allows for recreation and activities at the Murray golf course when closed, like open trails for walking. Mr. Sorensen clarified he was not suggesting this would happen; rather explaining the suggested improvements to the area. Ms. Turner asked if a cross-country ski trail might be possible during winter months. Mr. Sorensen said maybe.

#### Murray Park Pavilion Project

Completed design plans for reconstructing all pavilions in the park were received from the architect. The hope is to order pavilion structures this week from Poligon and start the bid process to hire a contractor

over the next two weeks. Contractors will begin tearing down existing pavilions in November, and new structures are expected to arrive in January 2020. Weather permitting, work will continue through the winter to complete the project by May 1, 2020.

Mr. Sorensen explained, due to necessary site work, design work for pavilion #5 was taking longer than expected. However, design plans for pavilions #1, #2 #3 and #4, are complete, with bids underway, to have them completed by the spring of 2020. The hope is #5 will be ready for bid in early summer, to be completed in the fall of 2020. He noted utility issues like underground power lines, and the installation of a sewer system for a drinking fountain need to be addressed at #5, which is part of the delay. In addition, because pavilion #5 has seen heavy use over the years, they want to ensure the pavilion is designed right. Currently, #5 holds 250 people, and the new pavilion, which may be situated differently at the site, could possibly be larger to include a restroom and playground.

Ms. Turner asked if pavilion #5 was the most used. Mr. Sorensen said all pavilions are equally and heavily used, and reservations for all of them are completely booked every summer.

Mr. Sorensen briefly described the appearance and sizes of new pavilions to include rock, metal, and wood, and colors of beige and brown. The stage, stairs, and grassy hill will remain in place at pavilion #2. Reservations will not be taken until after the month of May 2020.

Ms. Turner commended Mr. Sorensen and his staff for wonderful success with pop-up surveys by involving the community to improve Murray parks. Mr. Sorensen thanked the council for their support, and gave credit to city staff, and Murray citizens who participated in surveys and care about local parks and recreation programs.

#### **Noise Ordinance Amendment** – Kim Sorensen

The proposed ordinance would allow an exemption for golf course maintenance operations. The reason for the amendment is due to new construction of 11 houses nearby. Currently, the noise ordinance does not allow lawn or garden tools to be operated before 7:00 a.m. and after 10:00 p.m. Therefore, by allowing the exemption - staff can mow grass as early as 5:30 a.m. – which has already been happening.

Mr. Sorensen said golf course staff has always been cognizant of noise levels, due to the mobile home park south of the golf course. Current mowing schedules are arranged by mowing further away from residents - earlier in the early morning. He noted golfers are allowed to begin golfing in summer months, as early as 5:30 a.m. The concern is once new homes are complete to the east, the path on which mowers travel from the maintenance building, will be right next to new houses, and the hope is to continue to minimize noise. He said should the ordinance pass, the exemption would affect Mick Riley golf course as well. Homes surround the course, and mowing also begins at 5:30 a.m. as golfers head out. Mowers at Mick Riley begin mowing in the center of the course to keep the noise levels at bay. He said the city would still adhere to the Salt Lake County noise ordinance, set by decibel levels, which is currently not as strict as Murray.

Mr. Cox asked about decibels of electric mowers. Mr. Sorensen said decibels for electric mowers are significantly lower than gas mowers – but electric mowers are still louder. Mr. Brass confirmed.

Ms. Turner anticipated complaints from future homeowners near the Murray Parkway course and asked why it was important to begin mowing so early. Mr. Sorensen confirmed it was necessary, otherwise golf maintenance would never occur, due to the long-playing hours during summer months.

#### Cost Sharing Agreement with Salt Lake County for the Swimming Pool – Doug Hill

Mr. Hill shared a brief history prior to 1970 when the Murray School District built an indoor swimming pool, attached to the old Murray High School building. It is unclear how the agreement came about, but an interlocal agreement was entered into in 1970, by Murray City, Salt Lake County, and the Murray City School District to jointly cost share operation expenses of the pool. The agreement was amended in 1991, and again in 2004, to allow the county to change their funding contribution. In June of 2018, the 2004 agreement expired. At that time the county was contributing \$40,000 per year, for operations of the Park Center swimming pool. (The Murray High School pool was torn down with construction of the new high school, and therefore, the school utilizes the Park Center pool.)

Mr. Hill explained when Murray City constructed the new Park Center Recreation Center, the Murray School District no longer participated annually by financially supporting operations of the pool; all expenses are currently made by Murray City, and the annual contribution from Salt Lake County.

Since the agreement expired, Mayor Camp, Mr. Hill and Murray staff had discussions with the county to renew the agreement; it was assumed the county would still be willing to contribute since an agreement was in place so long. A copy of a letter addressing the renewal, from Mayor Camp, to Mayor Wilson was noted. The response from the county was they are no longer willing to continue the long-term cost sharing agreement with Murray.

Mr. Hill reviewed the new proposed agreement the county sent back to Murray City conveying their intentions to phase-out contributions over the next three years, as follows: Next year, Murray would receive \$30,000, the following year, \$20,000; and the third year, \$10,000. This would finalize their involvement - terminating the agreement. Mr. Hill said the proposed agreement would be presented during the November 12, 2019 council meeting for council consideration and noted the financial impact to revenue.

Mr. Hales asked why the Murray City School District did not participate in funding. Mr. Hill explained when the Park Center was constructed in 2002, the school district made a \$2 million contribution towards capital construction costs. The agreement reached at that time, did not obligate them annually beyond that contribution. Mr. Hales thought the situation was unclear as to how much the school district utilized the pool, compared to maintenance and operation costs that have gone on for many years. Mr. Hill agreed, many facilities are intertwined between Murray City and the Murray School District – which has been the practice for decades. For example, the School District uses the city's baseball field, softball fields, and swimming pool – in return the City uses Murray School District facilities like the outdoor soccer areas, and indoor gymnasiums for city recreational programs. Mr. Hill stated there is an agreement in place allowing each entity to share the other's facilities without any financial reservation costs. In addition, he noted the city also contributes generously to providing school resource officers; therefore, he confirmed the situation is complicated, but the hope is for a harmonious relationship to continue between the City

and the School District. He agreed it seems challenging for both sides to have adequate indoor space to operate programs smoothly.

Ms. Turner noted Mayor Camp's letter to Mayor Wilson that specified Murray City does not charge residents from other cities – more than Murray residents, to use the Park Center. She wondered since the county would no longer contribute financially, should the Park Center begin charging non-residential rates to make up the financial loss. Mr. Hill did not think that was the intent, although charging non-residents did occur in the past. Deciphering the difference between non-citizens and citizens became cumbersome but would most likely happen again. Mr. Turner thought the reason the county contributed financially in the past was because so many county residents visited the Park Center for recreational purposes. Mr. Hill confirmed.

Mr. Cox asked how the financial shortfall would be recovered. Mr. Hill agreed \$40,000 must come from somewhere. Mr. Cox said he was hopeful something would be realized to make up the loss.

**Announcements:** Ms. Lopez made several announcements related to coming events for the council members.

**Adjournment:** 5:18

**Pattie Johnson  
Council Office Administrator II**

# ATTACHMENT #1

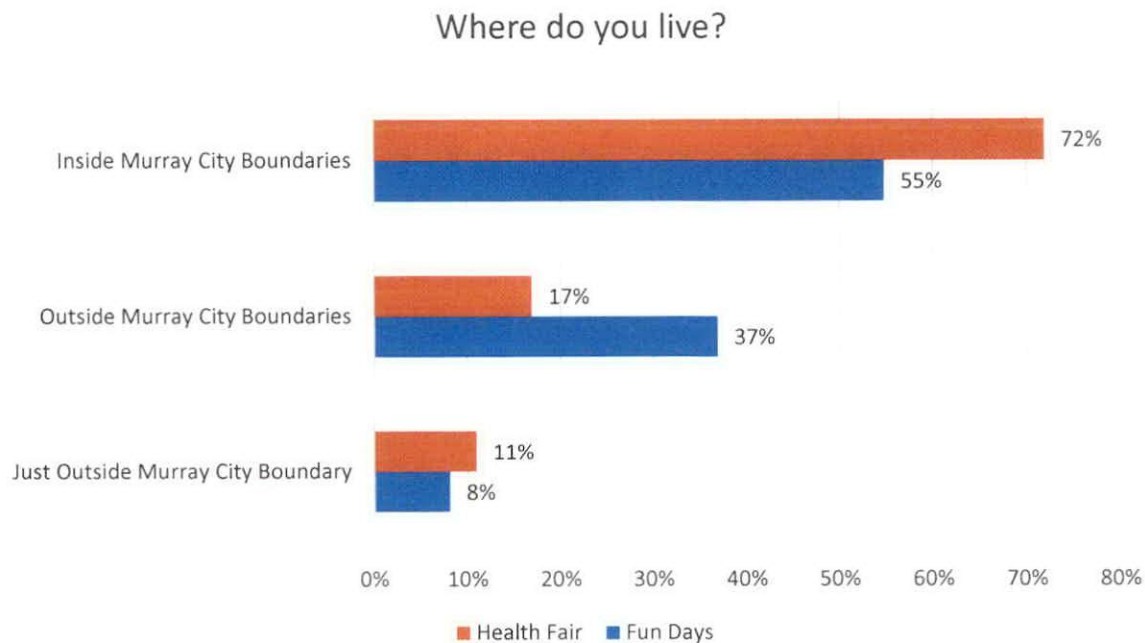
## Murray City Parks and Recreation Master Plan

Several said they had previously taken the survey as well and were pleased to see Murray City taking more input to further identify priorities. Of note were a number of families of color, including Latinx and Muslim families who participated in the sticky dot and coloring page exercises.

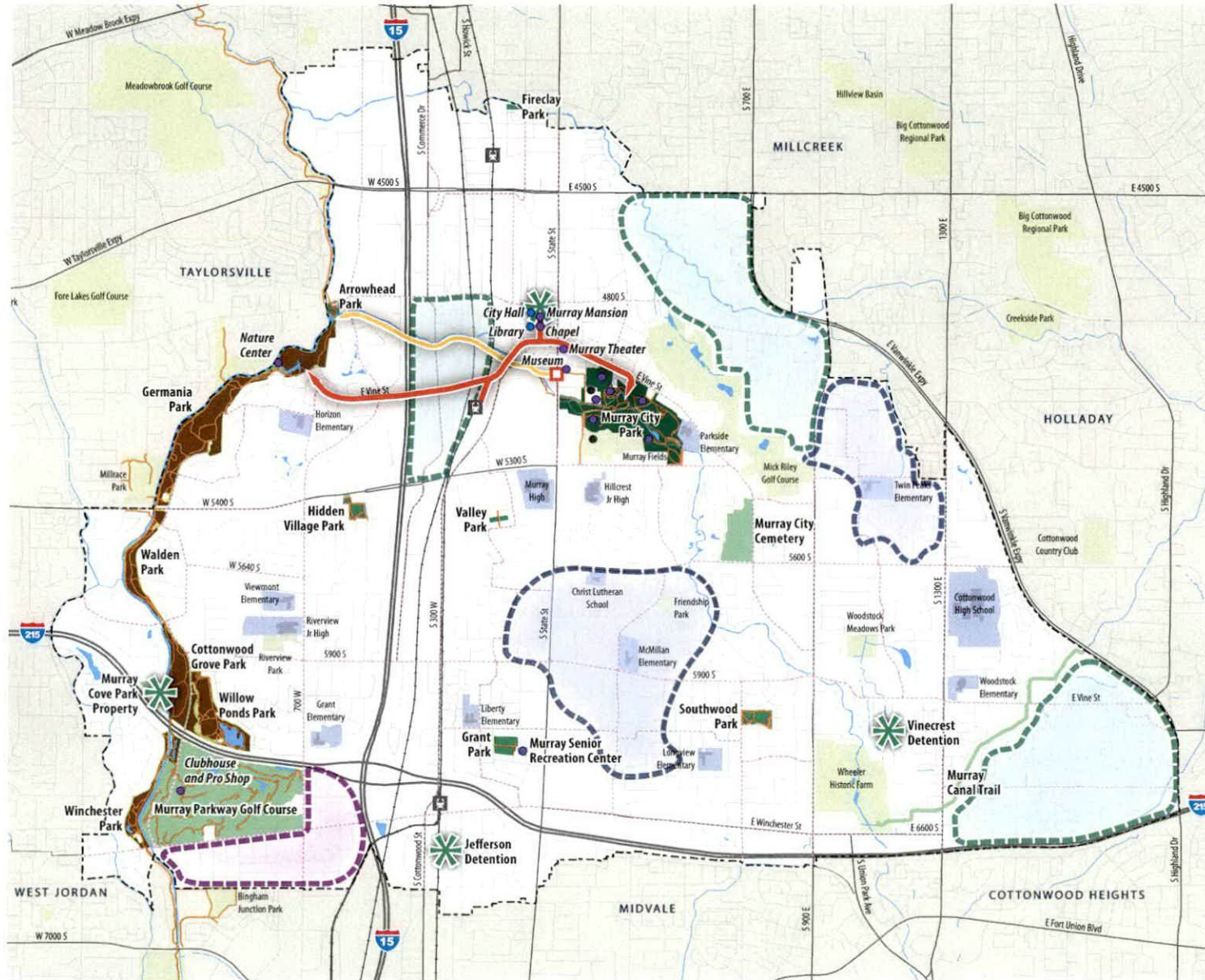
The majority of participants were Murray City residents, though many came from surrounding cities. While some of the non-residents were initially skeptical about doing the sticky dot exercise, they were encouraged to participate because they use Murray parks and live close enough to attend events and programs.



Figure 1: Where do you live?



### Map 3: Park Search and Opportunity Areas



#### Proposed Park and Trail System

- Major Trail Opportunity
- Local Trail Opportunity
- Park Search Areas
- Park Search or School Partnership Opportunity Areas
- Improved Access to Existing Parks
- ✱ Park Development Opportunities
- Mid-Block Trail Crossing Opportunity
- Proposed City Facilities

#### Murray City Parks and Recreation Facilities

- Murray City Recreation Facilities
- Jordan River Parkway
- Regional
- Neighborhood
- Special Use Sites

#### Other Parks and Facilities

- Other Recreation Facilities
- Murray City Public Schools
- Parks and Facilities Provided by Others

#### Trails and Paths

- Bike Lanes (Shared and Dedicated)
- Trails

#### Base Map Features

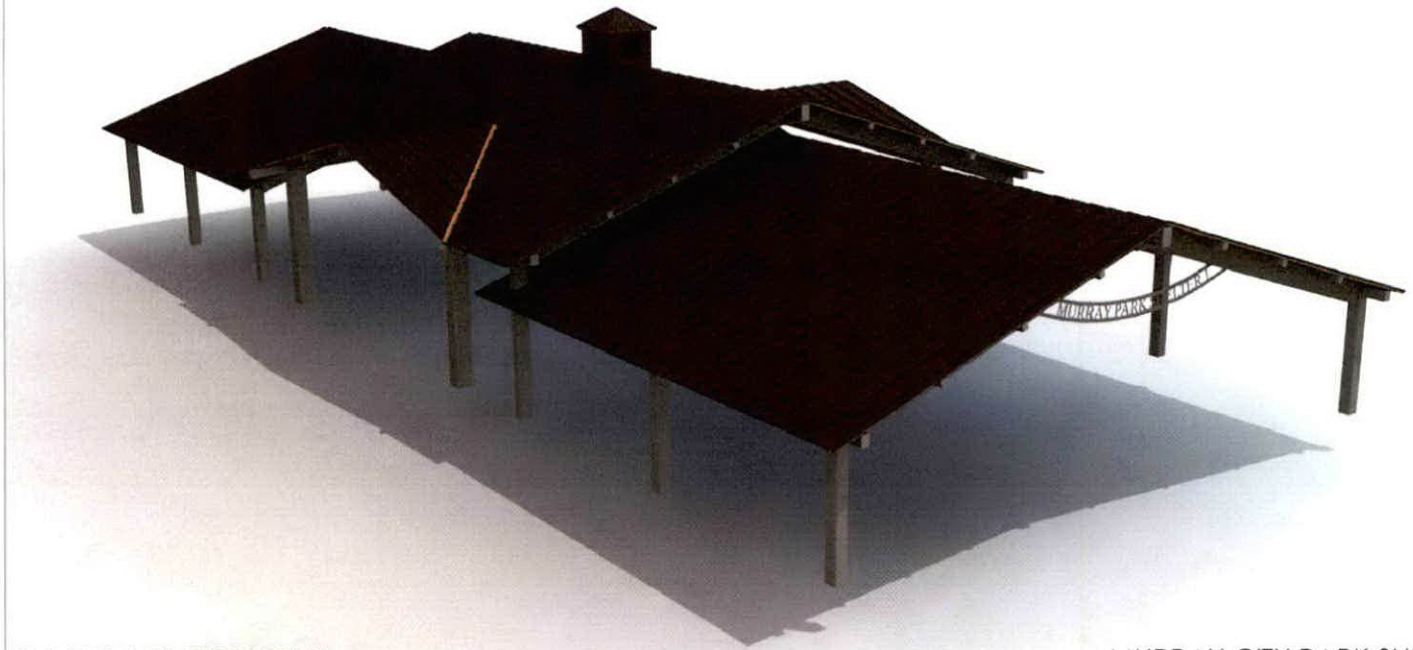
- Murray City Boundary
- ✱ TRAX Light Rail Stops
- Railroad
- Interstates
- Waterbodies

August 2019  
 Sources: Murray City, Salt Lake County, and Utah AGRC, 2019.



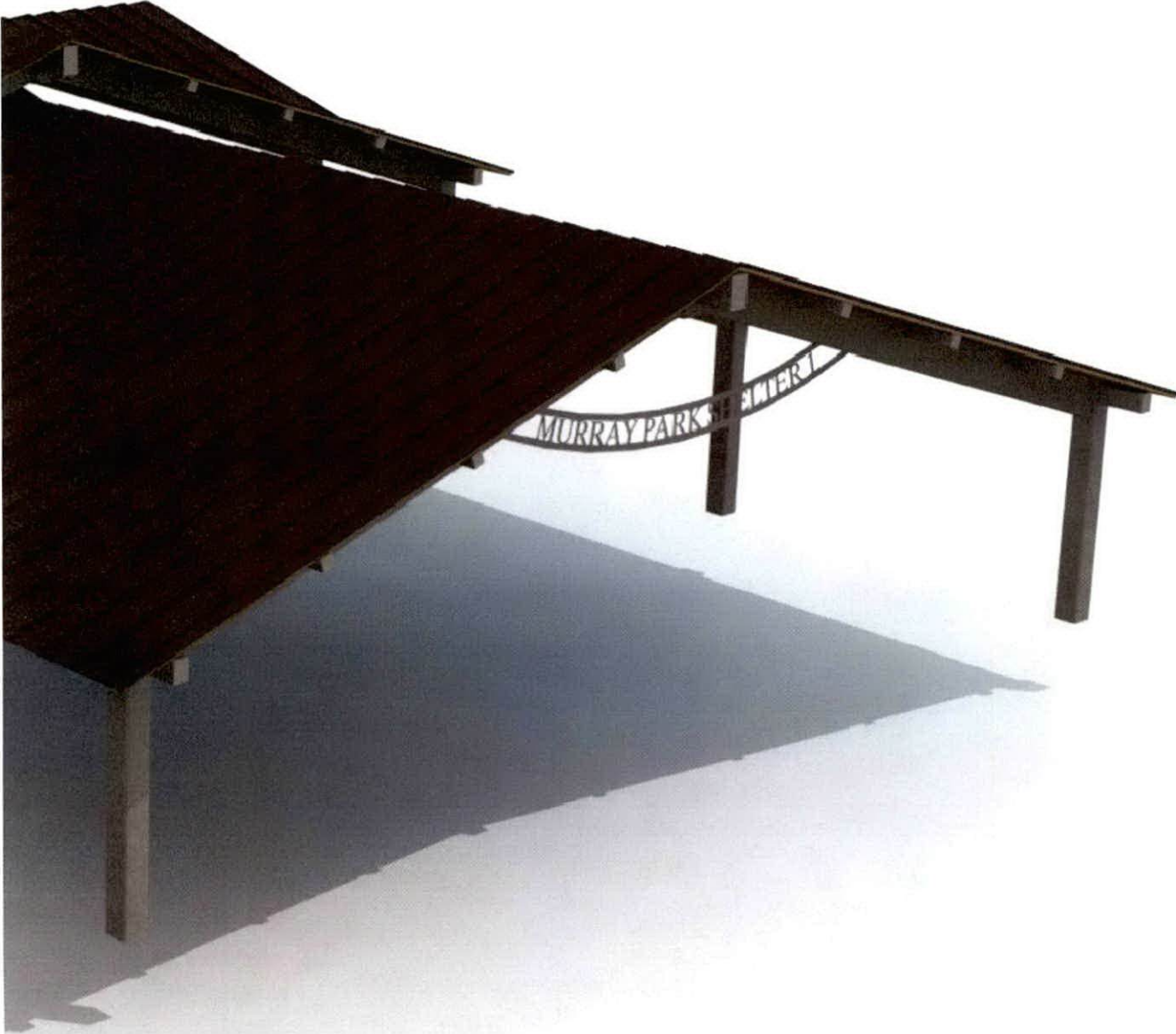


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