

# ACFR

Fiscal Year Ending  
**30**  
June 2022

## Annual Comprehensive Financial Report

### MURRAY CITY, UTAH

Photo: Murray City Police During Operation Santa



**Mayor Brett A. Hales**  
**Murray.Utah.Gov**

# **Annual Comprehensive Financial Report**

**For Fiscal Year Ended June 30, 2022**

## **Murray City Finance Department**

Brenda Moore, CPA - Director of Finance & Administration  
Emily Barton – Controller  
JoAnn Miller – Senior Accountant  
Robyn Hershgold – Payroll Coordinator  
Jennifer Erickson – Accounts Payable Technician



**MURRAY CITY CORPORATION  
UTAH**



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MURRAY CITY  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
For the Fiscal Year Ended June 30, 2022

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## **INTRODUCTORY SECTION**



**For Fiscal Year Ended June 30, 2022**



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December 6, 2022

**LETTER OF TRANSMITTAL**

To the Honorable Mayor, Members of the City Council, and Citizens of Murray City:

The Annual Comprehensive Financial Report (ACFR) of Murray City (the City) for the fiscal year ending June 30, 2022, is submitted herewith. This report has been prepared by the City's Finance and Administration Department in accordance with Generally Accepted Accounting Principles (GAAP), for local governments as prescribed by the Governmental Accounting Standards Board (GASB).

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the City's management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert to the best of our knowledge and belief this financial report is complete and reliable in all material respects.

As required by State law, an annual audit has been completed by HBME, LLC, an independent public accounting firm. The goal of the independent audit was to prove reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The report of the independent auditor is presented as the first component of the financial section of this report.

The City is required to undergo a federal single audit. Such audits are based on the provisions of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Information related to the single audit, including the opinion on the schedule of expenditures of federal awards, the auditors' reports on compliance and internal controls over financial reporting in accordance with Generally Accepted Governmental Auditing Standards (GAGAS), and the auditor's report on compliance with requirements applicable to each major program and internal control over compliance in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), are available in a separate report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

**Profile of the Government**

Murray City, incorporated in 1903, is located in the central portion of Salt Lake County, approximately eight miles south of Salt Lake City. The City currently occupies a land area of about 14 square miles and serves a population of about 49,729. The City is empowered to levy a property tax on both real and personal

properties located within its boundaries. It is also empowered by state statute to impose a 1.2 percent local option sales tax on all retail sales.

The City has operated under the strong mayor-council form of government since 1982. Policy-making and legislative authority are vested in the City Council which is made up of five members elected by district. The City Council is responsible for adopting the annual budget, approving committee appointments, approving department head appointments, and providing other legislative direction and approval. The City Council is elected on a non-partisan basis with members serving on a staggered four-year term basis.

The City has a full-time Mayor who is responsible for carrying out the policies and ordinances of the City Council, overseeing the day-to-day operations of the government, and appointing the heads of the various departments. The Mayor is elected at-large for a four-year term.

The City provides a full range of services including police protection; fire and ambulance services; construction and maintenance of highways, streets and infrastructure; and recreational activities and cultural events. In addition to general government activities, the governing body controls the Redevelopment Agency of Murray City, the Municipal Building Authority of Murray City, the Library Fund, the Water Fund, the Wastewater Fund, the Power Fund, the Solid Waste Management Fund, the Storm Water Fund, the Telecommunication Fund, and the Murray Parkway Recreation Fund; therefore, these activities are included in the reporting entity. However, the Murray City School District does not meet the established criteria for inclusion in the reporting entity, and accordingly, is excluded from this report.

#### Factors Affecting Financial Conditions

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Murray City operates.

##### *State Economy*

According to the State of Utah's 2022 Economic Report to the Governor, the Utah economy bounced back from the COVID-19 pandemic recession shock. The State added a record-breaking 72,500 jobs over the year recovering all jobs lost in 2020. The state's recovery has been widespread, but some pockets of challenge remain (leisure, hospitality, and mining industry). The Utah economy expanded in 2021 and is expected to expand in calendar 2022.

Utah's population grew by 58,729 to reach 3.343 million in 2021, according to estimates prepared by the Utah Population Committee. About 59 percent of this growth came from net in-migration as people moved to the state to take advantage of economic opportunity.

The consensus forecast predicts growth in Utah's economy but at a more moderate rate. The continuing drought, labor shortages, inflation and rising interest rates pose risks to continued economic growth.

##### *Local Economy*

The City is a major retail center in Salt Lake County with a regional mall, eleven major automobile dealerships, and several big box retailers. Because of this sales tax diversification, the City has been able to maintain stability during economic uncertainty.

The City is committed to redevelopment and revitalization efforts. As an example of this commitment, the City has agreed to provide tax increment reimbursement to the Jesse Knight Legacy Center, LLC, to help with the environmental cleanup of the Ore Sampling Mill located at 5510 S 300 W. The environmental cleanup of this site has been slow but is progressing.

### *Long-term Financial Planning*

Murray City continues to use a capital improvement plan (CIP) for capital construction and maintenance projects and equipment replacement. The CIP requires City leaders to plan and review the next five years projected capital needs. The City funds the CIP program with General Fund budget savings. The funds are allocated by the CIP committee which meets several times in the months of January and February each year to make recommendations. The CIP committee is made up of two members of City Council, the Mayor, the Finance Director, and Chief Administrative Officer. The recommendations are presented to the City Council each April. The budget is passed as part of the City's overall budget after Council changes have been incorporated. This framework places a continuous emphasis on capital improvements and capital maintenance.

The City has been and will continue to be judicious in the use of debt financing.

### *Awards and Acknowledgements*

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement of Excellence in Financial Reporting to Murray City for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2021. This was the forty-first consecutive year that the City has achieved this prestigious award. In order for an annual comprehensive financial report to be awarded a Certificate of Achievement, the City must publish a report which is easily-readable, efficiently-organized, and satisfies both generally-accepted accounting principles and applicable legal requirements.

The Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire Finance Department staff. I would like to express my appreciation to all staff members who assisted in and contributed to its preparation. Credit must also be given to the Mayor and the City Council for their support and for maintaining the highest standards of professionalism in the management of Murray City's finances.

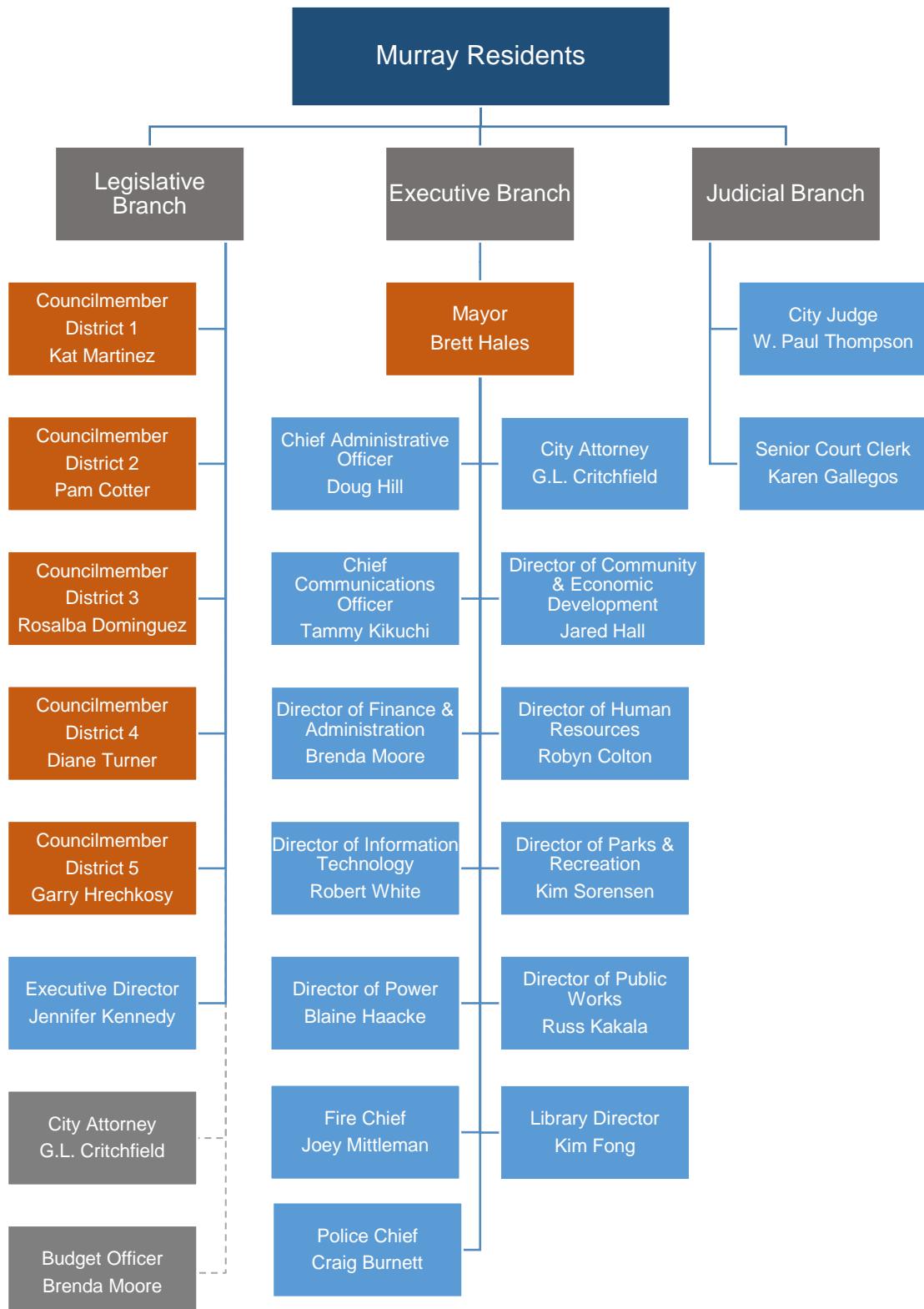
Respectfully submitted,



Brenda Moore, CPA  
Finance & Administration Director



## ORGANIZATIONAL CHART





## ELECTED OFFICIALS AND ADMINISTRATION

### Elected Officials

Mayor .....	Brett Hales
Councilmember – District 1 .....	Kat Martinez
Councilmember – District 2 .....	Pam Cotter
Councilmember – District 3 .....	Rosalba Dominguez
Councilmember – District 4 .....	Diane Turner
Councilmember – District 5 .....	Garry Hrechkosy

### Appointed by Mayor and Council

City Attorney .....	G.L Critchfield
City Engineer .....	Trae Stokes
City Recorder .....	Brooke Smith
City Treasurer .....	Jennifer Stout
Executive Director to the Council .....	Jennifer Kennedy
Finance & Administration Director / Budget Officer .....	Brenda Moore
Municipal Court Judge .....	W. Paul Thompson

### Executive Team

Mayor .....	Brett Hales
Chief Administrative Officer .....	Doug Hill
City Attorney .....	G.L Critchfield
Chief Communications Officer .....	Tammy Kikuchi
Director of Community & Economic Development .....	Jared Hall
Director of Finance & Administration .....	Brenda Moore
Director of Human Resources .....	Robyn Colton
Director of Information Technologies .....	Robert White
Director of Parks & Recreation .....	Kim Sorensen
Director of Power .....	Blaine Haacke
Director of Public Works .....	Russ Kakala
Fire Chief .....	Joey Mittleman
Library Director .....	Kim Fong
Police Chief .....	Craig Burnett



## ORGANIZATIONAL LIST – DIVISION LEVEL

The following lists the divisions by department.

### Community & Economic Development

- Building Division
- Community & Economic Development
- Redevelopment Agency

### City Attorney

- Civil Division
- Criminal Division
- Risk Management

### City Council

- Office of the Council

### Courts

### Finance & Administration Department

- Finance & Accounting
- Budget
- Recorder's Office
- Treasurer's Office
- Utility Customer Service/Billing

### Fire Department

- Administration
- Emergency Medical Services
- Fire Suppression

### Human Resources

### Information Technology

- Geographic Information Systems (GIS)
- Information Technology (IT)

### Library

### Mayor

- Mayor's Office
- Municipal Building Authority

### Parks & Recreation Department

- Cemetery
- Facilities
- Senior Recreation Center
- Murray Parkway
- Outdoor Pool
- Parks
- Park Center

### Police Department

- Administration
- Animal Control
- Community Services
- Investigations
- Patrol

### Power Department

### Public Services

- Class C Roads
- Engineering
- Fleet Maintenance
- Solid Waste
- Storm Water
- Streets
- Wastewater
- Water



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Murray City Corporation  
Utah**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

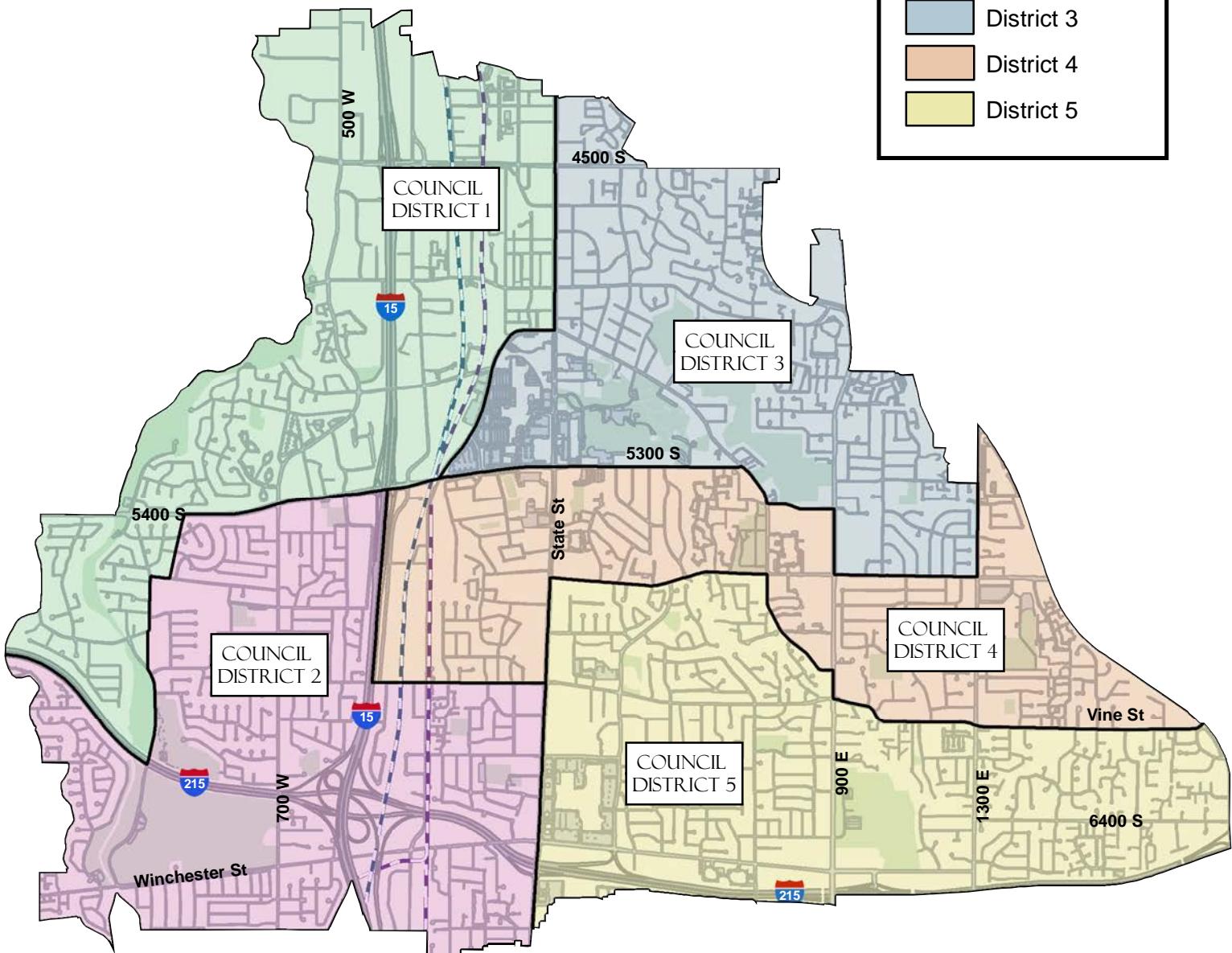
June 30, 2021

*Christopher P. Monell*

Executive Director/CEO

## Murray City Council Districts

- District 1
- District 2
- District 3
- District 4
- District 5



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Map Disclaimer:  
<http://www.murray.utah.gov/1609>  
The above information while not  
guaranteed has been secured from  
sources deemed reliable.

0 0.25 0.5 Miles

# MURRAY CITY COUNCIL DISTRICTS

MURRAY CITY GIS DIVISION  
4646 SOUTH 500 WEST  
MURRAY, UTAH 84123  
2022-FCN-001 || 11/3/2022

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## **FINANCIAL SECTION**



**For Fiscal Year Ended June 30, 2022**



COMMITTED. EXPERIENCED. TRUSTED

**CERTIFIED PUBLIC  
ACCOUNTANTS**

E. LYNN HANSEN, CPA  
CLARKE R. BRADSHAW, CPA  
GARY E. MALMROSE, CPA  
EDWIN L. ERICKSON, CPA  
MICHAEL L. SMITH, CPA  
JASON L. TANNER, CPA  
ROBERT D. WOOD, CPA  
AARON R. HIXSON, CPA  
TED C. GARDINER, CPA  
JEFFREY B. MILES, CPA  
SHAWN F. MARTIN, CPA

## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council  
Murray City Corporation, Utah

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Murray City Corporation, Utah (the City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Murray City Corporation, Utah, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 13-28, the budgetary comparison information on pages 95-98, and the pension schedules on pages 99-101 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the

Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Information Included in the Annual Report***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*HBMC, LLC*

November 28, 2022



As management of Murray City (the City), we offer readers of the Murray City financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2022. Readers are encouraged to consider the information presented here in conjunction with the additional information furnished in the Letter of Transmittal.

## **FINANCIAL HIGHLIGHTS**

- The Utah economy continues to be strong despite some lingering effects of COVID-19. Removing the bond proceeds and ARPA grant revenue, the General Fund revenues exceeded expenses by \$10.2 million. Sales tax receipts to the City were \$3 million (13%) above the previous year. For the second year in a row all sales tax categories were up double digits. Taxable sales throughout the state of Utah were 15.04% higher than the previous year. Taxable sales by Murray businesses were up 12.1% from the previous year. Overall, General Fund revenue was \$10.8 million (21%) higher than in FY2021, of this, \$6.5 million was from bond proceeds, \$894,678 from ARPA funding. This, combined with conservative spending by all City departments, allowed the General Fund to transfer \$7.7 million dollars more than the original budget to the Capital Projects Fund.
- The City received a \$2,894,678 grant from the American Rescue Plan Act (ARPA) as part of the Coronavirus State & Local Fiscal Recovery Fund Act (CSLFRF). The City has claimed the lost revenue exemption under the ARPA guidelines. The Wastewater Fund and the Stormwater Fund each received \$1,000,000 of the ARPA funds used for infrastructure projects, operational and maintenance expenses. The remaining \$894,678 was received by the General Fund and used for governmental programs and activities.
- In November 2021, the City completed a private sale of fifteen year sales tax bonds in the amount of \$6,533,000 with coupon rates from .50% to 2.65%, and a true interest cost of 1.849%. During the 2021 session of the Utah Legislature, the City was allocated \$500,000 per year for fifteen years for Streets projects. The bond payments will be funded by the HB244 allocation. The intent is to use the bond proceeds on large expensive street maintenance projects before the rising costs of construction erodes the buying power of the \$500,000 yearly allocation.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of FY2022 by \$315,195,444 (net position). Of this amount, \$109,626,001 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$21,400,164. Of this increase, \$16,904,442 (79%) is attributable to governmental activities, and \$4,495,722 (21%) to business-type activities. The increase for governmental activities can be attributed to a combination of several factors – the receipt of \$509,257 of donated infrastructure, pension liability becoming a pension asset change of \$12.4 million, and various fund revenues exceeding expenses by \$1 million. The increase for business-type activities was due to pension liability becoming a pension asset of \$4.9 million combined with normal activities in all funds of a negative \$450,000. The City received \$631,092 of donated infrastructure, \$509,257 in governmental activities (3% of net position increase), and \$121,835 in business-type activities (3% of the net position increase).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$13,468,115 or 24.1% of General Fund revenues. The General Fund's net change of fund balance was an increase of \$1,994,412. In January 2021, the Utah State Legislature changed state law to allow cities to have reserves up to 35% of General Fund revenue. The City decided to maintain approximately 25% as they had in previous years. In the General Fund, any revenues in excess of expenditures are transferred to the Capital Projects Fund to support infrastructure maintenance and improvements.



### **FINANCIAL HIGHLIGHTS (continued)**

- The City's total long-term liabilities (excluding net pension liability) increased by \$3,238,681 or 5.23%. This is due to the issuance, by the General Fund, of \$6,533,000 par value of bonds which will be used for streets projects. The issuance combined with normal bond payment activity accounts for the change.

### **REPORT OVERVIEW**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to private-sector business.

*The Statement of Net Position* presents information on all the City's assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, other non-financial factors should also be considered.

*The Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish between the governmental activities and business-type activities of the City. Governmental activities are principally supported by taxes and intergovernmental revenues, while business-type activities are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the City include general government, public safety, highways and public improvements, parks and recreation, library, and community and economic development. The business-type activities of the City include utilities (water, wastewater, power, solid waste, and storm water), telecommunication connections, and the Murray Parkway golf course.

The government-wide financial statements include not only Murray City (the primary government), but also two legally separate component units, the Redevelopment Agency of Murray City and the Municipal Building Authority of Murray City. The government-wide financial statements can be found on pages 29-30 of this report.



## **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like any other state and local government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into two categories: governmental funds and proprietary funds (business-type).

### **A. Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Governmental funds report the difference among their assets, deferred outflows of resources, liabilities, and deferred inflows of resources as fund balances, which are divided into non-spendable, restricted, committed, assigned, and unassigned portions.

- *Nonspendable* balances include inventories and prepaid expenditures that are not expected to be converted to cash.
- *Restricted* balances include net fund resources of the City that are subject to external constraints due to state or federal laws or externally imposed conditions by grantors or creditors. Restrictions include bond and capital lease proceeds designated for specific projects, debt service reserve requirements, and grant proceeds.
- *Committed* balances reflect the City's self-imposed limitation on the use of otherwise available expendable financial resources in governmental funds.
- *Assigned* balances in the General Fund and other governmental funds are those that do not meet the requirements of restricted or committed but are intended to be used for specific purposes.
- *Unassigned* balances in the General Fund are all other available net resources.

As of June 30, 2022, the City's combined governmental fund balance is \$78,506,302. Of this balance, \$109,394 (.14%) is nonspendable, \$26,071,459 (33.21%) is restricted, \$1,404,983 (1.79%) is committed, \$37,452,351 (47.71%) is assigned, and \$13,468,115 (17.15%) is unassigned. Fund balance increased \$3,821,652 from the prior fiscal year. The MBA Fund decreased (\$14,168,986) due to construction activities on the new city hall. The Library Fund balance increased by \$814,872 as they continue saving for a new building. The General Fund balance increased by \$1,994,412 due to sales tax receipt increases. The Redevelopment Agency Fund balance increased by \$1,953,309, due to decreased spending within the redevelopment areas. The Capital Projects Fund increased by \$13,238,719 due to the transfer of bond proceeds for streets projects of \$6,489,954, and transfers from the General Fund being more than the amount expended on projects. The Cemetery fund decreased (\$10,674) due market value adjustments of investments.



## **FUND FINANCIAL STATEMENTS (continued)**

### **A. Governmental Funds (continued)**

Additional details regarding governmental fund balances can be found in Note 1 on page 54 and Note 18 on page 93 of this report.

Governmental funds are reported using the modified accrual method of accounting, which measures cash and other financial assets readily convertible to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps users determine the financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities and governmental funds is detailed in a reconciliation included with the fund financial statements.

The City maintains the following six individual governmental funds:

- General Fund
- Municipal Building Authority Fund (MBA)
- Redevelopment Agency Fund (RDA)
- Capital Projects Fund
- Library Fund
- Cemetery Fund

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Projects Fund, Redevelopment Agency Fund, Library Fund, Municipal Building Authority Fund, and Cemetery Fund. The Cemetery Fund is the only nonmajor governmental fund, all other governmental funds are considered major.

The City adopts an annual appropriated budget for its government funds. A budgetary comparison statement has been provided for all of these funds to demonstrate budgetary compliance.

The basic governmental fund financial statements can be found on pages 31-38 of this report.

### **B. Proprietary Funds**

The City maintains two different types of proprietary funds – enterprise funds and internal service funds.

*Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, wastewater, power, solid waste, and storm water utilities, as well as activities of the golf course and telecom connections.

*Internal service funds* are used to report the activities that provide goods or services to other funds on a cost-reimbursement basis. The City uses internal service funds to account for the maintenance of its vehicles and equipment in a central garage, as well as the management of its self-insurance program. Since both these services predominantly benefit government rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Individual fund information is provided in the form of combining statements in the supplementary information section of this report.



## **FUND FINANCIAL STATEMENTS (continued)**

### **B. Proprietary Funds (continued)**

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major funds of water, wastewater, power, and storm water funds. Information from the nonmajor proprietary funds are combined into a single, aggregated presentation. Individual fund information for these funds is provided in the form of combining statements in the supplementary information section on pages 109-112 of this report.

### **C. Notes to the Financial Statements**

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 47 of this report.

### **D. Required Supplementary Information (RSI)**

This section contains budget to actual comparison statements for the City's General Fund as well as the RDA, MBA, and Library Funds. This section also contains required supplementary information for the City's pension program. The RSI section begins on page 95.

### **E. Other Information**

In addition to the aforementioned statements and reports, this report also presents an additional supplementary information section and a statistical section, which give more detailed information to the reader. The supplemental section includes budget to actual comparison for the nonmajor governmental fund, individual fund financial statements for the City's internal service funds, and nonmajor enterprise funds. The statistical section gives various financial and demographic data of the City, including trend analysis for certain financial data. The supplementary section begins on page 103; the statistical section begins on page 113.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The following table summarizes the City's net position:

	Governmental Activities		Business-type Activities		Total	
	FY 2022	FY 2021	FY 2022	FY 2021	FY 2022	FY 2021
Current and other assets	\$107,474,422	\$97,513,296	\$65,498,749	\$64,460,022	\$172,973,171	\$161,973,318
Pension asset	13,145,688	3,034,209	4,353,538	276,649	17,499,226	3,310,858
Capital assets	164,580,226	152,018,779	81,734,787	83,128,057	246,315,013	235,146,836
Total assets	285,200,336	252,566,284	151,587,074	147,864,728	436,787,410	400,431,012
Total deferred outflows of resources	4,799,460	4,068,231	1,456,093	1,343,059	6,255,553	5,411,290
Long-term liabilities	51,486,497	47,215,132	13,665,152	14,697,836	65,151,649	61,912,968
Net pension liability	-	2,256,708	-	868,542	-	3,125,250
Other liabilities	13,295,582	9,293,685	9,161,619	10,706,981	22,457,201	20,000,666
Total liabilities	64,782,079	58,765,525	22,826,771	26,273,359	87,608,850	85,038,884
Total deferred inflows of resources	34,762,346	24,318,061	5,476,323	2,690,077	40,238,669	27,008,138
Net position:						
Net investment in capital assets	133,035,778	133,861,274	67,446,619	67,916,799	200,482,397	201,778,073
Restricted	4,823,725	3,565,760	263,321	265,133	5,087,046	3,830,893
Unrestricted	52,595,868	36,123,895	57,030,133	52,062,419	109,626,001	88,186,314
Total net position	\$190,455,371	\$173,550,929	\$124,740,073	\$120,244,351	\$315,195,444	\$293,795,280



### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$315,195,444 as of June 30, 2022. This is an increase of \$21,400,164 from the previous fiscal year.

As of June 30, 2022, the City was able to report positive balances in all three categories of net position – government-wide as a whole, as well as for its separate governmental activities and business-type activities.

All funds reported positive fund balances for all categories of net position/fund balances.

- *Net Investment in Capital Assets* - By far the largest portion of the City's net position (63.61%) reflects its investments in capital assets (e.g., land, buildings, infrastructure, equipment, intangibles, and construction in progress), less any outstanding related debt used for acquisition of those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investments in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.
- *Restricted Net Position* - The increase in restricted net position is the result of an increase in funds restricted for moderate income housing in the RDA Fund, Class C road funds and park impact fees received and not spent in FY2022.
- *Unrestricted Net Position* - As mentioned in the financial highlights, the City's governmental activities increased their unrestricted net position due to revenues in excess of expenses in the General Fund, RDA Fund, and Library Fund. The construction activities of the Municipal Building Authority Fund during the year moved unrestricted fund balance to net investment in capital assets. The business-type activities of the City had an increase in unrestricted net position due to water, wastewater and stormwater fee increases along with grant revenue received. These changes will be discussed in the following section.

The Parkway Fund's negative unrestricted net position changed to a positive unrestricted net position balance of \$56,187 due to increased revenue. The City will continue to monitor the Fund to ensure the net position stays positive.

The amount reported as unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors.



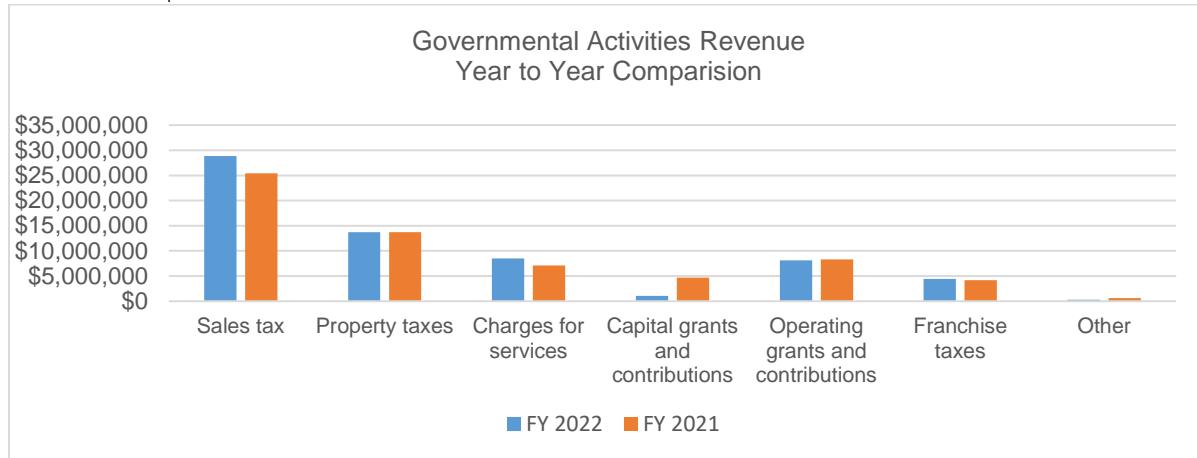
### GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)

The following table summarizes the City's operations:

	Governmental Activities		Business-type Activities		Total	
	FY 2022	FY 2021	FY 2022	FY 2021	FY 2022	FY 2021
Revenues						
Program revenues						
Charges for services	\$ 8,511,626	\$ 7,135,412	\$ 55,385,706	\$ 56,275,716	\$ 63,897,332	\$ 63,411,128
Operating grants and contributions	8,101,547	8,325,868	1,176,670	192,861	9,278,217	8,518,729
Capital grants and contributions	1,056,052	4,714,366	2,096,126	1,771,276	3,152,178	6,485,642
General revenues						
Sales tax	28,839,416	25,403,224	-	-	28,839,416	25,403,224
Property taxes	13,736,766	13,692,936	-	-	13,736,766	13,692,936
Franchise taxes	4,443,451	4,207,400	-	-	4,443,451	4,207,400
Investment income	46,311	318,086	150,405	265,014	196,716	583,100
Equity Investment income	-	-	642,160	1,226,540	642,160	1,226,540
Gain on disposal of assets	57,095	48,260	59,470	77,819	116,565	126,079
Miscellaneous	219,121	252,980	-	-	219,121	252,980
Total revenues	<u>65,011,385</u>	<u>64,098,532</u>	<u>59,510,537</u>	<u>59,809,226</u>	<u>124,521,922</u>	<u>123,907,758</u>
Expenses						
General government	7,197,646	8,610,499	-	-	7,197,646	8,610,499
Public safety	24,473,193	22,792,965	-	-	24,473,193	22,792,965
Highways & public improvements	8,863,879	8,775,291	-	-	8,863,879	8,775,291
Parks, recreation, and culture	9,674,989	9,083,524	-	-	9,674,989	9,083,524
Debt service - interest and fiscal charges	1,488,184	1,266,525	-	-	1,488,184	1,266,525
Water	-	-	5,411,973	5,398,755	5,411,973	5,398,755
Wastewater	-	-	5,714,670	4,961,385	5,714,670	4,961,385
Power	-	-	34,732,941	36,985,481	34,732,941	36,985,481
Murray Parkway	-	-	1,424,395	1,492,400	1,424,395	1,492,400
Telecommunications	-	-	56,296	59,988	56,296	59,988
Solid waste	-	-	2,106,038	2,012,379	2,106,038	2,012,379
Storm water	-	-	1,977,554	2,241,464	1,977,554	2,241,464
Total expenses	<u>51,697,891</u>	<u>50,528,804</u>	<u>51,423,867</u>	<u>53,151,852</u>	<u>103,121,758</u>	<u>103,680,656</u>
Increase in net position before transfers	<u>13,313,494</u>	<u>13,569,728</u>	<u>8,086,670</u>	<u>6,657,374</u>	<u>21,400,164</u>	<u>20,227,102</u>
Transfers - net	<u>3,590,948</u>	<u>3,648,047</u>	<u>(3,590,948)</u>	<u>(3,648,047)</u>	<u>-</u>	<u>-</u>
Increase in net position	<u>16,904,442</u>	<u>17,217,775</u>	<u>4,495,722</u>	<u>3,009,327</u>	<u>21,400,164</u>	<u>20,227,102</u>
Net position at beginning of year	<u>173,550,929</u>	<u>156,333,154</u>	<u>120,244,351</u>	<u>117,235,024</u>	<u>293,795,280</u>	<u>273,568,178</u>
Net position at end of year	<u>\$190,455,371</u>	<u>\$173,550,929</u>	<u>\$124,740,073</u>	<u>\$120,244,351</u>	<u>\$315,195,444</u>	<u>\$293,795,280</u>

**Governmental Activities** – Governmental activities increased the City's net position by \$16,904,442, which is \$313,333 less than the prior year. Key elements affecting this increase in governmental activities net position are as follows:

- Total governmental activities revenue increased by \$912,853 from the prior year. A decrease in capital grants and contributions of \$3.6 million was offset by an increase in sales tax collections of \$3.4 million; and an increase in charges for services due to operations returning to pre Covid-19 levels of \$1.3 million.





### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

- Expenses for governmental activities increased by \$1.2 million. Personnel costs, especially for police officers' salaries and benefits, increased 6% from the previous year. The cost of operations also increased as service levels returned to pre COVID-19 pandemic levels.

*Business-type Activities* – Business-type activities increased the City's net position by \$4,495,722. Key elements affecting this change in business-type net position are as follows:

- Central Valley Water Reclamation Facility (CVWRF) is currently in the process of rebuilding their water treatment plant, as a result, the City reported an equity increase in FY2022 of \$891,327. The cost of the plant rebuild necessitated a mid-year wastewater rate increase of 54% which included a Central Valley Water Reclamation fee.
- Total business-type activities operating revenue decreased from the prior year, the majority was due to decreased revenue in the Water Fund. Despite a 5% water rate increase, revenue decreased because of conservations efforts spurred by drought. Rate increases in the Wastewater Fund and Storm Water Fund increased their revenues, which offset some of the decrease in Water Fund revenue. Business-type activities also received \$121,835 in donated assets from developers. The Wastewater and Stormwater Funds received ARPA grants of \$1,000,000 each.
- Total business-type activities expense decreased by approximately \$1.7 million from the prior year. Personnel costs decreased \$1.4 million. The URS FY2021 pension liability became a pension asset in FY2022 resulting in a \$2.3 million decrease in expense. Without the pension adjustment personnel costs would have increased \$853,000. Wages and benefits paid to employees increased due to cost-of-living adjustments, step plan adjustments and increased health insurance costs. Operations decreased \$200,000 due to normal operation fluctuations.

### **FUND ANALYSIS**

The City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **A. Governmental Funds**

The focus of the City's governmental fund statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

#### **General Fund**

The General Fund is the chief operating fund of the City. All activities which are not required to be accounted for in separate funds either by state or local ordinance or by a desire to maintain a matching of revenues and expenditures are accounted for in this fund. Revenues exceeded expenditures (not including other financing sources and uses) in the General Fund by \$11,106,428. Other financing sources and uses include transfers from Water, Wastewater, and Power Enterprise Funds of \$3.9 million and the RDA Fund of \$317,900. Transfers totaling \$19,506,614 to the Capital Projects Fund were completed during the fiscal year. These transfers were made up of \$4.7 million of local option sales tax, \$1.9 million of sales tax dedicated to transportation projects, \$6.5 million from bond proceeds dedicated to transportation projects, and \$6.3 million of other revenue dedicated to the support of infrastructure maintenance and improvements.



## **FUND ANALYSIS (continued)**

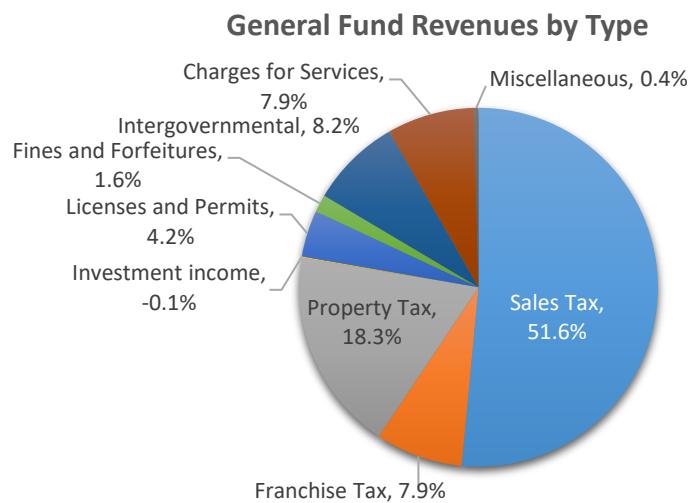
### **A. Governmental Funds (Continued)**

Because the local option sales tax has a sunset clause of June 30, 2030, the City considers this revenue as one-time and assigned the majority to infrastructure maintenance and improvements in the Capital Projects Fund.

The City was allocated \$2,894,678 of ARPA grants. The Wastewater and Stormwater Funds each received \$1,000,000, with the remaining \$894,678 was received in the General Fund, all for infrastructure projects and operational costs for governmental programs and activities.

In addition to the transfer to the Capital Projects Fund, the General Fund transferred \$60,000 to the Murray Parkway Fund to subsidize operations and \$325,000 to the RDA Fund as a payment for the purchase of land for city hall.

Taxes continue to be the largest source of revenue in the General Fund and represent 77.8% of total General Fund revenues. The largest component of tax revenue is sales tax, which represents 66.29% of total tax revenues and 51.6% of total General Fund revenues. This compares with 49.12% of total General Fund revenues in the prior fiscal year. The percentage of sales tax to all General Fund revenues increased in fiscal year 2022 due to sales tax receipts increasing \$3.4 million or 13.5% from the previous year. Property tax collections increased \$42,433 or .42%. Property tax is 18.3% of total General Fund revenues, down from 19.7% in FY2021.



Intergovernmental revenue decreased due to a change in federal funds authorized to assist municipalities in their response to the COVID-19 pandemic. In FY2021, the General Fund reported \$2,117,222 in this type of funding, while it reported \$894,678 in FY2022.

General Fund expenditures increased \$2,063,523 during FY2022 to \$44,838,842 from \$42,775,319 in 2021. Personnel costs increased \$1,832,969 (5.62%) due to a city wide 3% COLA adjustment, public safety salary increases, and health insurance increases. Operational expenses increased \$325,699 (4%). Approximately \$100,000 of the change was an increase in Valley Communications charges, the 911 call center, with the remaining amounts being a general increase in spending as programs and services returned to pre COVID-19 levels.



## **FUND ANALYSIS (continued)**

### **A. Governmental Funds (Continued)**

#### **Capital Projects Fund**

The Capital Projects Fund had a fund balance at the end of the year in the amount of \$35,742,685, which is above the fund balance of the previous year. The Capital Projects Fund received transfers totaling \$19.5 million dollars from the General Fund, \$8.4 million of which is dedicated to transportation related projects, with the remaining \$11.1 million intended to support future infrastructure, capital asset acquisitions, and maintenance costs.

Expenditures increased slightly from \$6.4 million in FY2021 to \$6.7 million in FY2022. Due to supply chain issues many vehicles and equipment ordered were not received by the fiscal year end. Some projects which were budgeted in FY2022 were planned during FY2022 and will be started in FY2023.

#### **Municipal Building Authority Fund**

The Municipal Building Authority of Murray City (MBA) spent \$13,028,614 on construction and \$1,254,900 on bond interest. The restricted and assigned fund balance finished the year at \$15,430,905. The city hall building should be completed during FY2023.

#### **Redevelopment Agency Fund**

During FY2022 property tax collections from redevelopment areas decreased .35% (\$15,433) to a total of \$4,288,782 from \$4,304,215 in FY2021. This decrease is due to normal fluctuations of property values within the RDA areas compared to the entire taxing area. The RDA Fund balance increased \$1,953,309 to a total of \$6,635,097. Tax increment of \$2.9 million is restricted fund balance, set aside for moderate income housing.

Expenditures in the RDA Fund decreased (25.7%) in FY2022 and consisted mainly of debt service and private reimbursements on past projects. Expenditures decreased from \$3,117,592 in FY2021 to \$2,316,979 in FY2022.

#### **Library Fund**

The Library Fund balance increased by \$814,872; down from an increase of \$1,065,313 in FY2021, to a total of \$4,547,165. Revenues decreased \$33,126. The revenue decrease was entirely due to a decrease in the market value of investments. Part-time employee costs increased as the Library slowly returned operations to the pre COVID-19 hours and programs.

#### **Cemetery Fund**

The Cemetery Fund did not have expenditures in FY 2022. The committed fund balance decreased by \$10,674 due to a decrease in the market value of investments, to a total of \$1,404,983. These reserves are intended to support the perpetual care of the cemetery.



## **FUND ANALYSIS (continued)**

### **B. Proprietary Funds**

A review of the change in net position from year to year is a good analysis tool for the proprietary funds. The Water, Wastewater, Power, Murray Parkway, and Stormwater Funds all had pension liabilities become pension assets which caused decreases in personnel costs.

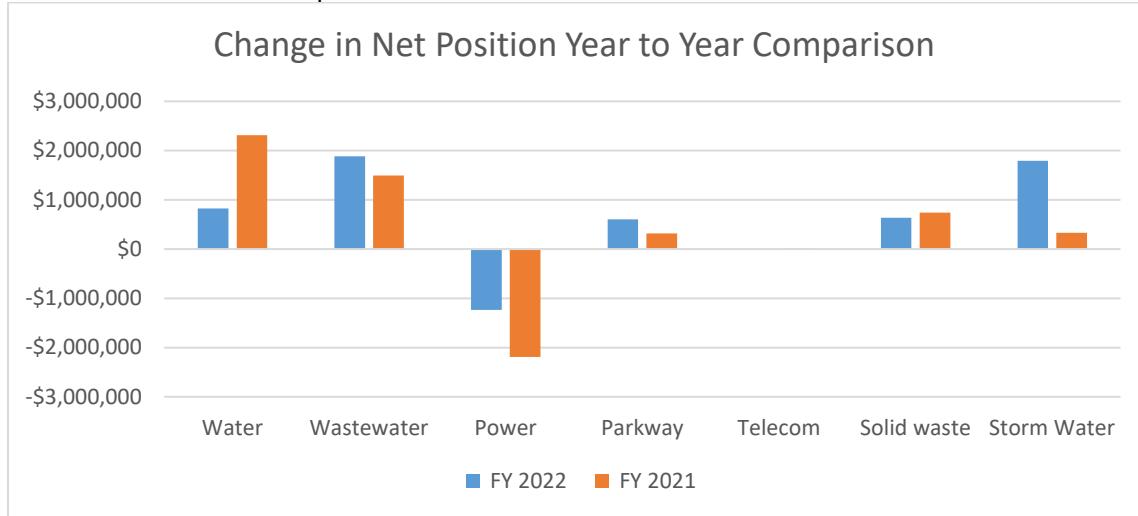
- The Water Fund's restricted and unrestricted net position increased this fiscal year by \$368,761 to a total of \$5,320,340, which is approximately 82% of current annual operating revenues. In spite of a 5% rate increase, operating revenue decreased \$974,774 or 13.13%. This is from conservation efforts due to the continuing drought. Operating expenses decreased by .32% for the year. A 17.4% decrease in wages, was offset by increases in depreciation (14.8%), system operations (5.7%) and administration fees (7.36%).
- The Wastewater Fund's restricted and unrestricted net position increased by \$2,039,042 this fiscal year to a total of \$14,575,906. \$11,770,148 of the unrestricted net position is an investment in the Central Valley Water Reclamation Facility (CVWRF). The remaining \$2,805,758 is 46% of the fund's current annual operating revenues. The operating revenue increased by 12.4% in FY2022 due to a 5% rate increase which took place in November 2021, followed by a 54% increase in April 2022. The cost of rebuilding the Central Valley Water Reclamation Facility has increased from an estimate of \$250 million to \$370 million. The rate increases were necessary for the fund to pay its share of the Central Valley expenses along with increased operating expenses. \$1,000,000 of the City's ARPA fund receipts was allocated to the Wastewater Fund.
- The Power Fund's restricted and unrestricted net position increased by \$884,121 this fiscal year to a total of \$31,598,782, approximately 88% of current annual operating revenues. The Power Funds operating revenue decreased 2.55% and the operating expenses decreased by 6%. The Power Fund revenue fluctuations are based almost entirely on weather. Reserves are intended to support the maintenance of this high-cost infrastructure system.
- The Storm Water Fund's revenues increased 13.4% due to a 10% rate increase. The rate increase was the second of five which will occur annually on July 1. The restricted and unrestricted net position increased 82.6% or \$631,958. The rate increases have started to stabilize the net position. \$1,000,000 of the City's ARPA grant was allocated to the Stormwater Fund, for infrastructure projects and operational costs. The total of the Storm Water Fund's restricted and unrestricted net position is \$1,397,238.
- The Parkway Fund (golf course) required transfers from both the General Fund (\$60,000) and Capital Projects Fund (\$235,500) to subsidize operations and capital for the fiscal year. The transfer from the Capital Projects Fund provided for the replacement of the café counter tops and grounds equipment, while the transfer from the General Fund provided for operations. Operating revenue increased \$83,317 over the previous year due to weather conditions. The Parkway Fund's unrestricted net position is \$56,187 an increase from the previous year of \$376,331. Although the fund no longer has a negative unrestricted fund balance, the City's FY2023 budget includes subsidization of this fund by the General Fund.



## **FUND ANALYSIS (continued)**

### **A. Proprietary Funds (Continued)**

- The Solid Waste Fund's unrestricted net position increased by \$671,280 to a total of \$4,233,910. The unrestricted net position includes a \$2,817,746 investment in Trans-Jordan Cities which operates a landfill. The remaining \$1,416,164 is 57% of annual revenue. The Trans-Jordan landfill is reaching capacity, so the fund reserves are being increased in anticipation of increased transfer costs.



## **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the fiscal year, General Fund budgeted expenditures were amended from an original budget total of \$53,247,159 to a final budget total of \$69,661,411 (31% difference). All departments monitor their budgets closely and are required to stay within their allotment. Expenditure budget adjustments made during the year are summarized as follows.

### **A. General government**

- \$7,614,251 additional transfer to the Capital Projects Fund
- \$25,000 for additional finance & administration department expenses
- \$3,500 for additional human resources health insurance costs
- \$6,489,954 bond proceeds transfer to the Capital project fund for street projects
- \$43,046 bond issuance costs
- \$7,522 open enrollment insurance changes

### **B. Public safety**

- \$597,362 for police compensation plan changes
- \$283,006 for grant and donation funded programs and services
- \$372,876 for wildland firefighting
- \$143,410 wildland fire transfer to Capital Project Fund
- \$75,000 for fire wages, overtime, and benefits
- (\$7,813) open enrollment insurance changes

### **C. Highways and public improvements**

- \$30,000 for fleet assessment
- \$609,264 for Class C road projects



### **GENERAL FUND BUDGETARY HIGHLIGHTS (continued)**

#### **D. Parks, recreation, and culture**

- \$37,583 for grants & donations in support of arts, history, and recreation programs
- \$291 open enrollment insurance changes

General Fund budgeted revenues were amended from \$50,487,615 to \$57,872,523 (14.6% difference). Revenue budget adjustments made during the year can be summarized as follows:

#### **E. Sales Tax**

- \$103,500 to revise the budget for increased revenue

#### **F. Intergovernmental Revenue**

- \$230,212 was budgeted for additional grants received during the year
- \$516,286 was budgeted for wildland firefighting reimbursements

#### **G. Miscellaneous**

- \$250 (charges for services) donation to the Park Center
- \$1,660 was budgeted due to fundraising for victims' advocate services
- \$6,533,000 Sales tax bond proceeds for streets projects

During the year, actual revenues were greater than budgeted revenues by \$8,895,727. The sales tax budget for FY2022 was increased over the FY2021 budget by 23% or 3% over estimated collection projections for FY2021. During FY2022 the City had a 13.5% increase in sales tax collections, resulting in a \$5,130,916 variance from budget. Fines and forfeitures were less than budgeted by \$97,047 due to continued reduced activities from the COVID-19 pandemic. Licenses & permits and charges for services were \$1,732,715 above budget as service levels returned to normal faster than anticipated. Intergovernmental revenue was over budget by \$1,928,826, due to ARPA funds received (\$894,678), a State grant for streets (\$500.000), Class C road funds (\$465,520), and a UIA dividend (\$99,486) were the revenues responsible. Actual expenditures were less than budgeted expenditures by \$4,840,954. The savings by function were general government (17.20%), public safety (35.26%), highways & public improvements (32.73%), and parks & recreation (14.82%). The savings were due to open positions and conservative spending by all areas of the government.

### **CAPITAL ASSETS**

The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2022 amounts to \$246,315,013. This investment in capital assets includes land, buildings, infrastructure, equipment, intangibles, and construction in progress. Infrastructure is defined as roads, utility systems, recreation systems, parks support systems, and so forth. The total increase in fixed assets from the previous year's balance of the City's investment in capital assets was \$11,168,177 (4.75%).

	Governmental Activities		Business-type Activities		Total	
	FY 2022	FY 2021	FY 2022	FY 2021	FY 2022	FY 2021
Land	\$ 26,608,520	\$ 26,473,451	\$ 6,974,069	\$ 6,974,069	\$ 33,582,589	\$ 33,447,520
Road Land - right of ways	47,863,665	47,500,955	-	-	47,863,665	47,500,955
Construction in progress	24,446,163	13,956,370	1,857,374	1,313,397	26,303,537	15,269,767
Buildings	44,946,616	44,946,616	6,233,556	6,218,221	51,180,172	51,164,837
Infrastructure	102,245,550	96,932,589	191,500,575	190,440,323	293,746,125	287,372,912
Equipment	19,379,798	18,177,512	25,281,659	23,038,309	44,661,457	41,215,821
Intangibles	-	-	3,759,027	3,759,027	3,759,027	3,759,027
Accumulated depreciation	(100,910,086)	(95,968,714)	(153,871,473)	(148,615,289)	(254,781,559)	(244,584,003)
Total Capital Assets	\$ 164,580,226	\$ 152,018,779	\$ 81,734,787	\$ 83,128,057	\$ 246,315,013	\$ 235,146,836



### **CAPITAL ASSETS (continued)**

During the year, the City spent \$21,601,379 on assets.

Major capital asset events during fiscal year 2022 include:

- Construction in progress increased \$11,033,770 due to continued construction of the new city hall for an additional \$12.9 million. A multi-year replacement project for Murray Park pavilions was completed for \$2.8 million and was removed from CIP and put into infrastructure. Multiple parks, water, stormwater, streets, and wastewater infrastructure projects were started or completed during the fiscal year.
- Water line replacement projects totaling \$891,026 were completed.
- Various streets were rebuilt totaling \$2,172,901.
- Pierce pumper fire truck for \$741,058, seventy golf carts for \$380,775, two power bucket trucks for \$306,420, hydro excavation truck for \$311,000, vacuum truck for \$477,975, seventeen police vehicles for \$580,220, eight service trucks and pieces of equipment for various departments for \$381,133.
- The acceptance of \$631,092 in developer-contributed assets, including \$509,257 in donated roads and land under the roads, \$39,107 in donated water lines, \$39,975 in donated sewer lines, \$32,753 in donated storm drain infrastructure, and \$10,000 in donated streetlights.

Additional information on the City's capital assets can be found in Note 8 on pages 66-67 of this report.

### **LONG TERM DEBT**

As of June 30, 2022, the City had total long-term bonded and lease outstanding debt of \$67,132,668. Bond secured solely by specific revenue sources represent \$67,126,541 of this amount the remaining being a lease payable of \$6,127. The City has no general obligation bonds outstanding.

	Governmental Activities		Business-type Activities		Total	
	FY 2022	FY 2021	FY 2022	FY 2021	FY 2022	FY 2021
Bonds & Lease Payable	\$ 52,792,182	\$ 47,525,891	\$ 14,340,486	\$ 15,293,472	\$ 67,132,668	\$ 62,819,363

The City's total bonded debt outstanding increased by \$4,307,178 during the fiscal year (6.86%). This increase is due to the issuance of \$6,533,000 par value sales tax bonds, and normally scheduled debt principal payments of \$2,225,822. The 15-year bonds were sold privately at a true interest cost of 1.849%. The payment was funded by HB244 transportation allocation from the State of Utah and will be used for road projects within the city.

The most recent bond ratings issued for Murray are AA+ from Fitch Ratings, AA from Standard & Poor's, Aa3 by Moody's, and AA- for the lease revenue bonds from Standard & Poor's.

Additional information on the City's long term-debt can be found in Note 12 on pages 71-76 of this report.



## **ECONOMIC FACTORS**

- According to the U.S. Bureau of Labor Statistics, the unemployment rate in Salt Lake County as of June 2022 was 2% as compared to 2.1% of the previous year. The national unemployment rate was 3.6% as of June 2022 compared to 5.9% of the previous year. The number of jobs available in Salt Lake County region is now higher than in 2019. The low unemployment rate is making it more difficult to fill open positions especially for part-time workers. The City has raised all part-time employee salaries and continually reviews full-time salaries to ensure they are competitive.
- According to the U.S. Bureau of Labor Statistics, in September 2022 the consumer price index (CPI) in the western region was up 8.3% from a year ago, while the CPI for the Nation rose 8.2% for that same period. This inflation is putting some stress on City services due to increased costs especially for infrastructure and public safety personnel.
- Statewide sales tax revenue increased by 17.8% in FY2021, followed by 15% in FY2022 which represents strong consumer spending over the past two years despite the COVID-19 pandemic. Inflation and a growing population account for the increase. Sales tax receipts are projected to keep increasing just not at the same rate as the last few years.

## **NEXT YEAR'S BUDGETS AND RATES**

- The City continues its approach of budgeting conservatively to avoid revenue shortfalls. After removing the ARPA Act grant funding, the FY2023 General Fund budgeted revenues were increased \$3.6 million (7.17%) and budgeted expenditures increased \$3.8 million (7.8%), resulting in a budget deficit of \$572,264.
- \$1.4 million of the revenue increase is the result of a 15% property tax increase effective in FY2023. This increase was necessary to support employee recruitment, retention of public safety and other employees, and to maintain City services at current levels. Historically, the City has budgeted the next year's sales tax revenue within 1% of the prior year's actual collections. During the last two years, despite the COVID-19 pandemic, the City has experienced unprecedented double digit increases in sales tax collections. Anticipating this could not continue, the City went back to fiscal 2019 collection and projected the sales tax budget at an annual increase of 3%. This resulted in a budget increase of 4% for sales tax collections. This method was designed to reduce the City's exposure to negative economic changes.
- The City's utility rate schedules are approved and adopted for 5-year periods of time, based on both the utility master plans and current rate studies.
  - The water utility rate structure transitioned from a flat rate to a tiered rate system in 2018. This change was mandated by state law and intended to promote water conservation. The water rate increased by 5.5% per year through April of 2022. A rate study and master plan update will be performed within the next two fiscal years.
  - The storm water utility 5-year rate increase schedule started July 1, 2020, with a \$1.00 per ERU (21.5%) increase and will increase \$.65 per ERU yearly until 2025.
  - The sewer utility started a new five-year rate increase schedule April 1 of 2022. A Central Valley fee was added along with a 35% increase in the base rate and a 20% increase in the flow rate. The large increase was necessary due to the reconstruction of the Central Valley Water Reclamation Facility to comply with State water quality standards and increased capital costs.



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**NEXT YEAR'S BUDGETS AND RATES (continued)**

- The City's power system includes budget to perform for a rate study, and master plan. Although no rate increase was included in the FY2023 budget one may be needed soon to offset the increasing cost of purchased power and system needs.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all interested parties. Questions concerning any information provided in this report or requests for additional financial information should be addressed to:

Brenda Moore, CPA  
Murray City Finance Director  
5025 South State Street  
Murray, Utah 84107  
(801) 264-2513  
[bmoore@murray.utah.gov](mailto:bmoore@murray.utah.gov)

## **BASIC FINANCIAL STATEMENTS**



**For Fiscal Year Ended June 30, 2022**

## **Government-Wide Financial Statements**

MURRAY CITY  
BASIC FINANCIAL STATEMENTS  
June 30, 2022



**STATEMENT OF NET POSITION**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ 44,750,004	\$ 32,061,460	\$ 76,811,464
Investments	3,152,071	1,794,410	4,946,481
Accounts receivable (net of allowance)	18,749,562	6,294,682	25,044,244
Notes receivable	-	20,324	20,324
Lease receivable	61,602	-	61,602
Due from other governments	5,847,064	-	5,847,064
Inventory	89,137	2,779,870	2,869,007
Prepaid items	91,904	39,799	131,703
Total current assets	<b>72,741,344</b>	<b>42,990,545</b>	<b>115,731,889</b>
Noncurrent assets			
Restricted cash	25,343,042	2,553,980	27,897,022
Investments, long-term	9,257,289	5,270,053	14,527,342
Lease receivable, noncurrent	126,677	-	126,677
Right to use leased asset, net of amortization	6,070	-	6,070
Notes receivable	-	96,277	96,277
Investments in joint ventures	-	14,587,894	14,587,894
Net pension asset	13,145,688	4,353,538	17,499,226
Capital assets			
Land	26,608,520	6,974,069	33,582,589
Road land - right of ways	47,863,665	-	47,863,665
Construction in progress	24,446,163	1,857,374	26,303,537
Buildings	44,946,616	6,233,556	51,180,172
Infrastructure	102,245,550	191,500,575	293,746,125
Equipment	19,379,798	25,281,659	44,661,457
Intangibles	-	3,759,027	3,759,027
Accumulated depreciation and amortization	(100,910,086)	(153,871,473)	(254,781,559)
Total noncurrent assets	<b>212,458,992</b>	<b>108,596,529</b>	<b>321,055,521</b>
Total assets	<b>285,200,336</b>	<b>151,587,074</b>	<b>436,787,410</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on bond refunding	-	52,318	52,318
Pension related	4,799,460	1,403,775	6,203,235
Total deferred outflows of resources	<b>4,799,460</b>	<b>1,456,093</b>	<b>6,255,553</b>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	5,382,122	3,488,001	8,870,123
Accrued liabilities	2,461,915	1,007,035	3,468,950
Accrued interest payable	169,177	154,990	324,167
Customer deposits	596,829	2,290,659	2,887,488
Compensated absences	2,962,062	1,232,610	4,194,672
Notes payable	-	20,324	20,324
Bonds and leases payable	1,723,477	968,000	2,691,477
Total current liabilities	<b>13,295,582</b>	<b>9,161,619</b>	<b>22,457,201</b>
Noncurrent liabilities			
Compensated absences	417,792	196,389	614,181
Notes payable	-	96,277	96,277
Bonds and leases payable	51,068,705	13,372,486	64,441,191
Total noncurrent liabilities	<b>51,486,497</b>	<b>13,665,152</b>	<b>65,151,649</b>
Total liabilities	<b>64,782,079</b>	<b>22,826,771</b>	<b>87,608,850</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related	16,585,865	5,476,323	22,062,188
Deferred lease revenue	188,279	-	188,279
Deferred property taxes	17,988,202	-	17,988,202
Total deferred inflows of resources	<b>34,762,346</b>	<b>5,476,323</b>	<b>40,238,669</b>
<b>NET POSITION</b>			
Net investment in capital assets	133,035,778	67,446,619	200,482,397
Restricted			
Capital	1,584,034	93,399	1,677,433
Impact fees	110,736	-	110,736
Debt service	87	169,922	170,009
Other purposes	3,128,868	-	3,128,868
Unrestricted	52,595,868	57,030,133	109,626,001
Total net position	<b>\$ 190,455,371</b>	<b>\$ 124,740,073</b>	<b>\$ 315,195,444</b>

The accompanying notes are an integral part of this statement.



## STATEMENT OF ACTIVITIES

	Program Revenues					Net Revenues (Expense) and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total			
<b>Functions/Programs:</b>										
<b>Primary government:</b>										
<b>Governmental activities</b>										
General government	\$ 7,197,646	\$ 3,471,405	\$ 3,605,317	\$ -	\$ (120,924)	\$ -	\$ (120,924)			
Public safety	24,473,193	3,216,838	2,243,732	-	(19,012,623)			(19,012,623)		
Highways and public improvements	8,863,879	-	2,064,997	945,316	(5,853,566)			(5,853,566)		
Parks, recreation, and culture	9,674,989	1,823,383	187,501	110,736	(7,553,369)			(7,553,369)		
Debt service - interest and fiscal charges	1,488,184	-	-	-	(1,488,184)			(1,488,184)		
<b>Total governmental activities</b>	<b>51,697,891</b>	<b>8,511,626</b>	<b>8,101,547</b>	<b>1,056,052</b>	<b>(34,028,666)</b>			<b>(34,028,666)</b>		
<b>Business-type activities</b>										
Water	5,411,973	6,450,912	-	358,779	\$ 1,397,718	\$ 1,397,718				
Wastewater	5,714,670	6,037,735	1,000,000	598,621	1,921,686	1,921,686				
Power	34,732,941	35,944,723	-	273,792	1,485,574	1,485,574				
Murray Parkway	1,424,395	1,726,416	-	-	302,021	302,021				
Telecom	56,296	51,590	-	-	(4,706)	(4,706)				
Solid Waste	2,106,038	2,495,864	-	-	389,826	389,826				
Storm Water	1,977,554	2,678,466	176,670	864,934	1,742,516	1,742,516				
<b>Total business-type activities</b>	<b>51,423,867</b>	<b>55,385,706</b>	<b>1,176,670</b>	<b>2,096,126</b>			<b>7,234,635</b>	<b>7,234,635</b>		
<b>Total primary government</b>	<b>\$ 103,121,758</b>	<b>\$ 63,897,332</b>	<b>\$ 9,278,217</b>	<b>\$ 3,152,178</b>	<b>(34,028,666)</b>		<b>7,234,635</b>	<b>(26,794,031)</b>		
<b>General revenues and transfers:</b>										
General Revenues:										
Taxes										
Sales				28,839,416	-	28,839,416				
Property				13,736,766	-	13,736,766				
Franchise				4,443,451	-	4,443,451				
Investment income				46,311	150,405	196,716				
Equity investment income				-	642,160	642,160				
Gain on sale and disposal of assets				57,095	59,470	116,565				
Miscellaneous				219,121	-	219,121				
Transfers - net				3,590,948	(3,590,948)	-				
<b>Total general revenue and transfers</b>				<b>50,933,108</b>	<b>(2,738,913)</b>		<b>48,194,195</b>			
<b>Change in net position</b>				<b>16,904,442</b>	<b>4,495,722</b>		<b>21,400,164</b>			
<b>Net position, beginning of year</b>				<b>173,550,929</b>	<b>120,244,351</b>		<b>293,795,280</b>			
<b>Net position, end of year</b>				<b>\$ 190,455,371</b>	<b>\$ 124,740,073</b>		<b>\$ 315,195,444</b>			

The accompanying notes are an integral part of this statement.



## GOVERNMENTAL FUND FINANCIAL STATEMENTS

### General Fund

The General Fund is used to account for resources traditionally associated with a government which are not required to be accounted for in another fund.

### Capital Projects Fund

The Capital Projects Fund is used to account for the construction of budgeted capital projects of the City. Intergovernmental grants, transfers from the general fund, and interest earnings are the principal sources of funding for these projects.

### Redevelopment Agency (RDA) Fund

The RDA Fund is used to account for the activities of the Redevelopment Agency. The Agency is an entity established to further public purpose in the redevelopment of particular City areas.

### Library Fund

The Library Fund is used to account for the activities of the City's library which is supported primarily with a dedicated property tax levy.

### Municipal Building Authority (MBA) Fund

The MBA Fund is used to account for the activities of the Municipal Building Authority. The Authority is an entity established to finance and construct municipal buildings that are then leased to the City.

### Cemetery Perpetual Care Fund (Nonmajor)

The Cemetery Perpetual Care Fund is used to account for funds which have been committed by the City Council to provide care of the cemetery on a perpetual basis. Interest income is intended to support on-going maintenance needs.



**BALANCE SHEET - GOVERNMENTAL FUNDS**  
(Page 1 of 2)

	General Fund	Capital Projects Fund	Redevelopment Agency Fund	Library Fund
<b>ASSETS</b>				
Cash and cash equivalents	\$ 6,443,638	\$ 27,038,006	\$ 5,604,408	\$ 3,017,580
Investments	5,213,001	2,905,524	1,030,735	1,547,358
Accounts receivable (net of allowance)				
Property taxes	11,020,789	-	4,617,435	2,494,760
Other	607,832	5,601	-	-
Due from other governments	5,842,264	-	-	4,800
Prepaid items	3,615	65,042	-	23,247
Restricted cash	595,874	6,507,682	1,042	17,490
Lease receivable	188,279	-	-	-
Total assets	<u>\$ 29,915,292</u>	<u>\$ 36,521,855</u>	<u>\$ 11,253,620</u>	<u>\$ 7,105,235</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 1,083,929	\$ 779,170	\$ 88	\$ 35,056
Accrued liabilities	2,017,463	-	-	58,125
Deposits	595,829	-	1,000	-
Total liabilities	<u>3,697,221</u>	<u>779,170</u>	<u>1,088</u>	<u>93,181</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred ambulance billing	378,447	-	-	-
Deferred lease revenue	188,279	-	-	-
Deferred property taxes	10,905,878	-	4,617,435	2,464,889
Total deferred inflows of resources	<u>11,472,604</u>	<u>-</u>	<u>4,617,435</u>	<u>2,464,889</u>
<b>FUND BALANCE</b>				
Nonspendable	3,615	65,042	-	40,737
Restricted	1,273,737	7,124,040	2,933,630	-
Committed	-	-	-	-
Assigned	-	28,553,603	3,701,467	4,506,428
Unassigned	13,468,115	-	-	-
Total fund balances	<u>14,745,467</u>	<u>35,742,685</u>	<u>6,635,097</u>	<u>4,547,165</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ 29,915,292	\$ 36,521,855	\$ 11,253,620	\$ 7,105,235

The accompanying notes are an integral part of this statement.



**BALANCE SHEET - GOVERNMENTAL FUNDS (continued)**  
(Page 2 of 2)

	Municipal Building Authority	(Nonmajor) Cemetery Fund	Total Governmental Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 690,853	\$ 369,251	\$ 43,163,736
Investments	-	1,035,732	11,732,350
Accounts receivable (net of allowance)			
Property taxes	-	-	18,132,984
Other	-	-	613,433
Due from other governments	-	-	5,847,064
Prepaid items	-	-	91,904
Restricted cash	18,220,954	-	25,343,042
Lease receivable	-	-	188,279
Total assets	<u>\$ 18,911,807</u>	<u>\$ 1,404,983</u>	<u>\$ 105,112,792</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 3,480,902	\$ -	\$ 5,379,145
Accrued liabilities	-	-	2,075,588
Deposits	-	-	596,829
Total liabilities	<u>3,480,902</u>	<u>-</u>	<u>8,051,562</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred ambulance billing	-	-	378,447
Deferred lease revenue	-	-	188,279
Deferred property taxes	-	-	17,988,202
Total deferred inflows of resources	-	-	18,554,928
<b>FUND BALANCE</b>			
Nonspendable	-	-	109,394
Restricted	14,740,052	-	26,071,459
Committed	-	1,404,983	1,404,983
Assigned	690,853	-	37,452,351
Unassigned	-	-	13,468,115
Total fund balances	<u>15,430,905</u>	<u>1,404,983</u>	<u>78,506,302</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 18,911,807</u>	<u>\$ 1,404,983</u>	<u>\$ 105,112,792</u>

The accompanying notes are an integral part of this statement.



**RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION**

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances for governmental funds	\$ 78,506,302
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	164,580,226
Right to use leased assets used in governmental activities are not financial resources and therefore are not reported in the funds.	6,070
The net pension asset is not an available resource and, therefore, is not reported in the funds.	12,918,661
Accrued interest on long-term debt is not due and payable in the current period and, therefore, is not recorded in the funds.	(169,177)
Long-term liabilities, including bonds, leases, compensated absences, and net pension liability are not due and payable in the current period and, therefore, are not reported in the funds.	(56,087,883)
Deferred pension inflows and outflows are not associated with the use of current financial resources and, therefore, are not reported in the funds balance sheet.	(11,564,815)
Deferred inflows of resources associated with the General Fund's ambulance billings are removed in the Statement of Net Position.	378,447
The internal service funds are used by management to charge the costs of fleet management and risk management to other funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	1,887,540
Net position of governmental activities	<u>\$ 190,455,371</u>

The accompanying notes are an integral part of this statement.

MURRAY CITY  
BASIC FINANCIAL STATEMENTS  
June 30, 2022

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**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS**

(Page 1 of 2)

	General Fund	Capital Projects Fund	Redevelopment Agency Fund	Library Fund
<b>REVENUES</b>				
Sales tax	\$ 28,839,416	\$ -	\$ -	\$ -
Property taxes	10,218,831	-	861,571	2,656,364
Franchise taxes	4,443,451	-	-	-
Licenses and permits	2,338,641	-	-	-
Impact fees	-	110,736	-	-
Intergovernmental	4,593,328	435,536	3,427,211	49,501
Charges for services	4,403,420	-	-	-
Fines and forfeitures	904,453	-	-	13,698
Miscellaneous	237,465	27,959	15,228	5,415
Investment income	(33,735)	20,141	1,428	(21,568)
<b>Total revenues</b>	<b>55,945,270</b>	<b>594,372</b>	<b>4,305,438</b>	<b>2,703,410</b>
<b>EXPENDITURES</b>				
General government	6,578,670	221,826	-	-
Public safety	24,375,408	222,601	-	-
Highways and public improvements	3,793,655	1,359,556	1,747,279	-
Parks, recreation, and culture	7,269,362	663,216	-	1,792,021
Capital outlay	523	4,216,663	-	96,517
Debt service:				
Principal	673,412	-	330,000	-
Interest and fiscal charges	212,286	-	239,700	-
Debt issuance costs	43,046	-	-	-
Pledge payment - UTOPIA debt service	1,892,480	-	-	-
<b>Total expenditures</b>	<b>44,838,842</b>	<b>6,683,862</b>	<b>2,316,979</b>	<b>1,888,538</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>11,106,428</b>	<b>(6,089,490)</b>	<b>1,988,459</b>	<b>814,872</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of bonds	6,533,000	-	-	-
Sale of capital assets	-	57,095	-	-
Transfers in	4,246,598	19,506,614	325,000	-
Transfers out	(19,891,614)	(235,500)	(360,150)	-
<b>Total other financing sources (uses)</b>	<b>(9,112,016)</b>	<b>19,328,209</b>	<b>(35,150)</b>	<b>-</b>
Net change of fund balances	1,994,412	13,238,719	1,953,309	814,872
Fund balances, beginning of year	12,751,055	22,503,966	4,681,788	3,732,293
<b>Fund balances, end of year</b>	<b>\$ 14,745,467</b>	<b>\$ 35,742,685</b>	<b>\$ 6,635,097</b>	<b>\$ 4,547,165</b>

The accompanying notes are an integral part of this statement.

MURRAY CITY  
BASIC FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2022



**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (continued)**  
**GOVERNMENTAL FUNDS**

(Page 2 of 2)

	Municipal Building Authority	(Nonmajor) Cemetery Fund	Total Governmental Funds
<b><u>REVENUES</u></b>			
Sales tax	\$ -	\$ -	\$ 28,839,416
Property taxes	-	-	13,736,766
Franchise taxes	-	-	4,443,451
Licenses and permits	-	-	2,338,641
Impact fees	-	-	110,736
Intergovernmental	-	-	8,505,576
Charges for services	-	12,990	4,416,410
Fines and forfeitures	-	-	918,151
Miscellaneous	-	-	286,067
Investment income	114,528	(23,664)	57,130
<b>Total revenues</b>	<b>114,528</b>	<b>(10,674)</b>	<b>63,652,344</b>
<b><u>EXPENDITURES</u></b>			
General government	-	-	6,800,496
Public safety	-	-	24,598,009
Highways and public improvements	-	-	6,900,490
Parks, recreation, and culture	-	-	9,724,599
Capital outlay	13,028,614	-	17,342,317
Debt service:			
Principal	-	-	1,003,412
Interest and fiscal charges	1,254,900	-	1,706,886
Debt issuance costs	-	-	43,046
Pledge payment - UTOPIA debt service	-	-	1,892,480
<b>Total expenditures</b>	<b>14,283,514</b>	<b>-</b>	<b>70,011,735</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(14,168,986)</b>	<b>(10,674)</b>	<b>(6,359,391)</b>
<b><u>OTHER FINANCING SOURCES (USES)</u></b>			
Issuance of bonds	-	-	6,533,000
Sale of capital assets	-	-	57,095
Transfers in	-	-	24,078,212
Transfers out	-	-	(20,487,264)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>10,181,043</b>
Net change of fund balances	(14,168,986)	(10,674)	3,821,652
Fund balances, beginning of year	29,599,891	1,415,657	74,684,650
<b>Fund balances, end of year</b>	<b>\$ 15,430,905</b>	<b>\$ 1,404,983</b>	<b>\$ 78,506,302</b>

The accompanying notes are an integral part of this statement.



**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND  
BALANCE – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances for governmental funds	\$ 3,821,652
--	--------------

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay and capital contributions exceeded depreciation in the current period.

12,560,752
------------

Right to use leased assets are amortized over the life of the agreement and reported as amortization expense.

(3,469)
---------

Revenues in the Statement of Activities are presented on the accrual basis, whereas in the fund statements it's based on when financial resources are available.

153,249
---------

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the payment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither type of transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas, these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

(5,267,840)
-------------

Some expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as expenditures in the governmental funds.

5,232,638
-----------

Internal service funds are used by management to charge the cost of centralized services to individual funds. The net income of the internal service funds is reported with governmental activities.

407,460
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Change in net position of governmental activities

<u>\$ 16,904,442</u>
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The accompanying notes are an integral part of this statement.



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## PROPRIETARY FUND FINANCIAL STATEMENTS

### Water Fund

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The Water Fund is used to account for the activities of the City's water operations. This includes the maintenance and improvements needed to support the City's water delivery system.

### Wastewater Fund

---

The Wastewater Fund is used to account for the activities of the City's sewer operations. The City is a joint venture partner in the Central Valley Water Reclamation Facility. This special district manages the City's wastewater treatment. The sewer connections and sewer lines are the responsibility of the City.

### Power Fund

---

The Power Fund is used to account for the activities of the City's electrical power operations.

### Storm Water Fund

---

The Storm Water Fund is used to account for the activities of the City's storm water operations. This includes the maintenance and improvements needed to support the City's storm water system.

### Nonmajor Funds

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The Murray Parkway Fund, Telecom Fund, and Solid Waste Fund are categorized as nonmajor proprietary funds and are presented by fund type in the Supplementary Information section of this report.

### Internal Service Funds

---

The Central Garage Fund and Retained Risk Fund are both classified as internal service funds for the City. Both funds 'act' like a business and are therefore reported alongside the proprietary funds; however, their main source of revenue is charges for services provided to and paid for by the other governmental and proprietary funds of the City.



**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
(Page 1 of 2)

	Business-type Activities - Enterprise Funds			
	Water Fund	Wastewater Fund	Power Fund	Storm Water Fund
<b>ASSETS</b>				
Current assets				
Cash and cash equivalents	\$ 3,368,723	\$ 2,045,259	\$ 22,486,950	\$ 1,432,728
Investments	535,185	-	1,246,162	-
Accounts receivable (net of allowance)	799,083	990,541	3,996,178	210,073
Notes receivable	-	-	-	-
Interfund receivable	-	-	1,026,143	-
Inventory	-	-	2,722,441	-
Prepaid items	-	20	317	-
Total current assets	<b>4,702,991</b>	<b>3,035,820</b>	<b>31,478,191</b>	<b>1,642,801</b>
Noncurrent assets				
Restricted cash	53,308	263,216	2,235,873	83
Investments, long-term	1,571,800	-	3,659,887	-
Notes receivable	-	-	-	-
Investments in joint ventures	-	11,770,148	-	-
Net pension asset	582,255	271,487	2,991,236	240,488
Capital assets				
Land	2,155,313	455,921	1,691,650	2,344,849
Construction in progress	1,029,083	-	-	821,741
Buildings	933,325	949,132	3,462,645	-
Infrastructure	49,339,388	17,658,692	77,044,931	41,310,195
Equipment	3,943,473	1,686,951	16,012,734	1,778,768
Intangibles	-	-	3,759,027	-
Accumulated depreciation and amortization	(22,872,468)	(10,225,109)	(82,129,766)	(32,225,240)
Total noncurrent assets	<b>36,735,477</b>	<b>22,830,438</b>	<b>28,728,217</b>	<b>14,270,884</b>
Total assets	<b>41,438,468</b>	<b>25,866,258</b>	<b>60,206,408</b>	<b>15,913,685</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred loss on bond refunding	32,749	19,569	-	-
Pension related	243,408	113,494	834,273	100,535
Total deferred outflows of resources	<b>276,157</b>	<b>133,063</b>	<b>834,273</b>	<b>100,535</b>
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	503,329	301,040	2,398,457	73,386
Accrued liabilities	110,443	47,852	563,209	62,676
Interfund payable	-	-	-	-
Interest payable	71,892	33,023	-	50,075
Compensated absences	240,762	103,461	710,734	57,292
Notes payable	-	-	-	-
Bonds and leases payable	366,141	346,859	-	255,000
Customer deposits	53,286	-	2,235,873	-
Total current liabilities	<b>1,345,853</b>	<b>832,235</b>	<b>5,908,273</b>	<b>498,429</b>
Noncurrent liabilities				
Compensated absences	41,994	14,406	115,251	7,978
Notes payable	-	-	-	-
Bonds and leases payable	8,429,532	1,705,468	-	3,237,486
Total noncurrent liabilities	<b>8,471,526</b>	<b>1,719,874</b>	<b>115,251</b>	<b>3,245,464</b>
Total liabilities	<b>9,817,379</b>	<b>2,552,109</b>	<b>6,023,524</b>	<b>3,743,893</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related	811,716	378,477	3,577,154	335,262
Total deferred inflows of resources	<b>811,716</b>	<b>378,477</b>	<b>3,577,154</b>	<b>335,262</b>
<b>NET POSITION</b>				
Net investment in capital assets	25,765,190	8,492,829	19,841,221	10,537,827
Restricted				
Capital	-	93,399	-	-
Debt service	22	169,817	-	83
Unrestricted	5,320,318	14,312,690	31,598,782	1,397,155
Total net position	<b>\$ 31,085,530</b>	<b>\$ 23,068,735</b>	<b>\$ 51,440,003</b>	<b>\$ 11,935,065</b>

The accompanying notes are an integral part of this statement



**STATEMENT OF NET POSITION - PROPRIETARY FUNDS (continued)**  
(Page 2 of 2)

	Business-type Activities - Enterprise Funds		Governmental Activities
	Nonmajor Enterprise Funds	Total	Internal Service Funds
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ 2,727,800	\$ 32,061,460	\$ 1,586,268
Investments	13,063	1,794,410	171,994
Accounts receivable (net of allowance)	298,807	6,294,682	3,145
Notes receivable	20,324	20,324	-
Interfund receivable	-	1,026,143	-
Inventory	57,429	2,779,870	89,137
Prepaid items	39,462	39,799	-
Total current assets	<u>3,156,885</u>	<u>44,016,688</u>	<u>1,850,544</u>
Noncurrent assets			
Restricted cash	1,500	2,553,980	-
Investments, long-term	38,366	5,270,053	505,016
Notes receivable	96,277	96,277	-
Investments in joint ventures	2,817,746	14,587,894	-
Net pension asset	268,072	4,353,538	227,027
Capital assets			
Land	326,336	6,974,069	-
Construction in progress	6,550	1,857,374	-
Buildings	888,454	6,233,556	-
Infrastructure	6,147,369	191,500,575	-
Equipment	1,859,733	25,281,659	266,295
Intangibles	-	3,759,027	-
Accumulated depreciation and amortization	(6,418,890)	(153,871,473)	(170,520)
Total noncurrent assets	<u>6,031,513</u>	<u>108,596,529</u>	<u>827,818</u>
Total assets	<u>9,188,398</u>	<u>152,613,217</u>	<u>2,678,362</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on bond refunding	-	52,318	-
Pension related	112,065	1,403,775	94,906
Total deferred outflows of resources	<u>112,065</u>	<u>1,456,093</u>	<u>94,906</u>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	211,789	3,488,001	2,977
Accrued liabilities	222,855	1,007,035	386,327
Interfund payable	1,026,143	1,026,143	-
Interest payable	-	154,990	-
Compensated absences	120,361	1,232,610	73,867
Notes payable	20,324	20,324	-
Bonds and leases payable	-	968,000	-
Customer deposits	1,500	2,290,659	-
Total current liabilities	<u>1,602,972</u>	<u>10,187,762</u>	<u>463,171</u>
Noncurrent liabilities			
Compensated absences	16,760	196,389	10,286
Notes payable	96,277	96,277	-
Bonds and leases payable	-	13,372,486	-
Total noncurrent liabilities	<u>113,037</u>	<u>13,665,152</u>	<u>10,286</u>
Total liabilities	<u>1,716,009</u>	<u>23,852,914</u>	<u>473,457</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related	<u>373,714</u>	<u>5,476,323</u>	<u>316,496</u>
Total deferred inflows of resources	<u>373,714</u>	<u>5,476,323</u>	<u>316,496</u>
<b>NET POSITION</b>			
Net investment in capital assets			
Restricted	2,809,552	67,446,619	95,775
Capital	-	93,399	-
Debt service	-	169,922	-
Unrestricted	4,401,188	57,030,133	1,887,540
Total net position	<u>\$ 7,210,740</u>	<u>\$ 124,740,073</u>	<u>\$ 1,983,315</u>

The accompanying notes are an integral part of this statement.



**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS**  
(Page 1 of 2)

	Business-type Activities - Enterprise Funds			
	Water Fund	Wastewater Fund	Power Fund	Storm Water Fund
<b><u>OPERATING REVENUES</u></b>				
Charges for services	\$ 6,436,087	\$ 6,025,810	\$ 33,213,680	\$ 2,677,230
Connection and servicing fees	7,380	5,100	331,927	-
Other	7,445	6,825	2,399,116	1,236
Total operating revenues	<u>6,450,912</u>	<u>6,037,735</u>	<u>35,944,723</u>	<u>2,678,466</u>
<b><u>OPERATING EXPENSES</u></b>				
Wages and benefits	1,580,778	859,240	5,311,454	738,177
Administrative fees	728,029	600,747	1,546,464	346,172
Operations and maintenance	1,585,396	3,592,165	24,800,767	380,509
Depreciation and amortization	1,394,778	595,634	3,074,256	396,110
Total operating expenses	<u>5,288,981</u>	<u>5,647,786</u>	<u>34,732,941</u>	<u>1,860,968</u>
Operating income (loss)	<u>1,161,931</u>	<u>389,949</u>	<u>1,211,782</u>	<u>817,498</u>
<b><u>NONOPERATING REVENUES (EXPENSES)</u></b>				
Investment income (loss)	(33,513)	7,825	162,189	4,173
Interest and fiscal charges	(122,992)	(66,884)	-	(116,586)
Equity in income of joint venture	-	403,848	-	-
Grant revenues	-	1,000,000	-	1,000,000
Gain on disposal of assets	-	7,410	3,610	48,450
Total nonoperating revenues (expenses)	<u>(156,505)</u>	<u>1,352,199</u>	<u>165,799</u>	<u>936,037</u>
Income (loss) before contributions and transfers	<u>1,005,426</u>	<u>1,742,148</u>	<u>1,377,581</u>	<u>1,753,535</u>
Capital contributions	358,779	598,621	273,792	41,604
Transfers in	-	21,125	21,125	-
Transfers out	<u>(541,407)</u>	<u>(476,806)</u>	<u>(2,910,485)</u>	<u>-</u>
Change in net position	822,798	1,885,088	(1,237,987)	1,795,139
Total net position, beginning of year	<u>30,262,732</u>	<u>21,183,647</u>	<u>52,677,990</u>	<u>10,139,926</u>
Total net position, end of year	<u>\$ 31,085,530</u>	<u>\$ 23,068,735</u>	<u>\$ 51,440,003</u>	<u>\$ 11,935,065</u>

The accompanying notes are an integral part of this statement.

MURRAY CITY  
BASIC FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2022



**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS**  
(Page 2 of 2)

	Business-type Activities - Enterprise Funds		Governmental Activities
	Nonmajor Enterprise Funds	Total	Internal Service Funds
<b>OPERATING REVENUES</b>			
Charges for services	\$ 4,271,585	\$ 52,624,392	\$ 2,162,639
Connection and servicing fees	-	344,407	-
Other	2,285	2,416,907	717
Total operating revenues	<u>4,273,870</u>	<u>55,385,706</u>	<u>2,163,356</u>
<b>OPERATING EXPENSES</b>			
Wages and benefits	886,452	9,376,101	665,554
Administrative fees	291,450	3,512,862	-
Operations and maintenance	2,101,650	32,460,487	1,059,771
Depreciation and amortization	288,381	5,749,159	19,752
Total operating expenses	<u>3,567,933</u>	<u>51,098,609</u>	<u>1,745,077</u>
Operating income (loss)	<u>705,937</u>	<u>4,287,097</u>	<u>418,279</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment income (loss)	9,731	150,405	(10,819)
Interest and fiscal charges	(18,796)	(325,258)	-
Equity in income of joint venture	238,312	642,160	-
Grant revenues	-	2,000,000	-
Gain on disposal of assets	-	59,470	-
Total nonoperating revenues (expenses)	<u>229,247</u>	<u>2,526,777</u>	<u>(10,819)</u>
Income (loss) before contributions and transfers	<u>935,184</u>	<u>6,813,874</u>	<u>407,460</u>
Capital contributions	-	1,272,796	-
Transfers in	295,500	337,750	-
Transfers out	-	(3,928,698)	-
Change in net position	1,230,684	4,495,722	407,460
Total net position, beginning of year	<u>5,980,056</u>	<u>120,244,351</u>	<u>1,575,855</u>
Total net position, end of year	<u>\$ 7,210,740</u>	<u>\$ 124,740,073</u>	<u>\$ 1,983,315</u>

The accompanying notes are an integral part of this statement.



**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
(Page 1 of 2)

	Business-type Activities - Enterprise Funds			
	Water Fund	Wastewater Fund	Power Fund	Storm Water Fund
Cash flows from operating activities				
Receipts from customers and users	\$ 7,016,512	\$ 5,798,911	\$ 37,118,260	\$ 2,695,682
Payments to suppliers of goods and services	(1,214,442)	(3,590,595)	(27,036,826)	(303,268)
Payments to employees for services	(1,987,839)	(1,084,040)	(6,857,971)	(916,435)
Payment for interfund services	(728,029)	(600,747)	(1,546,464)	(346,172)
Net cash provided by operating activities	<u>3,086,202</u>	<u>523,529</u>	<u>1,676,999</u>	<u>1,129,807</u>
Cash flows from noncapital financing activities				
Transfers from other funds	-	21,125	21,125	-
Transfers to other funds	(541,407)	(476,806)	(2,910,485)	-
County, state and federal grants	-	1,000,000	-	1,000,000
Changes to interfund receivables and payables	46,434	-	(160,275)	-
Net cash provided (used) by noncapital financing activities	<u>(494,973)</u>	<u>544,319</u>	<u>(3,049,635)</u>	<u>1,000,000</u>
Cash flows from capital and related financing activities				
Proceeds from sale of capital assets	-	7,410	3,610	48,450
Purchases of capital assets	(1,471,667)	(74,642)	(1,695,530)	(1,268,552)
Impact fees	319,672	558,646	263,792	8,851
Principal paid on debt	(356,752)	(338,248)	-	(257,986)
Interest and fiscal charges paid on capital debt	(106,577)	(59,416)	-	(119,757)
Net cash provided (used) by capital and related financing activities	<u>(1,615,324)</u>	<u>93,750</u>	<u>(1,428,128)</u>	<u>(1,588,994)</u>
Cash flows from investing activities				
Sale (purchase) of investments	51,756	-	120,511	-
Investment income	(33,513)	7,825	162,189	4,173
Capital acquisitions in joint venture	-	(487,479)	-	-
Net cash provided (used) by investing activities	<u>18,243</u>	<u>(479,654)</u>	<u>282,700</u>	<u>4,173</u>
Net increase (decrease) in cash and cash equivalents	994,148	681,944	(2,518,064)	544,986
Cash and cash equivalents - beginning of year	2,427,883	1,626,531	26,210,856	887,825
Cash and cash equivalents - end of year	<u>\$ 3,422,031</u>	<u>\$ 2,308,475</u>	<u>\$ 23,692,792</u>	<u>\$ 1,432,811</u>
Reconciliation of operating income to net cash provided by operating activities				
Operating income	\$ 1,161,931	\$ 389,949	\$ 1,211,782	\$ 817,498
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation and amortization	1,394,778	595,634	3,074,256	396,110
(Increase) decrease in receivables	565,600	(238,824)	1,315,530	17,216
(Increase) decrease in inventory and prepaid items	-	(20)	(250,075)	-
Increase (decrease) in liabilities	(36,107)	(223,210)	(3,674,494)	(101,017)
Net cash provided by operating activities	<u>\$ 3,086,202</u>	<u>\$ 523,529</u>	<u>\$ 1,676,999</u>	<u>\$ 1,129,807</u>
Noncash investing, capital and financing activities				
Capital contributions, developers	\$ 39,107	\$ 39,975	\$ 10,000	\$ 32,753
Equity investment adjustment for net income	-	403,848	-	-

The accompanying notes are an integral part of this statement.



**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
(Page 2 of 2)

	Business-type Activities - Enterprise Funds		Governmental Activities	
	NonMajor Enterprise Funds	Total	Internal Service Funds	
Cash flows from operating activities				
Receipts from customers and users	\$ 4,305,198	\$ 56,934,563	\$ 2,160,324	
Payments to suppliers of goods and services	(2,083,771)	(34,228,902)	(987,461)	
Payments to employees for services	(1,090,340)	(11,936,625)	(815,436)	
Payment for interfund services	(291,450)	(3,512,862)	-	
Net cash provided by operating activities	<u>839,637</u>	<u>7,256,174</u>	<u>357,427</u>	
Cash flows from noncapital financing activities				
Transfers from other funds	295,500	337,750	-	
Transfers to other funds	-	(3,928,698)	-	
County, state and federal grants	-	2,000,000	-	
Changes to interfund receivables and payables	113,841	-	-	
Net cash provided (used) by noncapital financing activities	<u>409,341</u>	<u>(1,590,948)</u>	<u>-</u>	
Cash flows from capital and related financing activities				
Proceeds from sale of capital assets	-	59,470	-	
Purchases of capital assets	(477,045)	(4,987,436)	(20,447)	
Impact fees	-	1,150,961	-	
Principal paid on debt	-	(952,986)	-	
Interest and fiscal charges paid on capital debt	(18,796)	(304,546)	-	
Net cash provided (used) by capital and related financing activities	<u>(495,841)</u>	<u>(5,034,537)</u>	<u>(20,447)</u>	
Cash flows from investing activities				
Sale (purchase) of investments	1,264	173,531	16,629	
Investment income	9,731	150,405	(10,819)	
Capital acquisitions in joint venture	-	(487,479)	-	
Net cash provided (used) by investing activities	<u>10,995</u>	<u>(163,543)</u>	<u>5,810</u>	
Net increase (decrease) in cash and cash equivalents	764,132	467,146	342,790	
Cash and cash equivalents - beginning of year	1,965,168	33,118,263	1,243,478	
Cash and cash equivalents - end of year	<u>\$ 2,729,300</u>	<u>\$ 33,585,409</u>	<u>\$ 1,586,268</u>	
Reconciliation of operating income to net cash provided by operating activities				
Operating income	\$ 705,937	\$ 4,287,097	\$ 418,279	
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation and amortization	288,381	5,749,159	19,752	
(Increase) decrease in receivables	31,328	1,690,850	(3,032)	
(Increase) decrease in inventory and prepaid items	(45,147)	(295,242)	(18,750)	
Increase (decrease) in liabilities	(140,862)	(4,175,690)	(58,822)	
Net cash provided by operating activities	<u>\$ 839,637</u>	<u>\$ 7,256,174</u>	<u>\$ 357,427</u>	
Noncash investing, capital and financing activities				
Capital contributions, developers	\$ -	\$ 121,835	\$ -	
Equity investment adjustment for net income	238,312	642,160	-	

The accompanying notes are an integral part of this statement.

MURRAY CITY  
BASIC FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2022

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## **Notes to the Financial Statements**



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Murray City (the City) are prepared in accordance with generally accepted accounting principles in the United States of America (U.S. GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles for governmental entities. The more significant accounting policies established in U.S. GAAP and used by the City are discussed below.

### **A. Reporting Entity**

Murray City was incorporated January 3, 1903, under laws of the State of Utah. The City operates under a Council-Mayor form of municipal government.

The Council-Mayor form of municipal government was created by the Laws of Utah 1977, Chapter 48. This form of government may not be adopted by a city or town without voter approval. This form has two separate, independent, and equal branches of municipal government consisting of a legislative branch and an executive branch.

The Council is a five-member body of elected officials which act as the legislative branch authority for the City. The Council elects one of its members to be the chair. The Council enacts laws, appropriates funds, and reviews municipal administration. In addition, the Council determines (by ordinance or resolution) the broad policy for the City as well as some specific policies such as the manner in which municipal property is bought, sold, traded, encumbered, or otherwise transferred; and a subdivision or annexation is approved, disapproved, or otherwise regulated.

The Mayor is the chief executive and administrative officer. He or she exercises the executive and administrative powers and performance of the City. The Mayor has the responsibility to execute the policies adopted by the Council. With the Council's advice and consent, the Mayor appoints qualified persons to the City's officers and positions. While not a member of the Council, the Mayor may attend each Council meeting, take part in council meeting discussions, and freely give advice to the Council.

The City is considered a full-service municipality and provides the following services: public safety, judicial services, highways and streets, sanitation, parks, recreation, water, power, planning and zoning, and general administrative services.

The Annual Comprehensive Financial Report of the City includes the financial statements for all activities of the City based upon the criteria set forth in GASB Statement No. 61. This Statement requires the City to include in this report the activities of any other entity which is determined to be a component unit of the City. The primary criterion which determines this nexus is financial accountability.

The City is financially accountable if the City appoints a voting majority of that organization's board or there is a potential to provide specific financial benefits to or impose specific financial burdens on the City. The City is also considered to be financially accountable for an organization if that organization is fiscally dependent (i.e., it is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval from the City).

Blended component units, although legally separate entities, are in substance, part of the government's operations, and so data from these units are combined with data of the primary government.

Discretely presented component units, if any, are reported in a separate column in the combined financial statements to emphasize they are legally separate from the City. As of June 30, 2022, there are none.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **A. Reporting Entity (continued)**

#### **Blended Component Units**

The Redevelopment Agency of Murray City (RDA) was established in 1976 to prepare and carry out plans to improve, rehabilitate, and redevelop blighted areas within the City. The RDA is governed by the executive director who is the City Mayor and a board of trustees composed by members of the Municipal Council. Although it is a legally separate entity from the City, the RDA is reported as if it were part of the primary government because of the City's ability to impose its will upon the operations of the RDA. The RDA is included in these financial statements as the Redevelopment Agency Special Revenue Fund. Separate financial statements are not issued for the RDA.

The Municipal Building Authority of Murray City (MBA) was established to finance and construct municipal buildings that are then leased to the City. The MBA is governed by a five-member board of trustees composed of the Municipal Council. Although it is a legally separate entity from the City, the MBA is reported as if it were part of the primary government because of the City's ability to impose its will upon the operations of the MBA. The MBA is constructing a new City Hall. Separate financial statements are not issued for the MBA.

#### **Investment in Joint Venture**

The City is a partner with neighboring cities in two (2) joint ventures. The first is known as Trans-Jordan Cities, and the purpose is to provide solid waste management and disposal services. The second joint venture is known as Central Valley Water Conservancy District, and the purpose is to provide wastewater treatment. Investment in both of these joint ventures is accounted for using the equity method.

### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the City's activities and its component units. As a general rule, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are payments for services where the amounts are reasonably equivalent in value to the interfund services provided. The elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely mainly on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those which are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from services provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major governmental funds and enterprise funds are reported as separate columns in the financial statements.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City's policy, for revenues to be considered available, is if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred as under accrual accounting. However, debt-service expenditures, as well as expenditures related to compensated absences, claims, and judgments are recorded only when payment is due.

Sales taxes, use taxes, franchise taxes, and earned but unreimbursed state and federal grants associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Property taxes are measurable as of the date levied (assessed) and are recognized as revenues when they become available. Available is defined as when due, or past due, and received within the current period or collected soon enough thereafter (within 60 days) to be used to pay liabilities of the current period. All other revenues are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the general operating fund of the City. It is used to account for all financial resources, except for those required to be accounted for in another fund.

The *Capital Projects Fund* accounts for the financial resources to be used for the acquisition or construction of major capital facilities and other capital assets, other than those financed by the proprietary funds.

The *Redevelopment Agency Fund* is considered a blended component unit of the City and is reported as a special revenue fund which accounts for the activities of the agency. The agency is an entity established to further public purpose in the redevelopment of the Central Business District, East Vine, Cherry Street, Fireclay, Smelter Site, and Ore Mill redevelopment project areas. The major source of revenue for this fund is tax increment.

The *Municipal Building Authority Fund* is considered a blended component unit of the City and is reported as a special revenue fund which accounts for leased revenue proceeds for building construction and long-term debt payment remittance on related debt.

The *Library Fund* accounts for the financial resources to be used for the operation and maintenance of the City's library.

The City reports the following major proprietary funds:

The *Water Fund* accounts for the activities of the City's water treatment and distribution operations.

The *Wastewater Fund* accounts for the operation and maintenance of the City's wastewater collection system and sewage treatment.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)**

The *Power Fund* accounts for the activities of the City's electrical production and distribution operations.

The *Storm Water Fund* accounts for the activities of the City's storm water drainage system.

Additionally, the City reports the following fund types:

*Special Revenue Funds* are used to account for proceeds of specific revenue sources (other than sources for major capital projects) that are restricted or committed to expenditures for specified purposes.

*Internal Service Funds* are used to account for goods or services provided to other funds on a cost-reimbursement basis.

The effects of interfund activity have been eliminated from the government-wide financial statements, except for payments between funds that involve administrative and billing services. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of enterprise funds are charges to customers of the system for sales and services. Operating expenses for enterprise funds include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

#### **Cash, Cash Equivalents, and Investments**

Cash and cash equivalents are generally considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the purchase date. The City's investment in the Utah Public Treasurers' Investment Fund (PTIF) is classified as a cash equivalent due to the short, average maturities of less than 90 days.

Investments are recorded at fair value in accordance with GASB Statement No. 72, Fair Value Measurement and Application. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

#### **Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to or due from other funds". Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". Unbilled sales receivables for June 30, 2022 were estimated based on meter read dates and period of coverage for the actual billings for each applicable billing cycle that occurred subsequent to year-end.

Receivables on the financial statements are shown net of allowance for uncollectible accounts. The allowance adjustment is estimated annually based on historical trends and professional judgment.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)**

#### **Inventories and Prepaid Items**

Inventories of materials and supplies in the proprietary funds, consisting principally of materials used in the repair of the transmission, distribution, collection, and treatment systems are valued at cost and accounted for on the first in, first out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Inventory and prepaid items are accounted for under the consumption method.

#### **Restricted Cash**

Restricted cash is comprised of cash restricted for future debt service payments, impact fees, unexpended portions of bonds issued for capital construction, or by other independent third parties, enabling legislation, or other laws and statutes.

#### **Capital Assets**

Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

*Land.* Acquisition cost (or fair market value), that ready land for use. The costs associated with improvements to land (site preparation and improvements other than buildings) are added to the cost of the land. All acquisitions of land are capitalized. Land is an inexhaustible asset and does not depreciate over time.

*Buildings.* A structure that is permanently attached to the land, has a roof, is partially or completely enclosed by walls, and is not intended to be transportable or moveable. This class also includes all building improvements. This class of assets has a purchase cost or cost of construction of \$12,000 or greater.

*Infrastructure.* Long-lived capital assets that are normally stationary in nature and can be preserved for a significantly greater number of years than most other capital assets. These assets are often linear, continuous, or part of a system (power system, water system, wastewater system, storm water system, parks system, sidewalk system, road system). This class also includes all improvements that add value to land, but do not have an indefinite useful life. This class of assets has a purchase cost or cost of construction of \$12,000 or greater.

*Machinery and equipment.* Items in this class are vehicles, information technology, and similar moveable items. This class of assets has a purchase cost of \$5,000 or greater.

*Construction in progress.* Costs incurred to construct or develop a tangible or intangible capital asset before it is substantially ready to be placed into service (at which time the asset would be reclassified into the appropriate major class).

Buildings, infrastructure, machinery and equipment are depreciated using the straight-line method over the following estimated useful lives:

Buildings	10 to 30 years
Infrastructure	25 to 50 years
Machinery and equipment	3 to 15 years



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)**

#### **Lease Receivable**

The City's lease receivable is measured at the present value of lease payments expected to be received during the lease term. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized over the term of the lease.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then.

Items that qualify for reporting in the government-wide Statement of Net Position in this category are the resource related to pensions and losses related to bond refundings.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The City has one item, *deferred revenue*, which qualifies for reporting in this category on both the government-wide Statement of Net Position and governmental funds Balance Sheet. Both statements report unavailable revenue due to property taxes and leases, while the governmental funds Balance Sheet also reports unavailable revenue due to ambulance billing. In addition, the Statement of Net Position reports *resources related to pensions*, which relates to the differences between expected and actual experience along with changes in assumptions for the City's pensions. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

#### **Customer Deposits**

Enterprise fund customer deposits are required by the City for residential renters and any business receiving a utility connection. The deposit is refundable after 2 years for residential and business customers upon satisfactory payment history.

#### **Compensated Absences**

For governmental funds, the amount of accumulated vacation leave, sick pay, and comp time not expected to be liquidated with available financial resources is reported as a liability in the government-wide Statement of Net Position and as expense in the government-wide Statement of Activities. No expenditure is reported for this amount in the fund financial statements. Accumulated vacation leave, sick pay and comp time of proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund financial statements.

Sick pay amounts are charged as expenditures when incurred. Employees may accumulate sick leave without limitation. Upon retirement, a percentage of accumulated sick leave is paid to employees based upon the number of years worked. Historically, compensated absences are paid by the individual funds as they become due, for governmental funds, most of the costs are paid by the General Fund.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)**

#### **Property Taxes**

In Utah, a municipality is authorized by state statute to levy a tax against all real and personal property located within its boundaries. The Municipal Council holds this authorization for Murray City, and must set a tax rate by June 22nd each year. If the City determines the need to increase the property tax rate, a hearing on the tax increase and adoption of a final tax rate must be held after August 1 but on or before September 1. A final budget may then be adopted and the City must certify the increased tax rate to the County by this later date. The County Treasurer, acting as a tax collector, must settle and disburse all tax collections to all taxing entities on a routine basis.

In Utah, county governments assess, levy, collect and disburse two principal types of tax: (1) personal property tax which is assessed on business assets other than real estate, and (2) tax on real estate and improvements. Business personal property and real estate taxes attach as an enforceable lien on property as of January 1st. Taxes are levied on all business personal property on January 1st, and real estate and improvement taxes are levied on January 1st and are payable by November 30th.

The real property taxes that are due in November are reported as a receivable from property taxes on the financial statements. Because these taxes are not considered available to liquidate liabilities of the current period, they are offset by a deferred inflow.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Historically, pension costs are paid by the individual funds as they become due, for governmental funds, most of the costs are paid by the General Fund.

#### **Long-term Obligations and Leases**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are amortized over the life of the applicable debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, when incurred. The face amount of debt issued is reported as other financing sources. While discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expense or expenditure in the period incurred.

The City recognizes a lease payable and an intangible right-to-use leased asset in the government-wide financial statements for individual values over \$5,000. At the commencement of a lease, the City measures the lease payable at the present value of payments expected to be made during the lease term. Subsequently, the lease payable is reduced by the principal amount of the lease payments. The leased asset is measured at the initial amount of the lease payable, adjusted for lease payments made at or before the lease commencement date, plus initial direct costs. The leased asset is amortized over its useful life.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)**

#### **Fund Balance and Net Position**

The City implemented GASB Statement 54, *Fund Balance Reporting in Governmental Fund Types Definitions*, in fiscal year 2011. The governmental fund financial statements present fund balances based on a hierarchy that shows, from highest to lowest, the level or form of constraints on fund balance resources and the extent to which the City is bound to honor them. The City first determines and reports nonspendable balances, then restricted, then committed, and so forth. Fund balance classifications are summarized as follows:

**Nonspendable.** This category includes fund balance amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact. Fund balance amounts related to inventories, prepaid expenditures, long-term receivables, and endowments are classified as nonspendable.

**Restricted.** This category includes net fund resources that are subject to external constraints that have been placed on the use of the resources either a) imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation. Restricted fund balance amounts include debt service, impact fees, unspent capital lease proceeds, grant revenue, police forfeiture money, and liquor allotment from the State of Utah.

**Committed.** This category includes amounts that can only be used for specific purposes established by formal action of the City Council. Fund balance commitments can only be removed or changed by the same type of action (for example, resolution) of the City Council. The City Council has committed the entire fund balance of the Cemetery Perpetual Care Fund for the care and maintenance of the cemetery.

**Assigned.** This fund balance classification includes amounts that are constrained by the City's intent to use the funds for specific purposes, but are neither restricted nor committed, as established by the Finance Director/Budget Officer. This requires the Mayor to propose the resources to be set aside and Council to ratify this action subsequent to the end of the fiscal period. Also included are all remaining amounts that are reported in governmental funds, other than the general fund, that are not classified as nonspendable, restricted, or committed which are intended for specific purposes.

**Unassigned.** This category consists of all other resources that are not required to be reported in one of the other four fund balance categories. This category is only used in the general fund. However, in governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned, it may be necessary to report a negative unassigned fund balance in that fund.

The City currently has multiple general fund assignments as detailed on the next page.

Net position is classified in the government-wide and proprietary financial statements in three components:

**Net investment in capital assets** consists of capital assets, net of accumulated depreciation, and is also reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Any unspent debt proceeds and deferred bond refunding losses are added back.



## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (continued)**

#### **Fund Balance and Net Position (continued)**

*Restricted net position* consists of constraints placed on the use of resources by (a) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (b) laws through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of all other net position that does not meet the two definitions above.

The City adopted into ordinance these fund balance definitions and policies on November 19, 2013.

The City does not have a formal minimum fund balance policy. The City adheres to Utah Code §10-6-116(4) which requires a minimum fund balance of 5 percent of total revenues to be maintained in the General Fund.

When an expenditure is incurred for which amounts from both restricted and unrestricted resources could be used, it is the City's policy to use restricted resources first before using unrestricted resources. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, then assigned, and finally unassigned.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

The General Fund is the only fund that reports a positive unassigned fund balance amount; however, in other governmental funds, it is not appropriate to report a positive unassigned fund balance amount.

In governmental funds, other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

#### **Use of Estimates**

Presenting financial statements in conformity with U.S. GAAP requires management to make certain estimates concerning assets, liabilities, revenue, and expenses. Actual results may vary from these estimates.



**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Budget Process**

Annual budgets are prepared and adopted in accordance with the Uniform Fiscal Procedures Act adopted by the State of Utah. Once a budget has been adopted, it remains in effect until it has been formally revised. Furthermore, in accordance with state law, all appropriations lapse at the end of the budget year. If any obligations are contracted for and are in excess of the adopted budget, they are not a valid or enforceable claim against the City. Budgets are adopted on a basis consistent with U.S. GAAP, and all funds have legally adopted budgets.

The City adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to or on the first council meeting in May, the Mayor submits to the Municipal Council a proposed operating budget for the fiscal year commencing the following July 1st. The operating budget includes proposed expenditures and the proposed sources of revenues.
2. Between the first council meeting in May and June 20th, the Municipal Council reviews and adjusts the Mayor's proposed budget. On or before June 20th, a public hearing is held and the budget is legally adopted through passage of a resolution.
3. After the budget is adopted, the Finance Director may transfer any unencumbered or unexpended appropriation amount from one expenditure account to another within a department. The Municipal Council may, by resolution, transfer any unencumbered or unexpended appropriation amount from one department in a fund to another department within the same fund. Other budget openings occur throughout the year as deemed necessary with council approval following a public hearing.
4. Formal budgetary integration is employed as a management control device during the year for the General Fund, Special Revenue Funds, and Capital Projects Fund. In the General Fund, budgets are adopted at the functional level and budgetary control is exercised at the departmental level. For Special Revenue Funds, budgets are adopted and control is exercised at the level of total expenditures for each individual fund.
5. Annual budgets for the General Fund, Capital Projects Fund, and all special revenue funds (Library Fund, Redevelopment Agency Fund, Municipal Building Authority, and Cemetery Fund) were prepared on the modified-accrual method of accounting and legally adopted by the Municipal Council.
6. Encumbrances (commitments related to unpaid purchase orders or contracts for goods or services) are used only as an internal management control device during the year. All outstanding encumbrances lapse at year end. However, some encumbered amounts are re-authorized and honored as part of the following year's budget.
7. Although Utah State law requires the initial preparation of budgets for all City funds (both governmental and proprietary), it only requires the reporting of actual versus budget for governmental funds.



**NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. Explanation of Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position**

The governmental fund Balance Sheet includes a reconciliation between *fund balance-total governmental funds* and *net position-governmental activities* as reported in the government-wide Statement of Net Position.

This difference primarily results from the long-term economic focus of the Statement of Net Position versus the current financial resources focus of the governmental fund balance sheets.

*Capital-related items.* When capital assets that are to be used in governmental activities are purchased or constructed, the costs of these assets are reported as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the City.

Cost of capital assets	\$ 265,490,312
Accumulated depreciation	(100,910,086)
<b>Total difference</b>	<b><u>\$ 164,580,226</u></b>

*Right to use assets:* When right to use leased assets are used in governmental activities, the costs of these assets are not financial resources and are not reported in the funds. However, the Statement of Net Position includes these right to use leased assets among the assets of the City.

Cost of right to use leased asset	\$ 9,539
Accumulated amortization	(3,469)
<b>Total difference</b>	<b><u>\$ 6,070</u></b>

*Long-term debt transactions.* Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities in the fund statements. All liabilities (both current and long-term) are reported in the Statement of Net Position.

Bonds payable	\$ (47,693,000)
Compensated absences	(3,295,701)
Bond premium	(5,093,055)
Lease payable	(6,127)
<b>Total difference</b>	<b><u>\$ (56,087,883)</u></b>

*Deferred Inflows and Outflows Related to Pensions.* Deferred inflows and outflows related to the City's net pension asset and net pension liability represent acquisition and consumption of net position that are not applicable in the current period, and therefore not reported in the governmental funds Balance Sheet. However, these deferred inflows and outflows are reported in the Statement of Net Position.

Deferred inflows related to pensions	\$ (16,269,369)
Deferred outflows related to pensions	4,704,554
<b>Total difference</b>	<b><u>\$ (11,564,815)</u></b>



**NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)**

**A. Explanation of Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position (Continued)**

*Internal service funds.* Internal service funds are used by management to charge the costs of fleet management and risk management to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the Statement of Net Position.

Ending net position of the Central Garage Fund	\$ 340,251
Ending net position of the Retained Risk Fund	1,643,064
Net investment in capital assets, Central Garage Fund	(95,775)
<b>Total difference</b>	<b>\$ 1,887,540</b>

**B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities**

*Capital assets.* The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide Statement of Activities.

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Below is the amount by which capital outlays and capital contributions exceeded depreciation in the current period.

In the Statement of Activities, only the *gain* or loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold.

Capital outlay	\$ 17,342,317
Depreciation expense	(5,290,822)
Developer contributions	509,257
<b>Total difference</b>	<b>\$ 12,560,752</b>

*Long-term debt.* The issuance of long-term debt provides current financial resources to governmental funds, while the payment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transactions, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas, these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt issued or incurred:	
Tax revenue bonds	\$ (6,533,000)
Principal payments:	
Sales tax revenue bonds	1,000,000
Leases	3,412
Interest expense	(11,088)
Bond premium amortization	272,836
<b>Total difference</b>	<b>\$ (5,267,840)</b>



**NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)**

**B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Net Activities (continued)**

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated absences	\$ 199,802
Net pension asset	9,884,452
Net pension liability	2,197,845
Deferred pension inflows	(7,770,647)
Deferred pension outflows	721,186
Total difference	<u>\$ 5,232,638</u>

The net revenue of certain activities of the internal service funds are reported with governmental activities.

<i>Change in net position</i> from the Central Garage Fund	\$ 105,351
<i>Change in net position</i> from the Retained Risk Fund	302,109
Total difference	<u>\$ 407,460</u>

**NOTE 3 - PROPERTY TAXES**

The Salt Lake County Treasurer acts as an agent for the City and collects and distributes the City's property tax revenue. Utah state laws establish the process by which taxes are levied and collected. The property tax calendar is as follows:

1. By June 8, the City receives valuation, certified tax rate, and levy worksheet forms via the state of Utah's certified tax rate website ([www.taxrates.utah.gov](http://www.taxrates.utah.gov)).
2. Before June 22, the City holds a public hearing and adopts a proposed tax rate. This proposed tax rate is then submitted to the County Auditor for review via the website.
3. Before July 22 (if the City proposes a tax rate higher than the certified tax rate), the County Auditor mails a notice of intent to exceed the certified tax rate to property owners. This notice is normally combined with the tax notice.
4. By August 17, the City holds a public hearing and adopts the final tax rate and certifies the tax rate with the County Auditor.
5. Between August 8 and August 22, taxpayers may petition the County Board of Equalization for an adjustment in the taxable value of the real property.
6. By November 1, the County Auditor approves changes in taxable value of the real property and the County Treasurer mails tax notices with a due date of November 30. Payments made after November 30 are considered delinquent and are subject to a penalty.
7. Unless the delinquent taxes and penalties are paid before January 15, a lien is attached to the real property, and the amount of taxes and penalties bear interest from January 1 until paid. If after five years, delinquent taxes have not been paid, the County sells the property at a tax sale.

For property taxes, at January 1 of each year (the assessment date), the City has the legal right to collect the taxes and has recorded a receivable and a corresponding deferred inflow of resources for the assessed amount of those property taxes as of January 1, 2022. Most of the tax will not be received until the following fiscal year.



#### **NOTE 4 – CASH, CASH EQUIVALENTS, AND INVESTMENTS**

Detailed cash, cash equivalent, and investment accounting records are maintained for each individual fund. However, to provide the maximum amount of interest earnings on all funds of the City, all cash is pooled for deposit and investment purposes.

The City follows the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository and temporary investment transactions. This law requires the depositing of City funds in a “qualified depository.” The Act defines a “qualified depository” as any financial institution whose deposits are insured by an agency of the Federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements, which an institution must maintain to be eligible to accept public funds. The Utah Money Management Act also defines the types of securities allowed as appropriate temporary investments for the City and the conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

##### **A. Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City’s deposits may not be recovered. The City’s deposits are insured up to \$250,000 per bank by the Federal Deposit Insurance Corporation (FDIC). Deposits above \$250,000 per bank are exposed to credit risk.

As of June 30, 2022, the City’s bank balance deposit carrying value was \$28,837,048. Of this amount, \$28,388,551 was subject to custodial credit risk because it is uninsured. In addition, of the City’s investments in the Utah Public Treasurers’ Investment Fund (PTIF) of \$76,691,056, the City has no custodial credit risk exposure as the PTIF is an external investment pool managed by the Utah State Treasurer and is not categorized as to custodial credit risk. City has no formal policy regarding custodial credit risk.

A summary of restricted and unrestricted cash, cash equivalents, and investments at June 30, 2022 is as follows:

Restricted	\$ 27,897,020
Unrestricted	96,285,289
<b>Total</b>	<b><u>\$ 124,182,309</u></b>
Cash	\$ 28,017,470
Cash equivalents and investments	96,164,839
<b>Total</b>	<b><u>\$ 124,182,309</u></b>



**NOTE 4 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

**B. Credit Risk**

Credit risk is the risk that the counterparty to an investment will not fulfill its obligations. The City's policy for limiting the credit risk of investments is to comply with the Utah Money Management Act (the Act). The Act requires investment transactions to be conducted only through qualified depositories, certified dealers, or directly with issuers of investment securities. Permitted investments include deposits of qualified depositories; repurchase agreements; commercial paper that is classified as "first-tier" by two nationally recognized statistical rating organizations, one of which must be Moody's investor Service or Standard & Poor's; bankers acceptances; obligations of the U.S. treasury and U.S. government sponsored enterprise; bonds and notes of political subdivision of the state of Utah; fixed rate corporate obligations and variable rated securities rated "A" or higher by two nationally recognized statistical rating services as defined in the Act.

The City is authorized to invest in the PTIF, an external pooled investment fund managed by the Utah State Treasurer and subject to the Act and Council requirements. The PTIF is not registered with the SEC as an investment company and deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah. The PTIF operates and reports to the participants on an amortized cost basis. The interest income, gains and losses, net of administration fees of the PTIF are allocated based upon the participants' average daily balances.

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's policy for reducing its exposure to credit risk is to comply with the Utah Money Management Act. The Act details authorized investments which are high-grade securities and, therefore, subject to very little credit risk except in the most unusual and unforeseen circumstances. Securities rated less than "A" met the investment criteria at the time of purchase or are covered by FDIC (CDs). The quality ratings for the City's investments are noted in section F below.

**C. Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City manages its exposure to declines in fair value by adhering to the Money Management Act. The Act requires that the remaining term to maturity of the investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity of commercial paper to 270 days and fixed rate negotiable deposits and corporate obligations to 365 days or less. Maturities of the City's investments are noted in section F below.

**D. Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a City's investment in a single issuer. The City's policy to limit this risk is to adhere to the rules of the Money Management Council. The Council's rule 17 limits investments in a single issuer of commercial paper and corporate obligations to between 5 and 10 percent depending on the total dollar amount held in the City's portfolio at the time of purchase. The City's investment in the PTIF has no concentration of credit risk as the PTIF is an external investment pool managed by the Utah State Treasurer.



**NOTE 4 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

**D. Concentration of Credit Risk (continued)**

The City currently has no investments at fair value which have a concentration of credit risk in excess of 5% of the City's investment portfolio. None of the investments reach the maximum 10% concentration level, therefore the City complies with the limitations of the Act.

The total fair value of the City's investment portfolio (excluding funds in the PTIF) at fiscal year-end is \$19,473,823.

**E. Investments**

The City's investments are governed by state statutes. The following investment options have been approved for City funds:

1. Negotiable or nonnegotiable deposits of qualified depositories; negotiable certificates of deposit and reciprocal deposits subject to rules of the State Money Management Council.
2. Repurchase agreements with qualified depositories or primary reporting dealers, acting as principal for securities of the United States Treasury or other authorized investments, only if these securities are delivered to the custody of the City Treasurer or the City's safekeeping bank or are conducted with a qualified depository;
3. Commercial paper classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investor Service or Standard & Poor's;
4. Bankers' acceptances that are eligible for discount at a federal reserve bank and which have a remaining term to maturity of 270 days or less;
5. Negotiable interest-bearing deposits of \$100,000 or more which have a remaining term to maturity of 365 days or less;
6. Obligations of the United States Treasury including United States Treasury Bills, United States Treasury Notes, and United States Treasury Bonds;
7. Obligations issued or fully guaranteed as to principal and interest by the following agencies or instrumentalities of the United States in which a market is made by a primary reporting government securities dealer: Federal Home Loan Banks, Federal Farm Credit Banks, Federal National Mortgage Association, Federal Agricultural Mortgage Corporation, Federal Home Loan Mortgage Corporation, Tennessee Valley Authority, or Student Loan Marketing Association;
8. Utah State Treasurer's Investment Fund; and
9. Fixed and variable rate corporate obligations that meet criteria under the Utah Money Management Act.



**NOTE 4 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

**E. Investments (continued)**

The City invests in the Public Treasurer's Investment Fund (PTIF), which is an external investment pool administered by the Utah State Treasurer. The PTIF is available for investment of funds administered by any Utah public treasurer. There is no required participation and no minimum balance or minimum/maximum transaction requirements. The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Utah Money Management Act. The Act establishes the Money Management Council, which oversees the activities of the State Treasurer and the PTIF. Deposits in the PTIF are not insured or otherwise guaranteed by the state of Utah and participants share proportionally in any realized gains or losses on investments.

The PTIF allocates income and issues statements on a monthly basis. The PTIF operates and reports to participants on an amortized cost basis. The participant's balance is their investment deposited in the PTIF plus their share of income, gains, and losses net of administration fees, which is allocated to each participant on the ratio of each participant's share to the total funds. The participant's monthly investment amount is based upon their average daily balance.

**F. Fair Value of Investments**

The City measures and records its investments using the fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices. The prices for these financial instruments are determined using prices for recently traded financial instruments with similar underlying terms as well as directly or indirectly observable inputs, such as interest rates and yield curves that are observable at commonly quoted intervals; and,
- Level 3: Unobservable inputs.

Twice a year, at June 30 and December 31, the investments are valued at fair value. As of June 30, 2022, the City's fair value investments in the PTIF were \$316,843 less than the amortized cost of \$76,691,056. The City's investments have not been adjusted to show this decrease in value since they are classified as cash equivalents in the fund and entity-wide statements.

The City also invests with Moreton Financial Advisors (Moreton). Moreton invests in money market funds and short and intermediate-term fixed income securities (including taxable, tax-exempt, or tax advantaged). Moreton meets the requirements of the Utah Money Management Act.

For the year ended June 30, 2022, the City's fair value investments in Moreton were \$459,890 less than the amortized cost of \$19,933,673 and were reported at \$19,473,783.



**NOTE 4 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

**F. Fair Value of Investments (continued)**

The following are the City's recurring fair value measurements as of June 30, 2022:

	Fair Value Using			
	Level 1	Level 2	Level 3	
Money Market	\$ 71,356	\$ 71,356	\$ -	\$ -
Utah Public Treasurer's Investment Fund	76,691,056	-	76,691,056	-
U.S. Gov't or U.S. Agencies	9,895,894	1,083,594	8,812,300	-
Commerical Paper	-	-	-	-
Corporate Notes	9,506,533	-	9,506,533	-
Total investments	\$ 96,164,839	\$ 1,154,950	\$ 95,009,889	\$ -

The following are the City's investment maturities as of June 30, 2022:

	Investment Maturities (in years)	
	Less than 1	1-5
Money Market	\$ 71,356	\$ -
Utah Public Treasurer's Investment Fund	76,691,056	-
U.S. Gov't or U.S. Agencies	2,924,978	6,970,916
Corporate Notes	1,950,107	7,556,426
Total investments	\$ 81,637,497	\$ 14,527,342

The following are the City's investment quality ratings as of June 30, 2022:

	Quality Ratings					
	6/30/22	AAA	AA	A	BBB+	Unrated
Money Market and Cash	\$ 71,356	\$ 71,356	\$ -	\$ -	\$ -	\$ -
Utah Public Treasurer's Investment Fund	76,691,056	-	-	-	-	76,691,056
U.S. Gov't or U.S. Agencies	9,895,894	1,083,593	1,189,346	3,080,909	437,241	4,104,804
Corporate Notes	9,506,533	-	1,278,540	7,498,433	-	729,561
Total investments	\$ 96,164,839	\$ 1,154,949	\$ 2,467,886	\$ 10,579,342	\$ 437,241	\$ 81,525,421



### NOTE 5 – RECEIVABLES

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Accounts Receivable	Property Tax	Inter-Governmental	Gross Receivables	Less: Allowance for Uncollectable Accounts	Total Receivables, Net
General Fund	\$ 1,448,801	\$ 11,020,789	\$ 5,842,264	\$ 18,311,854	\$ (840,969)	\$ 17,470,885
Capital Projects	5,601	-	-	5,601	-	5,601
Redevelopment Agency	-	4,617,435	-	4,617,435	-	4,617,435
Library	-	2,494,760	4,800	2,499,560	-	2,499,560
Water	805,198	-	-	805,198	(6,115)	799,083
Wastewater	1,000,851	-	-	1,000,851	(10,310)	990,541
Power	4,067,448	-	-	4,067,448	(71,270)	3,996,178
Storm Water	212,991	-	-	212,991	(2,918)	210,073
Non-major	324,156	-	-	324,156	(1,880)	322,276
	<u>\$ 7,865,046</u>	<u>\$ 18,132,984</u>	<u>\$ 5,847,064</u>	<u>\$ 31,845,094</u>	<u>\$ (933,462)</u>	<u>\$ 30,911,632</u>

### NOTE 6 – INTERFUND TRANSFERS

	Transfers In						NonMajor Proprietary	Total
	General Fund	Capital Projects	Redevelopment	Wastewater	Power			
<b>Transfers Out:</b>								
General	\$ -	\$ 19,506,614	\$ 325,000	\$ -	\$ -	\$ 60,000	\$ 19,891,614	
Capital Projects	-	-	-	-	-	235,500	235,500	
Redevelopment	317,900	-	-	21,125	21,125	-	360,150	
Water	541,407	-	-	-	-	-	541,407	
Wastewater	476,806	-	-	-	-	-	476,806	
Power	2,910,485	-	-	-	-	-	2,910,485	
	<u>\$ 4,246,598</u>	<u>\$ 19,506,614</u>	<u>\$ 325,000</u>	<u>\$ 21,125</u>	<u>\$ 21,125</u>	<u>\$ 295,500</u>	<u>\$ 24,415,962</u>	

The City transferred monies between funds to support related capital expenditures in the capital projects fund and related debt service payments.

### NOTE 7 – INTERFUND RECEIVABLES AND PAYABLE

Murray Parkway acquired the following two (2) notes:

*Ordinance 16-32 approved on September 12, 2016.* A note from the Power Fund in the amount of \$1,250,000 to replace the irrigation system at the golf course. This note will be repaid in 12 annual installment payments payable on July 31 each year. Annual principal and interest payments will occur through July 31, 2028. The note carries an interest rate of 2.0 percent. The balance remaining as of June 30, 2022 is \$764,986.

*Ordinance 21-09 approved on March 2, 2021.* A note from the Power Fund in the amount of \$329,775 to replace golf carts. This note will be repaid in five annual installment payments payable on November 1 each year. Annual principal and interest payments will occur through November 1, 2025. The note carries an interest rate of 2.0 percent. The balance remaining as of June 30, 2022 is \$261,157.



**NOTE 8 – CAPITAL ASSETS**

<b>Governmental activities</b>	<b>Beg Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>End Balance</b>
Capital assets, not being depreciated:				
Land	\$ 26,473,451	\$ 135,069	\$ -	\$ 26,608,520
Road and right of way land	47,500,955	362,710	-	47,863,665
Construction in progress	13,956,370	14,738,530	(4,248,737)	24,446,163
Total capital assets, not being depreciated	<u>87,930,776</u>	<u>15,236,309</u>	<u>(4,248,737)</u>	<u>98,918,348</u>
Capital assets, being depreciated:				
Buildings	44,946,616	-	-	44,946,616
Infrastructure	96,932,589	5,312,961	-	102,245,550
Machinery and equipment	18,177,512	1,571,488	(369,202)	19,379,798
Total capital assets being depreciated	<u>160,056,717</u>	<u>6,884,449</u>	<u>(369,202)</u>	<u>166,571,964</u>
Less accumulated depreciation for:				
Buildings	(20,307,963)	(1,324,894)	-	(21,632,857)
Infrastructure	(62,488,686)	(2,563,256)	-	(65,051,942)
Machinery and equipment	(13,172,065)	(1,422,424)	369,202	(14,225,287)
Total accumulated depreciation	<u>(95,968,714)</u>	<u>(5,310,574)</u>	<u>369,202</u>	<u>(100,910,086)</u>
Total capital assets, being depreciated, net	<u>64,088,003</u>	<u>1,573,875</u>	<u>-</u>	<u>65,661,878</u>
Governmental activities capital assets, net	<u>\$ 152,018,779</u>	<u>\$ 16,810,184</u>	<u>\$ (4,248,737)</u>	<u>\$ 164,580,226</u>
<b>Business-type activities</b>	<b>Beg Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>End Balance</b>
Capital assets, not being depreciated:				
Land	\$ 6,974,069	\$ -	\$ -	\$ 6,974,069
Construction in progress	1,313,397	1,790,755	(1,246,778)	1,857,374
Total capital assets, not being depreciated	<u>8,287,466</u>	<u>1,790,755</u>	<u>(1,246,778)</u>	<u>8,831,443</u>
Capital assets, being depreciated:				
Buildings	6,218,221	15,335	-	6,233,556
Infrastructure	190,440,323	1,060,252	-	191,500,575
Machinery and equipment	23,038,309	2,740,886	(497,536)	25,281,659
Intangibles	3,759,027	-	-	3,759,027
Total capital assets being depreciated	<u>223,455,880</u>	<u>3,816,473</u>	<u>(497,536)</u>	<u>226,774,817</u>
Less accumulated depreciation for:				
Buildings	(5,516,781)	(107,647)	-	(5,624,428)
Infrastructure	(124,204,900)	(4,287,420)	-	(128,492,320)
Machinery and equipment	(16,056,227)	(1,277,542)	492,975	(16,840,794)
Intangibles	(2,837,381)	(76,550)	-	(2,913,931)
Total accumulated depreciation and amortization	<u>(148,615,289)</u>	<u>(5,749,159)</u>	<u>492,975</u>	<u>(153,871,473)</u>
Total capital assets, being depreciated, net	<u>74,840,591</u>	<u>(1,932,686)</u>	<u>(4,561)</u>	<u>72,903,344</u>
Business-type activities capital assets, net	<u>\$ 83,128,057</u>	<u>\$ (141,931)</u>	<u>\$ (1,251,339)</u>	<u>\$ 81,734,787</u>



#### **NOTE 8 – CAPITAL ASSETS (continued)**

In the government-wide financial statements, depreciation was expensed by program or activity as follows:

Governmental activities:	
General government	\$ 453,005
Public safety	1,296,630
Highways and public improvements	2,570,840
Parks, recreation and culture	990,099
Total depreciation expense	<u><u>\$ 5,310,574</u></u>
Business-type activities	
Water	\$ 1,394,778
Wastewater	595,634
Power	3,074,256
Murray Parkway	250,691
Solid Waste	37,690
Storm Water	396,110
Total depreciation expense	<u><u>\$ 5,749,159</u></u>

#### **NOTE 9 – INVESTMENTS IN JOINT VENTURES**

The City is a participant in several joint ventures that generate financial resources through member assessments, surcharge taxes, or user fees. The City reflects its equity position (in the net resources of the joint ventures) in the funds which have the rights to such resources.

##### **A. Trans-Jordan Cities**

The Association was organized in 1968 as a joint enterprise fund of the cities of Sandy, Midvale, West Jordan, and Murray, Utah. The city of South Jordan, Utah joined the Association during fiscal year 1997. The cities of Draper and Riverton, Utah joined the Association during fiscal year 1998. The primary purpose of the Association is the operation, maintenance, and control of a refuse dumping site east of Bingham Canyon in Salt Lake County. The City has no firm commitments to make additional equity investments in Trans-Jordan Cities. The City's ownership in the Association is calculated from the tipping fees for the preceding ten fiscal years. The Association is governed by its Board of Directors. Under the organization agreement, the Board of Directors is composed of the Mayors, or their appointed representatives, of the participating cities. The Board of Directors appoints the management and staff of the Association and approves all financial matters such as the operating budget and usage fees.

Separate audited financial statements for Trans-Jordan Cities may be obtained from Trans-Jordan Cities, Accounting Department at 10873 South 7200 West, South Jordan, UT 84095.

As of June 30, 2022, the City has an 7.90 percent ownership share in the Trans-Jordan Cities (the Association) joint enterprise. The City recognized its equity income of a joint venture of \$238,312 in the Solid Waste Fund under nonoperating revenue.

Tipping fees paid from the Solid Waste Fund to Trans-Jordan Cities were \$265,574 for fiscal year 2022.



#### **NOTE 9 – INVESTMENTS IN JOINT VENTURES (continued)**

##### **B. Central Valley Water Reclamation Facility**

The Central Valley Water Reclamation Facility (the Facility) was formed pursuant to the Utah Interlocal Co-operation Act, and is considered a separate legal entity and political subdivision of the State of Utah. The Facility's membership consists of five special-purpose government entities and two cities. The Facility was formed to plan, construct, and operate a regional sewage treatment facility for the benefit of the seven members. Members of the Facility are required to pay their proportionate share of monthly operating costs, construction costs, maintenance, and administrative costs. The Facility is governed by its Board of Directors. Under the Organization Agreement, all seven members (one of whom is the City), are entitled to designate one of the Facility's seven directors. The Wastewater Fund (an enterprise fund) has an approximate 8.31 percent ownership in the Central Valley Water Reclamation Facility (the Facility). The City's share of operations, maintenance, administration expenses, and debt service amounted to \$3,148,099 in fiscal year 2022. The City recorded a net increase in its investment in the Facility of \$403,848 in fiscal year 2022.

During fiscal year 2018, the Facility issued \$28,600,000 of revenue bonds. The City's share of the total outstanding obligation at December 31, 2021 was \$3,769,994. During fiscal year 2019, the Facility issued \$35,390,000 of revenue bonds. The City's share of the total outstanding obligation at December 31, 2021 was \$4,597,905. During fiscal year 2022, the Facility issued in the aggregate \$175,825,000 of revenue bonds. The City's share of the total outstanding obligation at December 31, 2021 was \$15,221,162. The City is required to fund its proportionate share of debt service each year, which is included in the City's assessment from the Facility. In June 2020, the Facility closed on an agreement with the Division of Water Quality State Revolving Fund, through a direct placement note, for \$65.1 million. The funds are being released throughout the project construction period. The Facility has withdrawn \$33 million of the funds to date and the City's share of released funds was \$3,769,994.

Separate compiled financial statements for Central Valley Water Reclamation Facility may be obtained from the Central Valley Water Reclamation Facility Accounting Department at 800 West Central Valley Road, Salt Lake City, UT 84119.

#### **NOTE 10 – INTERLOCAL AGREEMENTS**

##### **A. Utah Associated Municipal Power System (UAMPS)**

The Power Department is a member of the Utah Associated Municipal Power Systems (UAMPS). UAMPS, a joint action agency and political subdivision of the State of Utah was formed by an organization agreement dated November 6, 1980, pursuant to the provisions of the Utah Interlocal Co-operation Act. UAMPS' membership consists of 35 municipalities, one joint action agency, one electric service district, two public utility districts, two water conservancy districts, two co-ops, one municipal utility district, and one nonprofit corporation.

UAMPS is a legally separate entity, which possesses the ability to establish its own budget, incur debt, sue and be sued, and own and lease property. No other governmental units in Utah exercise significant control over UAMPS. As such, UAMPS is not a component unit as defined by the Governmental Accounting Standards Board in their Statement No. 61, "The Financial Reporting Entity."

UAMPS' purpose includes planning, financing, developing, acquiring, constructing, improving, operating, and maintaining projects. In addition, UAMPS acquires ownership interests and capacity rights, for generation, transmission, and distribution of electric energy for the benefit of its members.



#### **NOTE 10 – INTERLOCAL AGREEMENTS (continued)**

##### **A. Utah Associated Municipal Power System (UAMPS) (continued)**

As a member of UAMPS, the City has participated in various individual projects.

- The City acquired an approximate five percent interest in the Hunter II Power Plant project for \$45,662.
- In fiscal year 1990, the City acquired an approximate ten percent entitlement in UAMPS' share of a transmission service project from Craig, Colorado to Mona, Utah (the Craig-Mona project) for \$1,805,428.
- In fiscal year 1994, the City acquired an additional 1.6 megawatts of plant capacity in the San Juan Generating Station Unit 4 for \$1,953,599. This plant has been subsequently closed in September 2022.
- In fiscal year 2009, the City acquired an interconnection with Granger Electric at their electric generating facility in South Jordan for \$550,000.

These entitlement payments represent prepayment of future generation fees for the projects and are being amortized over the lives of the service contracts. The unamortized balance of prepaid generation and transmission fees at June 30, 2022 is \$845,096, reported as an intangible asset.

Under various power sales contracts, UAMPS' members are required to pay their proportionate share of all operation and maintenance expenses and debt service on the revenue bonds issued by UAMPS, and any other energy-related costs, as defined in the contract regardless of whether any power is supplied to the Power Fund. The City has no firm commitments to make additional equity investments in UAMPS or in any specified projects of UAMPS.

Under the organization agreement, the four members with the greatest financial obligations to UAMPS, one of which is the City, are each entitled to designate one of UAMPS' directors. All other directors are selected from the representatives of the remaining UAMPS members.

Separate financial statements for UAMPS may be obtained from the Manager of Finance at 155 North 400 West Suite 480, Salt Lake City, UT 84103, or from the Utah State Auditor's website.

##### **B. Valley Emergency Communications Center**

The City is a member of the Valley Emergency Communications Center (VECC). VECC was organized June 30, 1988, as a joint enterprise between the City, Midvale City, Salt Lake County, Sandy City, South Jordan City, West Jordan City, and West Valley City. The primary purpose is to fund and operate a communications center which handles communications and other services for the members, including police, fire, 911 service, dispatch, and records services.

VECC is governed by a Board of Trustees consisting of one representative from each member appointed by the governing body thereof. The activities are funded by a surcharge tax on telephones within each member's city and member assessments. The Board of Trustees sets assessments for all member agencies in amounts sufficient to provide the funds required for the annual budget. VECC determines the 911 assessments for the telephone users within the members' jurisdictions.

Separate audited financial statements for Valley Emergency Communications Center may be obtained from the Finance Director at 5360 South 5885 West, West Valley City, UT 84118.



#### **NOTE 10 – INTERLOCAL AGREEMENTS (continued)**

##### **C. Drug Enforcement Administration - Metro Task Force**

The City is a member of the Drug Enforcement Administration (DEA) Metro Task Force (the Task Force). The Task Force is an interlocal co-operative organized to investigate and prosecute controlled substance offenders in the Salt Lake metropolitan area. The membership of the Task Force consists of sixteen Federal, State, County, and Municipal law enforcement agencies. Activities of the Task Force are funded through federal and state grants, with no funds being provided by the participating members.

Separate audited financial statements for DEA-Metro Task Force may be obtained from Salt Lake City, Finance Department P.O. Box 145451, Salt Lake City, UT 84114-5451.

##### **D. Utah Infrastructure Agency (UIA)**

On June 7, 2010, the City joined 8 other cities in an interlocal cooperative to purchase, lease, construct or equip facilities that are designed to provide telecommunication services within the respective cities. This agreement was amended and restated on November 1, 2010. The purpose of the agreement is to work in conjunction with Utah Telecommunications Open Infrastructure Agency (UTOPIA) to complete a wholesale fiber optic network for the residences and businesses in each city (see note 14 on UTOPIA and UIA agreement).

#### **NOTE 11 – LEASES**

##### **A. Lease Receivable**

The City has entered into a lease agreement, as lessor, for the use of its animal shelter building by Salt Lake County. The lease receivable is measured as the present value of the future minimum rent payments to be received during the lease term at a discount rate of 1.87%, which is the City's estimated incremental borrowing rate from a recent bond issuance. The lease is for four years and the City will receive annual payments of \$65,118. For the year ended June 30, 2022, the City recognized \$60,473 of lease revenue and \$4,645 of interest income under the lease. As of June 30, 2022, the City's receivable for lease payments was \$188,279 and the deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term was \$188,279. This lease is recognized as a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

##### **B. Lease Payable**

The City has entered into a lease agreement, as a lessee, for the use of a mail machine. The lease payable is measured as the present value of the future minimum rent payments to be made during the lease term at a discount rate of 1.87%, which is the City's estimated incremental borrowing rate. Although the initial lease term was for five years, this lease has only been valued at the remaining 33 months due to its insignificant nature to the City as a whole. An initial lease payable was recorded in the amount of \$9,539 during the current year. As of June 30, 2022, the value of the lease payable was \$6,127. The City is required to make monthly principal and interest payments of \$296.76. The equipment has a 33 month useful life. The value of the right-to-use leased asset as of June 30, 2022 was \$9,539, at cost, with accumulated amortization of \$3,469.

The future minimum lease obligations as of June 30, 2022 are as follows:

Year end June 30,	Principal	Interest	Total
2023	\$ 3,477	\$ 85	\$ 3,562
2024	2,650	21	2,671
	<b>\$ 6,127</b>	<b>\$ 106</b>	<b>\$ 6,233</b>



#### **NOTE 12 – LONG-TERM LIABILITIES**

The following provides detailed information about each of the City's debt issuances along with a summary of the long-term debt activity for the year.

##### **A. Series 2009A Sales Tax Revenue Bond**

Purpose: Land acquisition, fire station design and construction  
Date of issuance: March 18, 2009  
Interest rate: 3.00% - 4.40%  
Original issuance: \$4,580,000

On August 2, 2021, the City effectively defeased the remaining \$295,000 on these bonds through a current refunding by calling the bonds and paying them off early. This resulted in the City saving \$15,166 in future interest costs.

##### **B. Series 2016 Sales Tax Revenue Bond**

Purpose: Property acquisition for downtown development  
Date of issuance: November 21, 2016  
Interest rate: 2.00% - 4.00%  
Original issuance: \$6,735,000

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 345,000	\$ 222,500	\$ 567,500
2024	355,000	208,500	563,500
2025	370,000	194,000	564,000
2026	385,000	178,900	563,900
2027	405,000	163,100	568,100
2028-2032	2,275,000	554,700	2,829,700
2033-2035	1,600,000	97,800	1,697,800
	<u>\$ 5,735,000</u>	<u>\$ 1,619,500</u>	<u>\$ 7,354,500</u>



**NOTE 12 – LONG-TERM LIABILITIES (continued)**

**C. Series 2018 Sales Tax Revenue Bond**

Purpose: Fire station design and construction (Station 81)  
 Date of issuance: March 6, 2018  
 Interest rate: 2.00% - 4.00%  
 Original issuance: \$5,540,000

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 390,000	\$ 147,106	\$ 537,106
2024	405,000	131,206	536,206
2025	420,000	114,706	534,706
2026	440,000	97,506	537,506
2027	455,000	79,606	534,606
2028-2031	2,005,000	134,871	2,139,871
	<u>\$ 4,115,000</u>	<u>\$ 705,001</u>	<u>\$ 4,820,001</u>

**D. Series 2020 MBA Lease Revenue Bonds**

Purpose: City Hall Project construction  
 Date of issuance: November 24, 2020  
 Interest rate: 4.0%  
 Original issuance: \$31,310,000

The Series 2020 MBA Lease Revenue Bonds were issued for the planned construction of the new City Hall project.

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 585,000	\$ 1,240,700	\$ 1,825,700
2024	605,000	1,216,900	1,821,900
2025	630,000	1,192,200	1,822,200
2026	660,000	1,166,400	1,826,400
2027	685,000	1,139,500	1,824,500
2028-2032	3,865,000	5,254,700	9,119,700
2033-2037	4,720,000	4,399,000	9,119,000
2038-2042	5,770,000	3,353,600	9,123,600
2043-2047	7,045,000	2,076,100	9,121,100
2048-2051	6,745,000	553,300	7,298,300
	<u>\$ 31,310,000</u>	<u>\$ 21,592,400</u>	<u>\$ 52,902,400</u>



**NOTE 12 – LONG-TERM LIABILITIES (continued)**

**E. Series 2021 Sales Tax Revenue Bonds**

Purpose: Road and transportation projects  
 Date of issuance: November 23, 2021  
 Interest rate: 0.50% - 2.65%  
 Original issuance: \$6,533,000

The Series 2021 Sales Tax Revenue Bonds were issued used for road and transportation projects throughout the City. The bond payments will be made with funds received as a result of general session 2021 HB244 which provides the City with \$500,000 a year for 15 years to be used for transportation projects. This bond was a direct placement.

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 400,000	\$ 99,633	\$ 499,633
2024	402,000	97,226	499,226
2025	405,000	93,997	498,997
2026	409,000	90,129	499,129
2027	414,000	85,807	499,807
2028-2032	2,150,000	347,196	2,497,196
2033-2037	2,353,000	144,358	2,497,358
	<u>\$ 6,533,000</u>	<u>\$ 958,346</u>	<u>\$ 7,491,346</u>

**F. Series 2012 Water and Sewer Refunding Bonds**

Purpose: Refunding of the Series 2003 Water and Sewer Revenue Bonds  
 Date of issuance: April 25, 2012  
 Interest rate: 2.575%  
 Original issuance: \$5,070,000

The Series 2012 Water and Sewer Revenue Bonds were a shared issuance between two (2) separate and distinct proprietary funds. The Water Fund is responsible for 62.59% of this debt service, and the Wastewater Fund is responsible for 37.41% of this debt service. This bond was a direct placement.

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 585,000	\$ 22,982	\$ 607,982
2024	600,000	7,725	607,725
	<u>\$ 1,185,000</u>	<u>\$ 30,707</u>	<u>\$ 1,215,707</u>



**NOTE 12 – LONG-TERM LIABILITIES (continued)**

**G. Series 2012 Sewer Revenue Bonds**

Purpose: System improvements  
 Date of issuance: June 12, 2012  
 Interest rate: 2.50%  
 Original issuance: \$2,626,000

The Series 2012 Sewer Revenue Bonds are state-issued water quality bonds. This bond was a direct placement.

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 128,000	\$ 40,225	\$ 168,225
2024	132,000	37,025	169,025
2025	136,000	33,725	169,725
2026	139,000	30,325	169,325
2027	142,000	26,850	168,850
2028-2032	767,000	79,075	846,075
2033	165,000	4,125	169,125
	<u>\$ 1,609,000</u>	<u>\$ 251,350</u>	<u>\$ 1,860,350</u>

**H. Series 2013 Storm Water Revenue Bonds**

Purpose: System improvements  
 Date of issuance: February 28, 2013  
 Interest rate: 2.00% - 4.00%  
 Original issuance: \$3,000,000

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 130,000	\$ 52,180	\$ 182,180
2024	130,000	49,580	179,580
2025	135,000	46,850	181,850
2026	140,000	42,800	182,800
2027	140,000	38,600	178,600
2028-2032	810,000	115,200	925,200
2033	170,000	5,100	175,100
	<u>\$ 1,655,000</u>	<u>\$ 350,310</u>	<u>\$ 2,005,310</u>



**NOTE 12 – LONG-TERM LIABILITIES (continued)**

**I. Series 2016 Storm Water Revenue Bonds**

Purpose: System improvements  
 Date of issuance: December 20, 2016  
 Interest rate: 2.00% - 4.00%  
 Original issuance: \$2,375,000

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 125,000	\$ 68,000	\$ 193,000
2024	130,000	63,000	193,000
2025	135,000	57,800	192,800
2026	140,000	52,400	192,400
2027	150,000	46,800	196,800
2028-2032	835,000	139,800	974,800
2033	185,000	7,400	192,400
	<u>\$ 1,700,000</u>	<u>\$ 435,200</u>	<u>\$ 2,135,200</u>

**J. Series 2019 Water Revenue Bonds**

Purpose: System improvements  
 Date of issuance: July 9, 2019  
 Interest rate: 1.00%  
 Original issuance: \$8,054,000

The Series 2019 Water Revenue Bonds are state-issued water quality bonds that will be used by the City to replace two wells and various pipelines throughout the City. The debt represents about 85% of the planned project costs with the City required to fund the remaining 15% or \$1,421,000. This bond was a direct placement.

Debt service requirements to maturity, including interest:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ -	\$ 80,540	\$ 80,540
2024	-	80,540	80,540
2025	-	80,540	80,540
2026	263,000	80,540	343,540
2027	266,000	77,910	343,910
2028-2032	1,371,000	349,110	1,720,110
2033-2037	1,517,000	278,820	1,795,820
2038-2042	1,713,000	197,920	1,910,920
2043-2047	1,800,000	110,560	1,910,560
2048-2050	1,124,000	22,550	1,146,550
	<u>\$ 8,054,000</u>	<u>\$ 1,359,030</u>	<u>\$ 9,413,030</u>



**NOTE 12 – LONG-TERM LIABILITIES (continued)**

**K. Changes in Long-term Liabilities**

	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
<b>Governmental activities</b>					
Bonds payable					
Series 2009A Sales Tax Revenue Bonds	\$ 295,000	\$ -	\$ (295,000)	\$ -	\$ -
Series 2016 Sales Tax Revenue Bonds	6,065,000	-	(330,000)	5,735,000	345,000
Series 2018 Sales Tax Revenue Bonds	4,490,000	-	(375,000)	4,115,000	390,000
Series 2020 Lease Revenue Bonds	31,310,000	-	-	31,310,000	585,000
Series 2021 Sales Tax Revenue Bonds	-	6,533,000	-	6,533,000	400,000
Unamortized premium	5,365,891	-	(272,836)	5,093,055	-
Lease payable	-	9,539	(3,412)	6,127	3,477
Total bonds and lease payable	47,525,891	6,542,539	(1,276,248)	52,792,182	1,723,477
Compensated absences	3,569,042	3,187,391	(3,376,579)	3,379,854	2,962,062
Total governmental long-term obligations	<b>\$ 51,094,933</b>	<b>\$ 9,729,930</b>	<b>\$ (4,652,827)</b>	<b>\$ 56,172,036</b>	<b>\$ 4,685,539</b>
<b>Business-type activities</b>					
Bonds payable					
Series 2012 Water and Sewer Revenue Bonds	\$ 1,755,000	\$ -	\$ (570,000)	\$ 1,185,000	\$ 585,000
Series 2012 Sewer Revenue Bonds	1,734,000	-	(125,000)	1,609,000	128,000
Series 2013 Storm Water Revenue Bonds	1,780,000	-	(125,000)	1,655,000	130,000
Series 2016 Storm Water Revenue Bonds	1,820,000	-	(120,000)	1,700,000	125,000
Series 2019 Water Revenue Bonds	8,054,000	-	-	8,054,000	-
Unamortized premium	150,472	-	(12,986)	137,486	-
Total bonds payable	15,293,472	-	(952,986)	14,340,486	968,000
Compensated absences	1,410,759	1,070,649	(1,052,409)	1,428,999	1,232,610
Total business-type long-term obligations	<b>\$ 16,704,231</b>	<b>\$ 1,070,649</b>	<b>\$ (2,005,395)</b>	<b>\$ 15,769,485</b>	<b>\$ 2,200,610</b>

**NOTE 13 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City's Retained Risk Reserve Fund (an internal service fund) accounts for and accumulates resources of uninsured loss. Under this program, the Retained Risk Reserve Fund (the Fund) provides coverage for up to a maximum of \$350,000 for each general liability claim. The City purchases commercial insurance for claims in excess of coverage provided by the Fund, and for all other risks of loss.

The amount of settlements has not exceeded insurance coverage in any of the past three fiscal years.



#### **NOTE 14 – CONTINGENT LIABILITIES AND COMMITMENTS**

##### **A. Contingent Liabilities**

*Grants.* Amounts received or receivable from grant agencies are subject to audit and adjustment by the grantor agencies, principally the federal government. Any disallowed claims including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time; however, the City expects any such amounts to be immaterial.

*Legal.* The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a materially adverse effect on the financial condition of the City.

*Interlocal Agreement.* The City is a participant of the Intermountain Power Agency (IPA), a separate legal entity established under the guidelines of the Utah Interlocal Co-operation Act. The IPA operates a power production plant near Delta, Utah for the benefit of its members. IPA has approximately \$5.1 billion of revenue bonds that are paid from the revenues received from participant charges. Under the terms of its original contract with IPA, the City is entitled and obligated to purchase four percent of the plant's power output. However, under a subsequent excess power sales agreement, the City transferred its power entitlement to certain California purchasers for the duration of the project unless the City recalls any or all of the entitlement. In recent years, the City sold most of its entitlement to the California purchasers. The City is liable for operating expenses and repayment of the outstanding bonds only in the event of a prolonged power outage (in excess of 12 months) and/or failure to perform under the agreement on the part of each of the California participants.

The future of the IPA power plant, after the original contract expires in 2027, has been finalized. Because of California air emission law changes, which outlaw any coal fired power generation to cross California state lines, the future of the coal fired plant has been altered. The California municipal utilities consume up to 95% of the generation from the plant and so keeping those cities in the entitlement mix was imperative. Therefore, the IPA Board and staff proposed a change of fuel from coal to natural gas prior to the agreement expiration, a move that has kept all of the current shareholders in the mix. All 36 owners have signed the agreement to allow IPA to study, engineer, and actively begin modification of the plant with an estimated construction completion of 2027.



**NOTE 14 – CONTINGENT LIABILITIES AND COMMITMENTS (continued)**

**B. Commitments**

*Construction and property acquisition contracts.* The City had active contract commitments on the following projects as of June 30, 2022.

<b>Project type</b>	<b>Contract Amount</b>	<b>Spent-to-date</b>	<b>Remaining commitment</b>
Street improvement projects	\$ 6,452,750	\$ 4,168,078	\$ 2,284,672
City Hall construction	31,645,637	19,109,827	12,535,810
	<b>\$ 38,098,387</b>	<b>\$ 23,277,905</b>	<b>\$ 14,820,482</b>

*Interlocal Agreement - UTOPIA.* The City entered into a Pledge and Loan Agreement with the Utah Telecommunication Open Infrastructure Agency (UTOPIA). UTOPIA is an interlocal cooperative created to finance, construct and operate a system of fiber optic communication lines in various cities in the state. UTOPIA leases use of the fiber optic system to retail vendors of telephone, video, and internet services. The pledge commits the City to set aside and deposit funds as security in a debt service fund for the portion of the project related to the City. Sales and use tax revenues have been pledged towards the payment of the City's share of the debt service reserve fund requirement if withdrawals were made by the Trustee to make bond payments; however, the pledge is junior to any previously pledged sales and use tax revenue. On July 1, 2007, the City was required to deposit \$1,235,039 into the UTOPIA Series 2004 Bond Debt Service Reserve Fund.

In June 2008, the City entered into an Amended and Restated Pledge and Loan Agreement as part of a restructuring of UTOPIA debt. The City pledged sales and use tax revenue towards its share of any debt service fund shortfall.

In January 2010, the Trustees of the UTOPIA bond funds notified the City that part of UTOPIA's Debt Service Reserve Fund was used to make the required bond payments. The City has received similar notices each month since this original notice. The City understands that these withdrawals will continue for an undetermined period of time and that applicable monthly replenishment payments will be required of the City for its share of the amounts withdrawn from the debt service reserve fund since January 2011.

According to the Amended and Restated Pledge and Loan Agreement, the amounts withdrawn from the City's share of the Debt Service Reserve fund becomes a loan to UTOPIA. It is currently unclear as to when UTOPIA will be in a position to repay the loan.



#### **NOTE 14 – CONTINGENT LIABILITIES AND COMMITMENTS (continued)**

##### **B. Commitments (continued)**

In December 2011, UTOPIA completed a second amended and restated pledge and loan agreement with its member cities. This change occurred so that UTOPIA could refund the Series 2008 Bonds. This reduced UTOPIA's market risk and administrative costs. This also drew down the restricted money that had been set aside for UTOPIA's Series 2004 Debt Service Reserve Fund. This amendment also helps assure that money will be available to make timely debt service payments since the member cities pay directly into the Debt Service fund and are no longer paying into the Debt Service Reserve fund. The maximum amount committed by the City for year ended June 30, 2022 was \$1,892,480, with a 2 percent increase per year through 2040. The payment commitment for fiscal year 2023 is \$1,930,330. The total debt service payments paid by the City as of June 30, 2022 is \$21,900,430. The amount paid by the City is a loan to UTOPIA, but as the likelihood of it being re-paid in the near future is remote the City has decided to disclose this amount rather than record this loan on its financial statements. UTOPIA's total bonded debt as of June 30, 2022 is \$175,228,078 of which the City is responsible for 12.34 percent or \$21,869,945.

*Interlocal Agreement – UIA.* On May 1, 2011, the City entered into a "Communication Service Contract" with UIA to provide connections to a fiber optic network for the residences and businesses of the City. The agreement obligates the City to financially support UIA if UIA revenues are insufficient to pay operational and debt payments. The City has obligated, but has not been required to pay, up to \$690,241 of its annual franchise tax revenue for operational support. The City paid no operational expenses to UIA for the year ended June 30, 2022. UIA's total bonded debt as of June 30, 2022 in which the City participated is \$67,440,000 of which the City is obligated for 13.40 percent or \$9,036,960. The amount of required support for debt service is determined annually by UIA. The City was not required to pay any debt service payment to UIA for the year ended June 30, 2022, nor have they paid any in previous years.

The service contract also provides that the City will bill and collect connection service fees from the end users located in the City on behalf of UIA. The City is entitled to 5 percent of the fee for administrative costs and the remaining 95 percent is due to UIA. The City becomes a signatory party to the end user agreement, along with UIA and the end user. The City is responsible for collection of the user fees stipulated in the agreement should the end user default.

#### **NOTE 15 – CONDUIT DEBT OBLIGATIONS**

From time to time, the City has issued Industrial Revenue Bonds (IRBs) to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2022, there are two outstanding series of Industrial Revenue Bonds. The principal amount payable is \$202.335 million for the Series 2003 bonds and \$134.78 million for the Series 2005 bonds, issued by Intermountain Healthcare to build a hospital and associated medical facilities.



#### **NOTE 16 – REDEVELOPMENT AGENCY AND TAX ABATEMENTS**

The Redevelopment Agency of Murray City (RDA or Agency) was established pursuant to the provisions of the Utah Community Development and Renewal Agencies Act, Utah State Code Title 17C. The Agency was established to further public purposes in the redevelopment of certain City areas. There is no outstanding debt of the RDA as June 30, 2022; however, the RDA has agreed to make payments on the Series 2016 sales tax bonds.

Below is a comparative summary of the activity that occurred for the fiscal years ended June 30.

	<b>FY 2022</b>	<b>FY 2021</b>
Tax increment collection for various project areas	\$ 4,288,782	\$ 4,304,215
Public improvements, including housing donations	(173,131)	(1,019,688)
Debt service	(569,700)	(565,150)
Tax increment distributions	(1,448,910)	(1,515,765)
Administrative costs	(485,388)	(484,060)

As of June 30, 2022, the Agency manages 6 community reinvestment areas, the Fireclay and Ore Sampling Mill areas have entered into property tax rebate (TIF) agreements with other entities. The recipient entities property tax bill is not reduced, but they are required to pay their full property tax bill. Once the taxes have been paid and it has been verified the provisions of the agreement have been met, then the agreed amount is rebated to the recipient entity. The City authorizes the rebate of property tax increment through the budget process. The annual budget is adopted by City ordinance. The amount of the tax rebate (abatement) is based on the provisions as stated in the written agreement between the Agency and the outside entity.

On, July 30, 2021, the Agency entered into a tax increment reimbursement agreement with Jesse Knight Legacy Center, LLC. for up to \$2,500,000 for the development and operation of a professional office development and entrepreneurial center in the Ore Sampling Mill Community Reinvestment project area. No reimbursement is due as the project has not been completed.

Starting in 2007, the Agency in the Fireclay reinvestment area, entered into property tax increment financing agreements. They are summarized below:

Entity	Total				Abatement Expires
	Taxes Abated 2022	Taxes Abated in Prior Years	Maximum Tax Abatement	Primary Purpose of the Abatement	
Streit Avida, LLC	\$ 367,250	\$ 748,149	\$ 4,772,752	Urban renewal, commercial, housing	2033
Murray TOD Owner, LLC	\$ -	\$ 451,028	\$ 451,028	Urban renewal, commercial, housing	2033
Parley's Partners, LLC	114,314	513,958	2,498,588	Urban renewal, commercial, housing	2033
Hamlet Development	230,782	1,144,142	3,205,586	Urban renewal, commercial, housing	2033
	<u>\$ 712,346</u>	<u>\$ 2,857,277</u>	<u>\$ 10,927,954</u>		



## **NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS**

*Plan description.* Eligible plan participants are provided with pensions through the Utah Retirement Systems. Utah Retirement Systems are comprised of the following pension trust funds.

### **A. Defined Benefit Plans**

The following defined benefit plans are multiple-employer, cost-sharing public employee retirement systems:

- Public Employees Noncontributory Retirement System (Noncontributory System)
- Public Employees Contributory Retirement System (Contributory System)
- Firefighters Retirement System (Firefighters System)
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System)
- Tier 2 Public Safety and Firefighter Contributory Retirement System (Tier 2 Public Safety and Firefighters System)

The following defined benefit plan is a mixed-agent, multiple-employer, cost-sharing public employee retirement system:

- Public Safety Retirement system (Public Safety System)

The Tier 2 Public Employee System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Utah State Retirement Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms.

URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S, Salt Lake City, Utah 84102 or visiting the website: [www.urs.org](http://www.urs.org).



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

Benefits provided: URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

System	Final Average Salary	Years of service required and/or age eligible for benefit	Benefit percent per year of service	COLA**
Noncontributory System	Highest 3 years	30 years any age		
		25 years any age*		
		20 years age 60*	2.0% per year all years	Up to 4%
		10 years age 62*		
Contributory System	Highest 5 years	4 years age 65		
		30 years any age		
		20 years age 60*	1.25% per year to June 1975; 2.0% per year July 1975 to present	Up to 4%
		10 years age 62*		
Public Safety System	Highest 3 years	4 years age 65		
		20 years any age		
		10 years age 60	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 2.5% to 4% depending upon employer
		4 years age 65		
Firefighters System	Highest 3 years	20 years any age		
		10 years age 60	2.5% per year up to 20 years; 2.0% per year over 20 years	Up to 4%
		4 years age 65		
		35 years any age		
Tier 2 Public Employees System	Highest 5 years	20 years age 60*	1.50% per year all years	Up to 2.5%
		10 years age 62*		
		4 years age 65		
		25 years any age		
Tier 2 Public Safety and Firefighter System	Highest 5 years	20 years age 60*	1.50% per year all years to June 30, 2020; 2.0% per year July 1, 2020 to present	Up to 2.5%
		10 years age 62*		
		4 years age 65		

\*with actuarial reductions

\*\*All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

*Contribution Rate Summary.* As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the Utah State Retirement Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates as of June 30, 2022 are as follows:

	Employee Paid	Employer for Employee	Contribution Rates	for 401(k) Plan
<b>Contributory System</b>				
11 - Local Governmental Division Tier 1	N/A	6.00%	14.46%	N/A
111 - Local Governmental Division Tier 2	N/A	N/A	16.07%	0.62%
<b>Noncontributory System</b>				
15 - Local Governmental Division Tier 1	N/A	N/A	18.47%	N/A
<b>Public Safety Contributory System</b>				
122 - Tier 2 DB Hybrid Public Safety	2.27%	N/A	25.83%	N/A
<b>Public Safety Noncontributory System</b>				
43 - Other Division A 2.5% COLA	N/A	N/A	34.04%	N/A
<b>Firefighters System</b>				
31 - Division A Tier 1	N/A	15.05%	4.61%	N/A
132 - Tier 2 DB Hybrid Firefighters	2.27%	N/A	14.08%	N/A
<b>Tier 2 DC Only</b>				
211 - Local Government	N/A	N/A	6.69%	10.00%
222 - Public Safety	N/A	N/A	11.83%	14.00%
232 - Firefighters	N/A	N/A	0.08%	14.00%

Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.

For fiscal year ended June 30, 2022, the employer and employee contributions to the Systems were as follows:

System	Employer Contributions	Employee Contributions
Noncontributory System	\$ 2,169,949	NA
Contributory System	38,406	\$ -
Public Safety System	1,215,519	-
Firefighters System	155,950	-
Tier 2 Public Employees System	867,729	-
Tier 2 Public Safety and Firefighter System	753,581	-
Tier 2 DC Only System	44,323	NA
Tier 2 DC Public Safety and Firefighter System	16,307	NA
<b>Total Contributions</b>	<b>\$ 5,261,764</b>	<b>\$ -</b>

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

A. Defined Benefit Plans (continued)

*Combined pension assets, liabilities, expense, and deferred outflows and/or inflows of resources relating to pensions.* At June 30, 2022, the City reported a net pension asset of \$17,499,226 and a net pension liability of \$0.

System	Measurement Date: December 31, 2021				
	Net Pension Asset	Net Pension Liability	Proportionate Share	Proportionate Share December 31, 2020	Change (Decrease)
Noncontributory System	\$ 7,806,284	\$ -	1.3630414%	1.4213945%	-0.0583531%
Contributory System	1,291,344	-	1.7837650%	1.9305677%	-0.1468027%
Public Safety System	2,144,431	-	2.6404604%	2.6899647%	-0.0495043%
Firefighters System	6,076,168	-	10.4183780%	10.6031677%	-0.1847897%
Tier 2 Public Employees System	115,802	-	0.2736091%	0.2678439%	0.0057652%
Tier 2 Public Safety and Firefighter System	65,197	-	1.2899438%	1.3859616%	-0.0960178%
	<u>\$ 17,499,226</u>	<u>\$ -</u>			

The net pension asset and liability were measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset and liability were determined by an actuarial valuation as of January 1, 2021 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2022, the City recognized a pension expense of (\$2,234,438).

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,539,123	\$ 79,983
Changes in assumptions	1,887,071	85,375
Net difference between projected and actual earnings on pension plan investments	-	21,600,718
Changes in proportion and differences between contributions and proportionate share of contributions	171,287	296,112
Contributions subsequent to the measurement date	2,605,754	-
	<u>\$ 6,203,235</u>	<u>\$ 22,062,188</u>

Deferred outflows of resources related to pensions of \$2,605,754 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

These contributions will be recognized as reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$	(3,802,099)
2023		(6,430,900)
2024		(5,062,984)
2025		(3,408,564)
2026		51,797
Thereafter		188,043

*Noncontributory system pension expense and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized pension expense of (\$1,241,165).

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 817,624	\$ -
Changes in assumptions	732,648	50,388
Net difference between projected and actual earnings on pension plan investments	-	10,510,113
Changes in proportion and differences between contributions and proportionate share of contributions	14,622	181,441
Contributions subsequent to the measurement date	1,059,193	-
	<u>\$ 2,624,087</u>	<u>\$ 10,741,942</u>

Deferred outflows of resources related to pensions of \$1,059,193 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$	(1,810,151)
2023		(3,070,411)
2024		(2,550,193)
2025		(1,746,293)



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

A. Defined Benefit Plans (continued)

*Contributory system pension expense and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized a pension expense of (\$436,665).

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes in assumptions	- -	- -
Net difference between projected and actual earnings on pension plan investments	- -	1,057,768
Changes in proportion and differences between contributions and proportionate share of contributions	- -	- -
Contributions subsequent to the measurement date	18,641	- -
	<hr/> \$ 18,641	<hr/> \$ 1,057,768

Deferred outflows of resources related to pensions of \$18,641 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$ (255,328)	
2023	(369,544)	
2024	(260,674)	
2025	(172,222)	



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

A. Defined Benefit Plans (continued)

*Public safety system pension expense and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized pension expense of (\$73,673).

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 182,515	-
Changes in assumptions	375,964	22,305
Net difference between projected and actual earnings on pension plan investments	-	5,796,313
Changes in proportion and differences between contributions and proportionate share of contributions	-	103,881
Contributions subsequent to the measurement date	590,778	-
	<hr/> \$ 1,149,257	<hr/> 5,922,499

Deferred outflows of resources related to pensions of \$590,778, results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$ (1,083,424)	
2023	(1,889,080)	
2024	(1,430,541)	
2025	(960,975)	



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

*Firefighters system pension expense, and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized pension expense of (\$1,229,909).

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 426,857	\$ 54,352
Changes in assumptions	597,321	-
Net difference between projected and actual earnings on pension plan investments	-	3,751,114
Changes in proportion and differences between contributions and proportionate share of contributions	62,992	4,923
Contributions subsequent to the measurement date	75,481	-
	<hr/> \$ 1,162,651	<hr/> \$ 3,810,389

Deferred outflows of resources related to pensions of \$75,481 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$ (556,731)	
2023	(981,285)	
2024	(731,668)	
2025	(473,381)	
2026	19,846	



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

*Tier 2 public employee system pension expense and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized pension expense of \$402,356.

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 56,259	\$ 14,920
Changes in assumptions	107,976	1,095
Net difference between projected and actual earnings on pension plan investments	-	286,131
Changes in proportion and differences between contributions and proportionate share of contributions	65,579	-
Contributions subsequent to the measurement date	457,872	-
	<hr/> <u>\$ 687,686</u>	<hr/> <u>\$ 302,146</u>

Deferred outflows of resources related to pensions of \$457,872 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$ (53,516)	
2023	(68,677)	
2024	(49,751)	
2025	(28,541)	
2026	22,671	
Thereafter	105,482	



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

*Tier 2 public safety and firefighter system pension expense and deferred outflows and/or inflows of resources.* At June 30, 2022, the City recognized pension expense of \$344,618.

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 55,868	\$ 10,711
Changes in assumptions	73,162	11,587
Net difference between projected and actual earnings on pension plan investments	-	199,279
Changes in proportion and differences between contributions and proportionate share of contributions	28,094	5,867
Contributions subsequent to the measurement date	403,789	-
	<hr/> <u>\$ 560,913</u>	<hr/> <u>\$ 227,444</u>

Deferred outflows of resources related to pensions of \$403,789 results from contributions made by the City prior to fiscal year end, but subsequent to the measurement date of December 31, 2021.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Net Deferred Outflows (Inflows) of Resources	
2022	\$ (42,949)	
2023	(51,903)	
2024	(40,157)	
2025	(27,152)	
2026	9,280	
Thereafter	82,561	

*Actuarial assumptions.* The total pension liability in the December 31, 2021 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement.

Inflation	2.50 percent
Salary increases	3.25 - 9.25 percent, average, including inflation
Investment Rate of Return	6.85 percent, net of pension plan investment expense, including inflation



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

A. Defined Benefit Plans (continued)

Mortality rates were adopted from an actuarial experience study dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using 80% of the ultimate rates from the MP-2019 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

The actuarial assumptions used in the January 1, 2021 valuation were based on the results of an actuarial experience study for the five-year period ending December 31, 2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class and is applied consistently to each defined benefit pension plan. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetical real rates of return for each major asset class are summarized in the following table.

Asset Class	Expected Return Arithmetic Bases		
	Target asset allocation	Real return arithmetic basis	Long-term expected portfolio real rate of return
Equity securities	37%	6.58%	2.43%
Debt securities	20%	-0.28%	-0.06%
Real assets	15%	5.77%	0.87%
Private equity	12%	9.85%	1.18%
Absolute return	16%	2.91%	0.47%
Cash and cash equivalents	0%	-1.01%	0.00%
Total	<u>100%</u>		4.89%
Inflation			2.50%
Expected arithmetic nominal return			7.39%

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.50% and a real return rate of 4.35% that is net of investment expense.

*Discount rate.* The discount rate used to measure the total pension liability was 6.85%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate was reduced from 6.95% to 6.85% from the prior measurement date.



**NOTE 17 – EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (continued)**

**A. Defined Benefit Plans (continued)**

Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.85 percent) or 1-percentage-point higher (7.85 percent) than the current rate:

	1% decrease (5.85%)	Discount rate (6.85%)	1% increase (7.85%)
Noncontributory System	\$ 4,197,675	\$ (7,806,284)	\$ (17,821,247)
Contributory System	(515,212)	\$ (1,291,344)	(1,949,113)
Public Safety System	5,288,870	\$ (2,144,431)	(8,180,785)
Firefighters System	(1,487,916)	\$ (6,076,168)	(9,795,101)
Tier 2 Public Employees System	689,971	\$ (115,802)	(734,468)
Tier 2 Public Safety and Firefighter System	523,042	\$ (65,197)	(532,178)
	<u>\$ 8,696,430</u>	<u>\$ (17,499,226)</u>	<u>\$ (39,012,892)</u>

*Pension plan fiduciary net position.* Detailed information about the pension plans fiduciary net position is available in the separately issued URS financial report.

**B. Defined Contribution Savings Plan**

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b), and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

Murray City participates in the following defined contribution savings plans with Utah Retirement Systems.

- 401(k) plan; 457(b) plan; Roth IRA plan; and Traditional IRA Plan

The City limits participation in the defined contribution savings plan to employees who are classified as full-time and benefit-eligible. Benefit terms are established and may only be amended by the Mayor with the support of the City Council. The City currently contributes 4.2% of gross earnings into a 401 (k) plan on behalf of all full-time employees. Employee contributions are voluntary.

Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans for fiscal year ended June 30, were as follows.

	FY 2022	FY 2021	FY 2020
401 (k) Plan			
Employer contributions	\$ 1,108,823	\$ 1,060,494	\$ 1,042,692
Employee contributions	818,223	667,714	644,219
457 Plan			
Employer contributions	-	-	-
Employee contributions	369,774	355,729	299,039
Roth IRA Plan			
Employer contributions	N/A	N/A	N/A
Employee contributions	113,113	74,117	60,193
Traditional IRA			
Employer contributions	N/A	N/A	N/A
Employee contributions	8,040	560	-



## NOTE 18 – FUND BALANCE

Financial statement fund balance category details are as follows:

Fund Type	General Fund		Capital Projects Fund		RDA	Library	MBA	Cemetery	Total
Nonspendable									
Prepays	\$ 3,615	\$ 65,042	\$ -	\$ -		\$ 23,247	\$ -	\$ -	\$ 91,904
Endowment	-	-	-	-		17,490	-	-	17,490
Restricted									
Alcohol tax	178,530	-	-	-		-	-	-	178,530
Transportation sales tax	-	-	-	-		-	-	-	-
Class C roads	1,078,412	-	110,736	-		-	-	-	1,078,412
Impact fees	-	-	-	-		-	-	-	110,736
Historic smelter	16,750	-	-	-		-	-	-	16,750
State allowance	-	505,622	-	-		-	-	-	505,622
Debt service	45	-	-	42		-	-	-	87
Low-income housing	-	-	2,933,588	-		-	-	-	2,933,588
Capital projects	-	6,507,682	-	-		14,740,052	-	-	21,247,734
Committed									
Cemetery perpetual care	-	-	-	-		-	-	1,404,983	1,404,983
Assigned									
Capital projects	-	28,553,603	-	-		-	-	-	28,553,603
Redevelopment	-	-	3,701,467	-		-	-	-	3,701,467
Library	-	-	-	4,506,428		-	-	-	4,506,428
MBA	-	-	-	-		690,853	-	-	690,853
Unassigned	13,468,115	-	-	-		-	-	-	13,468,115
	\$ 14,745,467	\$ 35,742,685	\$ 6,635,097	\$ 4,547,165	\$ 15,430,905	\$ 1,404,983	\$ 78,506,302		

## NOTE 19 – RECENT ACCOUNTING PRONOUNCEMENT

In June 2017, the GASB issued Statement No. 87, *Leases*. The statement is meant to increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset. Statement 87 is effective for fiscal years beginning after June 30, 2021. The City implemented this statement as noted in Note 11.

## NOTE 20 – SUBSEQUENT EVENTS

In July 2022, the City received a distribution in the amount of \$2,894,678 from the American Rescue Plan Act (ARPA) of 2021 Coronavirus State and Local Fiscal Recovery Funds (CSLFRF). This is the second of two payments. The eligible expenditures for these funds are divided into four categories, Covid 19 response & negative economic impact, premium pay, Government services to the extent of revenue loss, investments in water, sewer, storm water and broadband infrastructure. The City is in the process of determining how these funds will be used.

During October and November 2022, the Municipal Building Authority ordered \$1,900,000 of furniture for the new City Hall. The furniture is schedule to arrive in March of 2023.

On September 23, 2022, the City, at a total cost of \$685,467, purchased property located at 118 E Vine Street. The property was purchased to allow access to and parking for the Murray Theater which is in the process of being renovated.

On August 8, 2022, the City signed a contract with Judd Construction to renovate the Murray Theater for \$7.9 million dollars. Construction should be complete in the fall of 2023.



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## **REQUIRED SUPPLEMENTARY INFORMATION**



**For Fiscal Year Ended June 30, 2022**

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
GENERAL FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES</b>				
Sales tax	\$ 23,605,000	\$ 23,708,500	\$ 28,839,416	\$ 5,130,916
Property taxes	10,225,959	10,225,959	10,218,831	(7,128)
Franchise taxes	4,211,000	4,211,000	4,443,451	232,451
Licenses and permits	1,605,500	1,605,500	2,338,641	733,141
Intergovernmental	1,918,004	2,664,502	4,593,328	1,928,826
Charges for services	3,403,596	3,403,846	4,403,420	999,574
Fines and forfeitures	1,001,500	1,001,500	904,453	(97,047)
Miscellaneous	202,076	203,736	237,465	33,729
Investment income (loss)	25,000	25,000	(33,735)	(58,735)
Total revenues	<u>46,197,635</u>	<u>47,049,543</u>	<u>55,945,270</u>	<u>8,895,727</u>
<b>EXPENDITURES</b>				
General government				
Community and economic development	1,853,154	1,869,530	1,530,488	339,042
Finance and administration	569,192	594,589	558,911	35,678
Human resources	259,355	262,855	238,826	24,029
Information Technology	1,492,216	1,487,351	1,358,719	128,632
Justice court	1,055,083	1,049,903	986,058	63,845
Legal	872,635	872,635	810,145	62,490
Legislative	327,292	327,292	303,669	23,623
Mayor	494,885	495,679	490,441	5,238
Non-departmental	495,573	451,406	301,413	149,993
Total general government	<u>7,419,385</u>	<u>7,411,240</u>	<u>6,578,670</u>	<u>832,570</u>
Public safety				
Fire department	9,966,013	10,418,173	10,039,378	378,795
Police department	<u>14,795,898</u>	<u>15,664,169</u>	<u>14,336,030</u>	<u>1,328,139</u>
Total public safety	<u>24,761,911</u>	<u>26,082,342</u>	<u>24,375,408</u>	<u>1,706,934</u>
Highways and public improvements				
Engineering	1,121,308	1,121,308	922,755	198,553
Streets and highways	<u>3,617,881</u>	<u>4,257,145</u>	<u>2,871,423</u>	<u>1,385,722</u>
Total highways and public improvements	<u>4,739,189</u>	<u>5,378,453</u>	<u>3,794,178</u>	<u>1,584,275</u>
Parks, recreation, and culture				
Parks and recreation	7,434,297	7,472,171	6,814,615	657,556
Cemetery	<u>514,566</u>	<u>514,566</u>	<u>454,747</u>	<u>59,819</u>
Total parks, recreation, and culture	<u>7,948,863</u>	<u>7,986,737</u>	<u>7,269,362</u>	<u>717,375</u>
Debt service				
Principal	670,000	670,000	673,412	(3,412)
Interest and fiscal charges	171,324	215,491	212,286	3,205
Debt issuance costs	-	43,046	43,046	-
Pledge payment - UTOPIA debt service	<u>1,892,487</u>	<u>1,892,487</u>	<u>1,892,480</u>	<u>7</u>
Total debt service	<u>2,733,811</u>	<u>2,821,024</u>	<u>2,821,224</u>	<u>(200)</u>
Total expenditures	<u>47,603,159</u>	<u>49,679,796</u>	<u>44,838,842</u>	<u>4,840,954</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,405,524)</u>	<u>(2,630,253)</u>	<u>11,106,428</u>	<u>13,736,681</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of bonds	-	6,533,000	6,533,000	-
Transfers in	4,289,980	4,289,980	4,246,598	(43,382)
Transfers out	<u>(5,644,000)</u>	<u>(19,891,615)</u>	<u>(19,891,614)</u>	<u>1</u>
Net other financing sources (uses)	<u>(1,354,020)</u>	<u>(9,068,635)</u>	<u>(9,112,016)</u>	<u>(43,381)</u>
Net change in fund balance	<u>(2,759,544)</u>	<u>(11,698,888)</u>	<u>1,994,412</u>	<u>\$ 13,693,300</u>
Fund balance, beginning of year	<u>12,751,055</u>	<u>12,751,055</u>	<u>12,751,055</u>	
Fund balance, end of year	<u>\$ 9,991,511</u>	<u>\$ 1,052,167</u>	<u>\$ 14,745,467</u>	

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
REDEVELOPMENT AGENCY FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES</b>				
Property taxes	\$ 3,762,041	\$ 3,762,041	\$ 861,571	\$ (2,900,470)
Intergovernmental	-	-	3,427,211	3,427,211
Miscellaneous	11,421	11,421	15,228	3,807
Investment income	15,000	15,000	1,428	(13,572)
<b>Total revenues</b>	<b>3,788,462</b>	<b>3,788,462</b>	<b>4,305,438</b>	<b>516,976</b>
<b>EXPENDITURES</b>				
Highways and public improvements	2,603,918	2,601,468	1,747,279	854,189
Debt service				
Principal	330,000	330,000	330,000	-
Interest and fiscal charges	237,250	239,700	239,700	-
<b>Total expenditures</b>	<b>3,171,168</b>	<b>3,171,168</b>	<b>2,316,979</b>	<b>854,189</b>
Excess of revenues over expenditures	617,294	617,294	1,988,459	1,371,165
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	325,000	325,000	325,000	-
Transfers out	(360,150)	(360,150)	(360,150)	-
Net other financing sources (uses)	(35,150)	(35,150)	(35,150)	-
Net change in fund balance	582,144	582,144	1,953,309	\$ 1,371,165
Fund balance, beginning of year	4,681,788	4,681,788	4,681,788	
<b>Fund balance, end of year</b>	<b>\$ 5,263,932</b>	<b>\$ 5,263,932</b>	<b>\$ 6,635,097</b>	

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
LIBRARY FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b><u>REVENUES</u></b>				
Property taxes	\$ 2,665,280	\$ 2,665,280	\$ 2,656,364	\$ (8,916)
Intergovernmental	11,400	49,481	49,501	20
Fines and forfeitures	20,000	20,000	13,698	(6,302)
Miscellaneous	5,000	5,000	5,415	415
Investment income (loss)	10,000	10,000	(21,568)	(31,568)
Total revenues	<u>2,711,680</u>	<u>2,749,761</u>	<u>2,703,410</u>	<u>(46,351)</u>
<b><u>EXPENDITURES</u></b>				
Parks, recreation, and culture	2,254,007	2,292,088	1,888,538	403,550
Total expenditures	<u>2,254,007</u>	<u>2,292,088</u>	<u>1,888,538</u>	<u>403,550</u>
Net change of fund balance	457,673	457,673	814,872	<u>\$ 357,199</u>
Fund balance, beginning of year	3,732,293	3,732,293	3,732,293	
Fund balance, end of year	<u>\$ 4,189,966</u>	<u>\$ 4,189,966</u>	<u>\$ 4,547,165</u>	

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
MUNICIPAL BUILDING AUTHORITY FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b><u>REVENUES</u></b>				
Investment income	\$ 40,000	\$ 40,000	\$ 114,528	\$ 74,528
Total revenues	<u>40,000</u>	<u>40,000</u>	<u>114,528</u>	<u>74,528</u>
<b><u>EXPENDITURES</u></b>				
Capital outlay	20,010,000	20,010,000	13,028,614	6,981,386
Debt service				
Interest and fiscal charges	1,253,650	1,253,650	1,254,900	(1,250)
Total expenditures	<u>21,263,650</u>	<u>21,263,650</u>	<u>14,283,514</u>	<u>6,980,136</u>
Net change in fund balance	(21,223,650)	(21,223,650)	(14,168,986)	\$ 7,054,664
Fund balance, beginning of year	29,599,891	29,599,891	29,599,891	
Fund balance, end of year	<u>\$ 8,376,241</u>	<u>\$ 8,376,241</u>	<u>\$ 15,430,905</u>	

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
LAST 10 CALENDAR YEARS \***  
**MEASUREMENT DATE OF DECEMBER 31, 2021**  
**JUNE 30, 2022**

		Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)
Noncontributory System	2014	1.4050804%	\$ 6,101,190	\$ 12,005,198	50.80%	90.2%
	2015	1.4044030%	7,988,038	12,025,956	66.42%	87.8%
	2016	1.4272199%	9,164,498	12,419,920	73.79%	87.3%
	2017	1.3914877%	6,096,525	12,097,753	50.39%	91.9%
	2018	1.4117505%	10,395,741	12,386,211	83.93%	87.0%
	2019	1.4367874%	5,415,063	12,726,367	42.55%	93.7%
	2020	1.4213945%	729,094	12,608,310	5.78%	99.2%
	2021	1.3630414%	(7,808,284)	12,060,370	-64.73%	108.7%
Contributory System	2014	1.2881602%	\$ 371,561	\$ 688,420	54.00%	94.0%
	2015	1.3895583%	976,657	592,060	164.96%	85.7%
	2016	2.3929059%	785,139	574,149	136.75%	92.9%
	2017	2.1972913%	170,665	425,573	40.10%	98.2%
	2018	2.0981454%	851,433	392,708	216.81%	91.2%
	2019	2.3368421%	153,148	418,746	36.57%	98.6%
	2020	1.9305677%	(346,000)	318,457	-108.65%	103.9%
	2021	1.7837650%	(1,291,344)	262,003	-492.87%	115.9%
Public Safety System	2014	2.3828708%	\$ 2,996,658	\$ 3,620,709	82.80%	90.5%
	2015	2.4167832%	4,329,066	3,590,165	120.58%	87.1%
	2016	2.5723775%	5,220,064	3,828,372	136.35%	86.5%
	2017	2.3709950%	3,719,821	3,459,507	107.51%	90.2%
	2018	2.5817706%	6,641,824	3,722,855	178.41%	84.7%
	2019	2.8088166%	4,509,886	4,098,114	110.05%	90.9%
	2020	2.6899647%	2,233,320	3,943,020	56.64%	95.5%
	2021	2.6404604%	(2,144,431)	3,804,396	-56.37%	104.2%
Firefighters System	2014	11.8165586%	\$ (674,298)	\$ 3,136,424	-21.50%	103.5%
	2015	11.5488265%	(209,172)	3,105,843	-6.73%	101.0%
	2016	12.0871251%	(95,289)	3,398,063	-2.80%	100.4%
	2017	11.5781685%	(723,117)	3,385,874	-21.36%	103.0%
	2018	11.3620768%	1,475,335	3,513,281	41.99%	94.3%
	2019	11.0721341%	(1,373,166)	3,545,014	-38.74%	105.0%
	2020	10.6031677%	(2,964,857)	3,459,222	-85.71%	110.5%
	2021	10.4183780%	(6,076,168)	3,473,436	-174.93%	120.1%
Tier 2 Public Employees System	2014	0.2312225%	\$ (7,007)	\$ 1,134,435	-0.60%	103.5%
	2015	0.2407870%	(526)	1,555,813	0.03%	100.2%
	2016	0.2467380%	29,524	2,170,558	1.36%	95.1%
	2017	2.4719860%	21,795	2,417,294	0.90%	97.4%
	2018	0.2618701%	112,153	3,052,903	3.67%	90.8%
	2019	0.2710481%	60,961	3,766,640	1.62%	96.5%
	2020	0.2678439%	38,523	4,282,041	0.90%	98.3%
	2021	0.2736091%	(115,802)	5,077,684	-2.28%	103.8%
Tier 2 Public Safety and Firefighter System	2014	1.7761219%	\$ (26,275)	\$ 734,851	-3.60%	120.5%
	2015	1.8809637%	(27,481)	1,119,342	-2.46%	110.7%
	2016	1.7286488%	(15,006)	1,428,252	-1.05%	103.6%
	2017	1.4908812%	(17,251)	1,573,437	-1.10%	103.0%
	2018	1.4780218%	37,033	1,974,242	1.88%	95.6%
	2019	1.4826876%	139,468	2,443,715	5.71%	89.6%
	2020	1.3859616%	124,313	2,760,535	4.50%	93.1%
	2021	1.2899438%	(65,197)	3,084,740	-2.11%	102.8%

\* In accordance with paragraph 81.a of GASB 68, employers will disclose a 10-year history of their proportionate share of the net pension liability (asset) in RSI section of the Comprehensive Annual Financial Report. This schedule presents the information from the date the information was required. Subsequent years will be added as the information becomes available.

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF CONTRIBUTIONS**

**LAST 10 FISCAL YEARS \***

JUNE 30, 2022

		Actuarial-determined contributions	Contributions in relation to the contractually-required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
Noncontributory System	2014	\$ 2,061,432	\$ (2,061,432)	\$ -	\$ 12,017,593	17.15%
	2015	2,194,948	2,194,948	-	11,975,262	18.33%
	2016	2,181,985	2,181,985	-	11,929,341	18.29%
	2017	2,207,591	2,207,591	-	12,101,414	18.24%
	2018	2,264,847	2,264,847	-	12,493,960	18.13%
	2019	2,303,750	2,303,750	-	12,704,022	18.13%
	2020	2,311,333	2,311,333	-	12,737,008	18.15%
	2021	2,236,757	2,236,757	-	12,318,527	18.16%
	2022	2,169,949	2,169,949	-	11,928,424	18.19%
Contributory System	2014	\$ 90,522	\$ (90,522)	\$ -	\$ 681,632	13.28%
	2015	94,071	94,071	-	650,548	14.46%
	2016	83,310	83,310	-	576,133	14.46%
	2017	72,189	72,189	-	499,235	14.46%
	2018	58,484	58,484	-	404,450	14.46%
	2019	59,548	59,548	-	411,814	14.46%
	2020	57,181	57,181	-	395,446	14.46%
	2021	37,869	37,869	-	261,890	14.46%
	2022	38,406	38,406	-	265,605	14.46%
Public Safety System	2014	\$ 1,092,829	\$ (1,092,829)	\$ -	\$ 3,697,091	29.56%
	2015	1,142,893	1,142,893	-	3,572,076	32.00%
	2016	1,180,370	1,180,370	-	3,650,978	32.33%
	2017	1,162,087	1,162,087	-	3,586,349	32.40%
	2018	1,166,457	1,166,457	-	3,564,029	32.73%
	2019	1,327,470	1,327,470	-	4,039,003	32.87%
	2020	1,349,355	1,349,355	-	4,098,622	32.92%
	2021	1,272,146	1,272,146	-	3,870,146	32.87%
	2022	1,215,519	1,215,519	-	3,748,503	32.43%
Firefighters System	2014	\$ 95,307	\$ (95,307)	\$ -	\$ 3,274,834	2.91%
	2015	117,450	117,450	-	3,074,888	3.82%
	2016	124,809	124,809	-	3,128,658	3.99%
	2017	131,031	131,031	-	3,368,401	3.89%
	2018	138,544	138,544	-	3,525,283	3.93%
	2019	167,330	167,330	-	3,629,720	4.61%
	2020	161,018	161,018	-	3,492,811	4.61%
	2021	159,005	159,005	-	3,483,774	4.56%
	2022	155,950	155,950	-	3,407,096	4.58%
Tier 2 Public Employees System *	2014	\$ 138,866	\$ (138,866)	\$ -	\$ 992,611	13.99%
	2015	193,069	193,069	-	1,292,292	14.94%
	2016	271,016	271,016	-	1,817,920	14.91%
	2017	339,392	339,392	-	2,276,278	14.91%
	2018	412,447	412,447	-	2,729,630	15.11%
	2019	543,272	543,272	-	3,493,437	15.55%
	2020	642,148	642,148	-	4,096,087	15.68%
	2021	726,151	726,151	-	4,596,360	15.80%
	2022	867,729	867,729	-	5,399,684	16.07%
Tier 2 Public Safety and Firefighter System	2014	\$ 109,576	\$ (109,576)	\$ -	\$ 599,068	18.29%
	2015	170,014	170,014	-	934,688	18.19%
	2016	232,844	232,844	-	1,289,473	18.06%
	2017	270,278	270,278	-	1,458,513	18.53%
	2018	332,268	332,268	-	1,737,316	19.13%
	2019	430,332	430,332	-	2,238,494	19.22%
	2020	500,723	500,723	-	2,672,195	18.74%
	2021	613,167	613,167	-	2,866,050	21.39%
	2022	753,581	753,581	-	3,477,288	21.67%
Tier 2 Public Employees DC Only System **	2014	\$ 7,498	\$ (7,498)	\$ -	\$ 134,379	5.58%
	2015	18,143	18,143	-	269,988	6.72%
	2016	22,485	22,485	-	336,102	6.69%
	2017	26,453	26,453	-	395,408	6.69%
	2018	23,139	23,139	-	345,871	6.69%
	2019	27,749	27,749	-	415,235	6.68%
	2020	32,113	32,113	-	480,004	6.69%
	2021	39,197	39,197	-	585,903	6.69%
	2022	44,323	44,323	-	662,530	6.69%
Tier 2 Public Safety and Firefighter DC Only System **	2014	\$ 322	\$ (322)	\$ -	\$ 3,235	9.94%
	2015	5,178	5,178	-	43,767	11.83%
	2016	205	205	-	1,733	11.83%
	2017	1,548	1,548	-	81,781	1.89%
	2018	434	434	-	93,645	0.46%
	2019	3,657	3,657	-	181,646	2.01%
	2020	7,493	7,493	-	237,082	3.16%
	2021	8,163	8,163	-	300,446	2.72%
	2022	16,307	16,307	-	390,275	4.18%

\* This schedule usually covers the 10 most recent fiscal years; however, this is the information available since implementation of GAB 68.

\*\* Contributions in Tier 2 include amortization rate to help fund unfunded liabilities in Tier 1 systems. Tier 2 systems were created effective July 1, 2011.



**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**NOTE 1- CHANGES IN ASSUMPTIONS**

The investment return assumption was decreased by 0.10% to 6.85% for use in the January 1, 2021 actuarial valuation. This assumption change was based on analysis performed by the actuary and adopted by the Utah State Retirement Board. In aggregate, this assumption change resulted in a \$509 million increase in the Total Pension Liability, which is about 1.3% of the Total Pension Liability of as December 31, 2020 for all systems combined. The demographic assumptions were reviewed and updated in the January 1, 2020 actuarial valuation and are currently scheduled to be reviewed in the year 2023.

**NOTE 2- BASIS OF BUDGETING**

Budgets are adopted on a basis consistent with U.S. GAAP.

MURRAY CITY  
REQUIRED SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022

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## **SUPPLEMENTARY INFORMATION**



**For Fiscal Year Ended June 30, 2022**

MURRAY CITY  
SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
CEMETERY FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b><u>REVENUES</u></b>				
Perpetual care fees	\$ 8,500	\$ 8,500	\$ 12,990	\$ 4,490
Investment income (loss)	10,000	10,000	(23,664)	(33,664)
Total revenues	<u>18,500</u>	<u>18,500</u>	<u>(10,674)</u>	<u>(29,174)</u>
<b><u>EXPENDITURES</u></b>				
Parks, recreation, and culture	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change of fund balance	18,500	18,500	(10,674)	\$ (29,174)
Fund balance, beginning of year	1,415,657	1,415,657	1,415,657	
Fund balance, end of year	<u>\$ 1,434,157</u>	<u>\$ 1,434,157</u>	<u>\$ 1,404,983</u>	

MURRAY CITY  
SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL  
CAPITAL PROJECTS FUND**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b><u>REVENUES</u></b>				
Intergovernmental	\$ 1,000,000	\$ 1,281,557	\$ 435,536	\$ (846,021)
Impact fees	-	-	110,736	110,736
Miscellaneous	-	-	27,959	27,959
Investment income	10,000	10,000	20,141	10,141
<b>Total revenues</b>	<b>1,010,000</b>	<b>1,291,557</b>	<b>594,372</b>	<b>(697,185)</b>
<b><u>EXPENDITURES</u></b>				
General government	341,000	829,433	422,094	407,339
Public safety	1,914,000	2,930,609	1,543,880	1,386,729
Highways and public improvements	3,000,000	10,825,651	2,951,928	7,873,723
Parks, recreation, and culture	2,560,600	5,627,365	1,765,960	3,861,405
<b>Total expenditures</b>	<b>7,815,600</b>	<b>20,213,058</b>	<b>6,683,862</b>	<b>13,529,196</b>
Excess (deficiency) of revenues over (under) expenditures	(6,805,600)	(18,921,501)	(6,089,490)	12,832,011
<b><u>OTHER FINANCING SOURCES (USES)</u></b>				
Sale of capital assets	-	-	57,095	57,095
Transfers in	5,259,000	19,506,615	19,506,614	(1)
Transfers out	(235,500)	(235,500)	(235,500)	-
Net other financing sources (uses)	5,023,500	19,271,115	19,328,209	57,094
<b>Net change in fund balance</b>	<b>(1,782,100)</b>	<b>349,614</b>	<b>13,238,719</b>	<b>\$ 12,889,105</b>
Fund balance, beginning of year	22,503,966	22,503,966	22,503,966	
<b>Fund balance, end of year</b>	<b>\$ 20,721,866</b>	<b>\$ 22,853,580</b>	<b>\$ 35,742,685</b>	



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## INTERNAL SERVICE FUNDS

### **Central Garage Fund**

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The Central Garage Fund is used to account for the activities of the central garage which maintains the City's fleet of vehicles and equipment. Charges for service are assigned to the other funds based on the number of vehicles and/or equipment assigned to the department.

### **Retained Risk Fund**

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The Retained Risk Fund is used to account for the activities of the City's self-insurance and risk management programs.



**STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS**

	Central Garage Fund	Retained Risk Fund	Total
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ 209,627	\$ 1,376,641	\$ 1,586,268
Investments	-	171,994	171,994
Accounts receivable (net of allowance)	-	3,145	3,145
Inventory	89,137	-	89,137
Total current assets	<u>298,764</u>	<u>1,551,780</u>	<u>1,850,544</u>
Noncurrent assets			
Investments, long-term	-	505,016	505,016
Net pension asset	112,033	114,994	227,027
Capital assets			
Equipment	266,295	-	266,295
Less: Accumulated depreciation	(170,520)	-	(170,520)
Total noncurrent assets	<u>207,808</u>	<u>620,010</u>	<u>827,818</u>
Total assets	<u>506,572</u>	<u>2,171,790</u>	<u>2,678,362</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related	<u>46,834</u>	<u>48,072</u>	<u>94,906</u>
Total deferred outflows of resources	<u>46,834</u>	<u>48,072</u>	<u>94,906</u>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	780	2,197	2,977
Accrued liabilities	19,710	366,617	386,327
Compensated absences	32,022	41,845	73,867
Total current liabilities	<u>52,512</u>	<u>410,659</u>	<u>463,171</u>
Noncurrent liabilities			
Compensated absences	4,459	5,827	10,286
Total noncurrent liabilities	<u>4,459</u>	<u>5,827</u>	<u>10,286</u>
Total liabilities	<u>56,971</u>	<u>416,486</u>	<u>473,457</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related	<u>156,184</u>	<u>160,312</u>	<u>316,496</u>
Total deferred inflows of resources	<u>156,184</u>	<u>160,312</u>	<u>316,496</u>
<b>NET POSITION</b>			
Net investment in capital assets	95,775	-	95,775
Unrestricted	244,476	1,643,064	1,887,540
Total net position	<u>\$ 340,251</u>	<u>\$ 1,643,064</u>	<u>\$ 1,983,315</u>

MURRAY CITY  
SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION  
INTERNAL SERVICE FUNDS**

	Central Garage Fund	Retained Risk Fund	Total
<b>OPERATING REVENUES</b>			
Charges for services	\$ 463,968	\$ 1,698,671	\$ 2,162,639
Other	-	717	717
Total operating revenues	<u>463,968</u>	<u>1,699,388</u>	<u>2,163,356</u>
<b>OPERATING EXPENSES</b>			
Wages and benefits	310,143	355,411	665,554
Operations and maintenance	29,705	1,030,066	1,059,771
Depreciation	19,752	-	19,752
Total operating expenses	<u>359,600</u>	<u>1,385,477</u>	<u>1,745,077</u>
Operating income	<u>104,368</u>	<u>313,911</u>	<u>418,279</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment income (loss)	983	(11,802)	(10,819)
Total nonoperating revenues (expenses)	<u>983</u>	<u>(11,802)</u>	<u>(10,819)</u>
Change net position	105,351	302,109	407,460
Total net position, beginning of year	234,900	1,340,955	1,575,855
Total net position, end of year	<u>\$ 340,251</u>	<u>\$ 1,643,064</u>	<u>\$ 1,983,315</u>



**STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS**

	Central Garage Fund	Retained Risk Fund	Total
Cash flows from operating activities			
Receipts from customers and users	\$ 464,081	\$ 1,696,243	\$ 2,160,324
Payments to suppliers of goods and services	(46,946)	(940,515)	(987,461)
Payments to employees for services	(385,712)	(429,724)	(815,436)
Net cash provided by operating activities	<u>31,423</u>	<u>326,004</u>	<u>357,427</u>
Cash flows from capital and related financing activities			
Purchases of capital assets	(20,447)	-	(20,447)
Net cash used by capital and related financing activities	<u>(20,447)</u>	<u>-</u>	<u>(20,447)</u>
Cash flows from investing activities			
Purchase of investments	-	16,629	16,629
Investment income	983	(11,802)	(10,819)
Net cash provided by investing activities	<u>983</u>	<u>4,827</u>	<u>5,810</u>
Net increase in cash and cash equivalents	11,959	330,831	342,790
Cash and cash equivalents - beginning of year	197,668	1,045,810	1,243,478
Cash and cash equivalents - end of year	<u>\$ 209,627</u>	<u>\$ 1,376,641</u>	<u>\$ 1,586,268</u>
Reconciliation of operating income to net cash provided by operating activities			
Operating income (loss)	\$ 104,368	\$ 313,911	\$ 418,279
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation and amortization	19,752	-	19,752
(Increase) decrease in receivables	113	(3,145)	(3,032)
(Increase) decrease in inventory and prepaid items	(18,750)	-	(18,750)
Increase (decrease) in liabilities	(74,060)	15,238	(58,822)
Net cash provided by operating activities	<u>\$ 31,423</u>	<u>\$ 326,004</u>	<u>\$ 357,427</u>



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## NONMAJOR PROPRIETARY FUNDS

### Murray Parkway Recreation Fund

The Murray Parkway Fund is used to account for the activities of the City's golf course.

### Solid Waste Fund

The Solid Waste Fund is used to account for the activities of the City's garbage and recycling collection program. The City contracts out collection services, however, the assets are owned by the City.

### Telecom Fund

The Telecom Fund is used to account for the activities of the telecom connection utility program. This fund invoices and remits the UTOPIA connection fees. See Note 14B.



**STATEMENT OF NET POSITION  
NONMAJOR PROPRIETARY FUNDS**

	Enterprise Funds			
	Murray Parkway Recreation Fund	Solid Waste Management Fund	Telecom Fund	Total
<b>ASSETS</b>				
Current assets				
Cash and cash equivalents	\$ 1,360,936	\$ 1,304,997	\$ 61,867	\$ 2,727,800
Investments	-	-	13,063	13,063
Accounts receivable (net)	-	296,482	2,325	298,807
Notes receivable	-	-	20,324	20,324
Inventory	57,429	-	-	57,429
Prepaid items	-	39,462	-	39,462
Total current assets	<u>1,418,365</u>	<u>1,640,941</u>	<u>97,579</u>	<u>3,156,885</u>
Noncurrent assets				
Restricted cash	1,500	-	-	1,500
Investments, long-term	-	-	38,366	38,366
Notes receivable	-	-	96,277	96,277
Investments in joint ventures	-	2,817,746	-	2,817,746
Net pension asset	211,564	56,508	-	268,072
Capital assets				
Land	326,336	-	-	326,336
Construction in progress	6,550	-	-	6,550
Buildings	888,454	-	-	888,454
Improvements other than buildings	6,147,369	-	-	6,147,369
Equipment	1,413,240	446,493	-	1,859,733
Less: Accumulated depreciation	(6,116,654)	(302,236)	-	(6,418,890)
Total noncurrent assets	<u>2,878,359</u>	<u>3,018,511</u>	<u>134,643</u>	<u>6,031,513</u>
Total assets	<u>4,296,724</u>	<u>4,659,452</u>	<u>232,222</u>	<u>9,188,398</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related	88,443	23,622	-	112,065
Total deferred outflows of resources	<u>88,443</u>	<u>23,622</u>	<u>-</u>	<u>112,065</u>
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	9,145	198,114	4,530	211,789
Accrued liabilities	211,586	11,269	-	222,855
Interfund payable	1,026,143	-	-	1,026,143
Compensated absences	105,660	14,701	-	120,361
Notes payable	-	-	20,324	20,324
Customer deposits	1,500	-	-	1,500
Total current liabilities	<u>1,354,034</u>	<u>224,084</u>	<u>24,854</u>	<u>1,602,972</u>
Noncurrent liabilities				
Notes payable	-	-	96,277	96,277
Compensated absences	14,713	2,047	-	16,760
Total noncurrent liabilities	<u>14,713</u>	<u>2,047</u>	<u>96,277</u>	<u>113,037</u>
Total liabilities	<u>1,368,747</u>	<u>226,131</u>	<u>121,131</u>	<u>1,716,009</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related	294,938	78,776	-	373,714
Total deferred inflows of resources	<u>294,938</u>	<u>78,776</u>	<u>-</u>	<u>373,714</u>
<b>NET POSITION</b>				
Net investment in capital assets	2,665,295	144,257	-	2,809,552
Unrestricted	56,187	4,233,910	111,091	4,401,188
Total net position	<u>\$ 2,721,482</u>	<u>\$ 4,378,167</u>	<u>\$ 111,091</u>	<u>\$ 7,210,740</u>

MURRAY CITY  
SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION  
NONMAJOR PROPRIETARY FUNDS**

	Enterprise Funds			
	Murray Parkway Recreation Fund	Solid Waste Management Fund	Telecom Fund	Total
<b><u>OPERATING REVENUES</u></b>				
Charges for services	\$ 1,724,560	\$ 2,495,435	\$ 51,590	\$ 4,271,585
Other	1,856	429	-	2,285
<b>Total operating revenues</b>	<b>1,726,416</b>	<b>2,495,864</b>	<b>51,590</b>	<b>4,273,870</b>
<b><u>OPERATING EXPENSES</u></b>				
Wages and benefits	709,304	177,148	-	886,452
Administrative fees	-	291,450	-	291,450
Operations and maintenance	445,604	1,599,750	56,296	2,101,650
Depreciation and amortization	250,691	37,690	-	288,381
<b>Total operating expenses</b>	<b>1,405,599</b>	<b>2,106,038</b>	<b>56,296</b>	<b>3,567,933</b>
Operating income (loss)	320,817	389,826	(4,706)	705,937
<b><u>NONOPERATING REVENUES (EXPENSES)</u></b>				
Investment income (loss)	5,164	5,452	(885)	9,731
Interest and fiscal charges	(18,796)	-	-	(18,796)
Equity in income of joint venture	-	238,312	-	238,312
<b>Total nonoperating revenues (expenses)</b>	<b>(13,632)</b>	<b>243,764</b>	<b>(885)</b>	<b>229,247</b>
Income (loss) before transfers	307,185	633,590	(5,591)	935,184
Transfers in	295,500	-	-	295,500
Change in net position	602,685	633,590	(5,591)	1,230,684
<b>Total net position, beginning of year</b>	<b>2,118,797</b>	<b>3,744,577</b>	<b>116,682</b>	<b>5,980,056</b>
<b>Total net position, end of year</b>	<b>\$ 2,721,482</b>	<b>\$ 4,378,167</b>	<b>\$ 111,091</b>	<b>\$ 7,210,740</b>

MURRAY CITY  
SUPPLEMENTARY INFORMATION  
For the Fiscal Year Ended June 30, 2022



**STATEMENT OF CASH FLOWS  
NONMAJOR PROPRIETARY FUNDS**

	Enterprise Funds			
	Murray Parkway Recreation Fund	Solid Waste Management Fund	Telecom Fund	Total
Cash flows from operating activities				
Receipts from customers and users	\$ 1,726,416	\$ 2,527,624	\$ 51,158	\$ 4,305,198
Payments to suppliers of goods and services	(467,638)	(1,564,367)	(51,766)	(2,083,771)
Payments to employees for services	(874,951)	(215,389)	-	(1,090,340)
Payment for interfund services	-	(291,450)	-	(291,450)
Net cash provided (used) by operating activities	<u>383,827</u>	<u>456,418</u>	<u>(608)</u>	<u>839,637</u>
Cash flows from noncapital financing activities				
Transfers from other funds	295,500	-	-	295,500
County, state and federal grants	-	-	-	-
Changes to interfund receivables and payables	113,841	-	-	113,841
Net cash provided by noncapital financing activities	<u>409,341</u>	<u>-</u>	<u>-</u>	<u>409,341</u>
Cash flows from capital and related financing activities				
Purchases of capital assets	(477,045)	-	-	(477,045)
Interest and fiscal charges paid on capital debt	(18,796)	-	-	(18,796)
Net cash used by capital and related financing activities	<u>(495,841)</u>	<u>-</u>	<u>-</u>	<u>(495,841)</u>
Cash flows from investing activities				
Sale (purchase) of investments	-	-	1,264	1,264
Investment income	5,164	5,452	(885)	9,731
Net cash provided by investing activities	<u>5,164</u>	<u>5,452</u>	<u>379</u>	<u>10,995</u>
Net increase(decrease) in cash and cash equivalents	302,491	461,870	(229)	764,132
Cash and cash equivalents - beginning of year	1,059,945	843,127	62,096	1,965,168
Cash and cash equivalents - end of year	<u>\$ 1,362,436</u>	<u>\$ 1,304,997</u>	<u>\$ 61,867</u>	<u>\$ 2,729,300</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	\$ 320,817	\$ 389,826	\$ (4,706)	\$ 705,937
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization	250,691	37,690	-	288,381
(Increase) decrease in receivables	-	31,760	(432)	31,328
(Increase) decrease in inventory and prepaid items	(6,491)	(38,656)	-	(45,147)
Increase (decrease) in liabilities	(181,190)	35,798	4,530	(140,862)
Net cash provided (used) by operating activities	<u>\$ 383,827</u>	<u>\$ 456,418</u>	<u>\$ (608)</u>	<u>\$ 839,637</u>

## **STATISTICAL SECTION**



**For Fiscal Year Ended June 30, 2022**



This section presents detailed information as a context for better understanding the government's overall financial health in conjunction with the financial statements, notes, and required supplementary information.

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess one of the City's most significant local revenue sources – sales tax and property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

MURRAY CITY  
STATISTICAL SECTION  
For the Fiscal Year Ended June 30, 2022

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**SCHEDULE 1 - NET POSITION BY COMPONENT**

**Last Ten Fiscal Years**

*Accrual basis of accounting*  
(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Governmental activities										
Net investment in capital assets	\$133,036	\$133,861	\$131,608	\$121,879	\$68,475	\$70,308	\$64,825	\$60,998	\$56,505	\$57,483
Restricted	4,823	3,566	2,141	8,495	8,859	5,616	4,030	3,633	5,878	2,364
Unrestricted	52,596	36,124	22,584	17,107	20,424	16,245	16,398	15,199	20,496	20,391
Total governmental net position	190,455	173,551	156,333	147,481	97,758	92,169	85,253	79,830	82,879	80,238
Business-type activities										
Net investment in capital assets	67,447	67,917	67,590	69,011	66,553	66,627	71,916	63,107	62,237	56,679
Restricted	263	265	269	1,546	1,919	2,803	296	599	2,303	3,215
Unrestricted	57,030	52,062	49,376	41,667	28,097	25,233	20,862	24,469	24,284	24,892
Total business-type net position	124,740	120,244	117,235	112,224	96,569	94,663	93,074	88,175	88,824	84,786
Primary government										
Net investment in capital assets	200,483	201,778	199,198	190,890	135,028	136,935	136,741	124,105	118,742	114,162
Restricted	5,086	3,831	2,410	10,042	10,778	8,419	4,326	4,232	8,181	5,579
Unrestricted	109,626	88,186	71,960	58,774	48,521	41,478	37,260	39,668	44,780	45,283
Total primary government net position	\$315,195	\$293,795	\$273,568	\$259,706	\$194,327	\$186,832	\$178,327	\$168,005	\$171,703	\$165,024



**SCHEDULE 2 - CHANGE IN NET POSITION**

**Last Ten Fiscal Years**

Accrual basis of accounting

(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Expenses</b>										
Governmental activities										
General government	\$7,198	\$8,610	\$10,547	\$11,048	\$8,858	\$8,988	\$8,192	\$8,195	\$8,279	\$7,406
Public safety	24,473	22,793	23,740	23,587	19,238	20,510	19,661	17,450	17,996	16,356
Highways and public improvements	8,864	8,775	8,798	7,993	6,253	6,842	6,870	6,291	6,837	8,666
Parks, recreation, and culture	9,675	9,084	9,058	9,158	9,931	8,682	8,444	8,030	7,947	7,539
Debt service - interest and fiscal charges	1,488	1,267	335	350	335	323	317	303	336	384
Total governmental expenses	<u>51,698</u>	<u>50,529</u>	<u>52,478</u>	<u>52,136</u>	<u>44,615</u>	<u>45,345</u>	<u>43,484</u>	<u>40,269</u>	<u>41,395</u>	<u>40,351</u>
Business-type activities										
Water	5,412	5,399	5,365	4,864	4,828	4,755	4,560	4,399	4,139	4,128
Wastewater	5,715	4,961	5,282	4,464	6,748	5,612	3,425	3,555	3,412	3,354
Power	34,733	36,986	32,730	31,635	32,142	32,080	32,429	32,613	32,412	30,312
Murray parkway	1,424	1,492	1,493	1,501	1,382	1,729	1,295	1,394	1,290	1,260
Telecom	56	60	77	72	83	68	84	69	71	63
Solid waste	2,106	2,012	1,945	1,714	1,616	1,571	1,323	1,229	1,189	1,127
Storm water	1,978	2,242	2,990	2,709	2,614	2,457	2,342	2,452	2,240	1,918
Total business-type activities expenses	<u>51,424</u>	<u>53,152</u>	<u>49,882</u>	<u>46,959</u>	<u>49,413</u>	<u>48,272</u>	<u>45,458</u>	<u>45,711</u>	<u>44,753</u>	<u>42,162</u>
Total primary government expenses	<u>\$103,122</u>	<u>\$103,681</u>	<u>\$102,360</u>	<u>\$99,095</u>	<u>\$94,028</u>	<u>\$93,617</u>	<u>\$88,942</u>	<u>\$85,980</u>	<u>\$86,148</u>	<u>\$82,513</u>
<b>Program revenues</b>										
Governmental activities										
Charges for services										
General government	\$3,471	\$3,200	\$3,360	\$5,534	\$3,159	\$3,545	\$3,680	\$3,340	\$3,338	\$3,090
Public safety	3,217	2,700	2,019	2,608	2,123	2,176	1,808	1,661	1,531	900
Highways & public improvements	-	-	-	1,810	-	-	-	63	71	58
Parks, recreation, and culture	1,823	1,236	1,387	1,988	1,779	1,777	2,025	1,739	1,695	1,616
Operating grants and contributions	8,102	8,326	6,019	-	2,527	2,638	2,514	3,306	-	5,085
Capital grants & contributions	1,056	4,714	3,616	4,780	429	2,239	1,496	213	4,606	626
Total governmental program revenues	<u>17,669</u>	<u>20,176</u>	<u>16,401</u>	<u>16,720</u>	<u>10,017</u>	<u>12,375</u>	<u>11,523</u>	<u>10,322</u>	<u>11,241</u>	<u>11,375</u>
Business-type activities										
Charges for services										
Water	6,451	7,426	7,286	6,046	5,751	5,802	5,476	5,245	5,497	5,938
Wastewater	6,038	5,369	5,092	4,833	4,743	4,878	4,815	4,600	4,371	4,196
Power	35,945	36,886	36,258	37,853	37,389	37,254	38,173	36,824	37,514	37,990
Murray parkway	1,726	1,643	1,426	1,254	1,252	1,180	1,274	1,394	1,320	1,460
Telecom	52	60	69	74	84	68	84	71	71	67
Solid waste	2,496	2,530	2,286	1,793	1,659	1,605	1,485	1,385	1,369	1,212
Storm water	2,678	2,362	1,915	1,918	1,879	1,650	1,641	1,617	1,864	1,757
Operating grants & contributions	1,177	193	25	-	-	-	-	-	-	-
Capital grants & contributions	2,096	1,771	1,794	3,309	256	702	167	178	38	743
Total business-type program revenues	<u>58,659</u>	<u>58,240</u>	<u>56,151</u>	<u>57,080</u>	<u>53,013</u>	<u>53,139</u>	<u>53,115</u>	<u>51,314</u>	<u>52,044</u>	<u>53,363</u>
Total primary government program revenues	<u>\$76,328</u>	<u>\$78,416</u>	<u>\$72,552</u>	<u>\$73,800</u>	<u>\$63,030</u>	<u>\$65,514</u>	<u>\$64,638</u>	<u>\$61,636</u>	<u>\$63,285</u>	<u>\$64,738</u>
<b>Net (expense)/revenue</b>										
Governmental activities	<u>\$(34,029)</u>	<u>\$(30,353)</u>	<u>\$(36,077)</u>	<u>\$(35,416)</u>	<u>\$(34,598)</u>	<u>\$(32,970)</u>	<u>\$(31,961)</u>	<u>\$(29,947)</u>	<u>\$(30,154)</u>	<u>\$(28,976)</u>
Business-type activities	<u>7,235</u>	<u>5,088</u>	<u>6,269</u>	<u>10,121</u>	<u>3,600</u>	<u>4,867</u>	<u>7,657</u>	<u>5,603</u>	<u>7,291</u>	<u>11,201</u>
Total primary government net expense	<u><u>\$(26,794)</u></u>	<u><u>\$(25,265)</u></u>	<u><u>\$(29,808)</u></u>	<u><u>\$(25,295)</u></u>	<u><u>\$(30,998)</u></u>	<u><u>\$(28,103)</u></u>	<u><u>\$(24,304)</u></u>	<u><u>\$(24,344)</u></u>	<u><u>\$(22,863)</u></u>	<u><u>\$(17,775)</u></u>



**SCHEDULE 2 - CHANGE IN NET POSITION (continued)**

**Last Ten Fiscal Years**

*Accrual basis of accounting*

(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>General revenues &amp; other changes in net position</b>										
Governmental activities										
Taxes										
Sales taxes	\$28,839	\$25,403	\$22,327	\$20,769	\$20,320	\$19,434	\$17,596	\$14,181	\$13,548	\$12,916
Property taxes	13,737	13,693	13,194	13,475	10,996	11,093	11,031	11,052	10,293	10,299
Franchise taxes	4,444	4,208	4,301	4,459	4,630	4,666	4,794	4,724	4,932	4,993
Investment income	46	318	937	1,007	455	391	232	171	120	203
Gain/(loss) on sale & disposal of assets	57	48	64	69	(2)	57	82	31	57	94
Miscellaneous	219	253	402	260	292	608	417	349	279	277
Rent, transfers & miscellaneous	3,591	3,648	3,704	1,374	3,599	3,638	3,231	4,173	3,565	3,606
Total governmental activities	<u>50,933</u>	<u>47,571</u>	<u>44,929</u>	<u>41,413</u>	<u>40,290</u>	<u>39,887</u>	<u>37,383</u>	<u>34,681</u>	<u>32,794</u>	<u>32,388</u>
Business-type activities										
Investment income	151	265	1,035	1,076	626	408	383	308	288	287
Equity investment income	642	1,226	1,384	1,173	-	-	-	-	-	-
Gain/(loss) on sale & disposal of assets	59	78	27	83	(105)	3	90	50	25	31
Rent & transfers	(3,591)	(3,648)	(3,704)	(1,374)	(3,599)	(3,638)	(3,231)	(4,173)	(3,565)	(3,606)
Total business-type activities	<u>(2,739)</u>	<u>(2,079)</u>	<u>(1,258)</u>	<u>958</u>	<u>(3,078)</u>	<u>(3,227)</u>	<u>(2,758)</u>	<u>(3,815)</u>	<u>(3,252)</u>	<u>(3,288)</u>
Total primary government	<u>\$48,194</u>	<u>\$45,492</u>	<u>\$43,671</u>	<u>\$42,371</u>	<u>\$37,212</u>	<u>\$36,660</u>	<u>\$34,625</u>	<u>\$30,866</u>	<u>\$29,542</u>	<u>\$29,100</u>
<b>Change in net position</b>										
Governmental activities	\$16,904	\$17,218	\$8,852	\$5,997	\$5,692	\$6,917	\$5,422	\$4,734	\$2,640	\$3,412
Business-type activities	<u>\$4,496</u>	<u>\$3,009</u>	<u>5,011</u>	<u>11,079</u>	<u>522</u>	<u>1,640</u>	<u>4,899</u>	<u>1,788</u>	<u>4,039</u>	<u>7,913</u>
Total primary government	<u>\$21,400</u>	<u>\$20,227</u>	<u>\$13,863</u>	<u>\$17,076</u>	<u>\$6,214</u>	<u>\$8,557</u>	<u>\$10,321</u>	<u>\$6,522</u>	<u>\$6,679</u>	<u>\$11,325</u>

Note: From FY2014 to FY2017 the state auditor required E911 fees passed to VECC to be recorded as an expense and revenue for Public Safety.

Prior to FY2019 change in equity for Joint ventures was recorded as a decrease to operating expense.



**SCHEDULE 3 - FUND BALANCES OF GOVERNMENTAL FUNDS**

**Last Ten Fiscal Years**

*Modified accrual basis of accounting*

(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General fund										
Nonspendable	\$3	\$23	\$13	\$13	\$52	\$129	\$173	\$148	\$123	\$-
Restricted	1,274	166	121	58	121	340	104	258	163	363
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	13,468	12,562	11,758	11,382	10,164	8,797	9,280	8,624	8,440	9,638
Total general fund	<u>\$14,745</u>	<u>\$12,751</u>	<u>\$11,892</u>	<u>\$11,453</u>	<u>\$10,337</u>	<u>\$9,266</u>	<u>\$9,557</u>	<u>\$9,030</u>	<u>\$8,726</u>	<u>\$10,001</u>
All other governmental funds										
Nonspendable	\$106	\$782	\$39	\$681	\$35	\$39	\$36	\$34	\$16	\$-
Restricted	24,798	32,769	2,020	8,438	8,651	5,260	3,926	3,374	5,715	1,481
Committed	1,405	1,416	1,399	1,349	1,433	1,420	1,354	1,046	1,404	1,359
Assigned	37,452	26,967	18,227	13,436	14,193	12,016	10,999	11,282	10,368	9,897
Total all other governmental funds	<u>\$63,761</u>	<u>\$61,934</u>	<u>\$21,685</u>	<u>\$23,904</u>	<u>\$24,312</u>	<u>\$18,735</u>	<u>\$16,315</u>	<u>\$15,736</u>	<u>\$17,503</u>	<u>\$12,737</u>



## SCHEDULE 4 - CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

### Last Ten Fiscal Years

Modified accrual basis of accounting

(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Revenues</b>										
Taxes & special assessments	\$47,020	\$43,304	\$39,822	\$38,703	\$35,946	\$35,193	\$33,421	\$29,956	\$28,773	\$28,208
Licenses & permits	2,339	2,205	2,171	1,830	1,776	2,088	1,989	1,530	1,400	1,380
Impact Fees <sup>2</sup>	110	-	-	-	-	-	-	-	-	-
Intergovernmental	8,506	11,583	5,999	6,018	2,709	3,974	3,372	2,905	4,417	5,085
Administrative fees <sup>1</sup>	-	-	-	-	-	-	-	-	-	3,025
Charges for services	4,416	3,387	3,292	3,785	3,720	3,479	3,419	2,944	2,892	2,575
Fines & forfeitures	918	817	1,044	1,287	1,245	1,347	1,623	1,810	1,938	1,710
Emergency 911 Fees <sup>1</sup>	-	-	-	-	-	475	466	448	424	-
Miscellaneous	286	319	480	417	292	608	418	349	279	278
Investment income	57	307	885	949	426	371	220	163	113	194
Total revenues	<u>63,652</u>	<u>61,922</u>	<u>53,693</u>	<u>52,989</u>	<u>46,114</u>	<u>47,535</u>	<u>44,928</u>	<u>40,105</u>	<u>40,236</u>	<u>42,455</u>
<b>Expenditures</b>										
General government	6,801	6,756	7,700	8,240	6,767	6,659	6,374	6,355	6,169	8,561
Public safety	24,598	22,989	22,145	21,674	18,597	18,993	18,371	17,483	17,387	16,424
Highways & public improvements	6,900	6,563	6,320	5,645	4,220	4,598	4,790	4,536	6,190	6,496
Parks, recreation and culture	9,725	8,436	7,859	7,951	9,106	7,579	7,660	7,238	5,785	6,957
Capital outlay	17,342	11,910	12,281	9,187	7,720	12,603	5,910	6,608	3,315	3,377
Debt service										
Principal	1,003	815	790	771	511	4,376	2,008	1,565	1,289	1,524
Interest	1,707	1,093	475	499	434	420	349	331	353	410
Bond issuance costs	43	279	-	-	-	-	-	-	-	-
Pledge payment - UTOPIA	1,892	1,855	1,819	1,783	1,748	1,714	1,680	1,647	1,615	1,584
Total expenditures	<u>70,011</u>	<u>60,696</u>	<u>59,389</u>	<u>55,750</u>	<u>49,103</u>	<u>56,942</u>	<u>47,142</u>	<u>45,763</u>	<u>42,103</u>	<u>45,333</u>
Excess of revenues over (under) expenditures	<u>(6,359)</u>	<u>1,226</u>	<u>(5,696)</u>	<u>(2,761)</u>	<u>(2,989)</u>	<u>(9,407)</u>	<u>(2,214)</u>	<u>(5,658)</u>	<u>(1,867)</u>	<u>(2,878)</u>
<b>Other financing sources (uses)</b>										
Proceeds from borrowing	6,533	36,186	-	-	5,898	7,521	-	-	1,343	-
Lease financing	-	-	-	-	-	-	-	-	420	96
Transfers in	24,078	16,503	13,064	11,263	17,048	9,632	8,583	8,255	8,471	10,923
Transfers out	(20,487)	(12,855)	(9,304)	(7,873)	(13,448)	(5,694)	(5,346)	(4,074)	(4,906)	(7,317)
Sales of capital assets	57	48	156	78	40	77	82	16	29	1,363
Total other financing sources (uses)	<u>10,181</u>	<u>39,882</u>	<u>3,916</u>	<u>3,468</u>	<u>9,538</u>	<u>11,536</u>	<u>3,319</u>	<u>4,197</u>	<u>5,357</u>	<u>5,065</u>
Net change in fund balances	<u>\$3,822</u>	<u>\$41,108</u>	<u>\$(1,780)</u>	<u>\$707</u>	<u>\$6,549</u>	<u>\$2,129</u>	<u>\$1,105</u>	<u>\$(1,461)</u>	<u>\$3,490</u>	<u>\$2,187</u>
Debt service as a % of noncapital expenditures	8.74%	7.71%	6.55%	6.56%	6.51%	14.68%	9.79%	9.05%	8.40%	8.38%

#### References:

(1) Two (2) state-mandated changes in reporting requirements were implemented in FY 2014. First, E911 fees were required to be reported as revenue and then expensed when passed through to another non-taxing government entity; and second, administrative fees were no longer be treated as revenue but instead the expenditures attributed to these services were to be reported directly in the funds receiving the service.

(2) Park Impact Fees were not charged prior to FY 2022.



**SCHEDULE 5 - TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES**

**Last Ten Fiscal Years**

*Accrual basis of accounting*

Fiscal Year	Property Tax**	Tax Increment	Sales Tax*	Franchise Tax	Transient Room Tax	Total
2022	\$12,875,195	\$4,288,782	\$28,590,324	\$4,443,451	\$249,092	\$50,446,844
2021	12,821,210	4,304,215	25,263,968	4,207,400	139,256	46,736,049
2020	12,403,798	3,667,147	22,153,402	4,301,199	173,159	42,698,705
2019	12,838,377	2,861,642	20,553,204	4,458,730	215,878	40,927,831
2018	8,488,555	2,506,977	20,095,999	4,630,311	224,117	35,945,959
2017	8,433,772	2,658,774	19,227,686	4,666,627	205,970	35,192,828
2016	8,272,206	2,759,197	17,407,444	4,793,748	188,749	33,421,344
2015	8,275,306	2,776,692	14,024,199	4,723,793	156,393	29,956,383
2014	8,159,505	2,133,581	13,461,012	4,931,685	86,875	28,772,658
2013	8,061,307	2,237,283	12,821,666	4,993,384	94,359	28,207,999

\*Note: In FY 2016, the city passed a 0.2% sales tax authorized by the Utah State Legislature. In FY 2019, as authorized by the State Legislature the City passed .15% sales tax increase proceeds of which are dedicated to transportation projects. The City receives .25% of the .15%, the remaining amount goes to other entities.

\*\*Note: In FY 2019, the City passed a 45% property tax increase.



**SCHEDULE 6 - ASSESSED VALUE AND ESTIMATED ACCRUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

Tax Year	Fiscal Year	Total Real Taxable Assessed Value	Estimated Actual Real Taxable Value	Ratio of Total Assessed Value to Total Estimated Actual Value	Murray City Direct Tax Rate	Murray City Library Tax Rate
2021	2022	\$6,100,259,182	\$8,994,494,525	67.82%	0.001608	0.000418
2020	2021	5,726,604,558	8,339,358,033	68.67%	0.001689	0.000439
2019	2020	5,306,491,938	7,697,839,939	68.93%	0.001785	0.000464
2018	2019	4,871,492,325	7,043,255,943	69.17%	0.001892	0.000491
2017	2018	4,456,659,721	6,454,562,023	69.05%	0.001415	0.000344
2016	2017	4,102,757,654	5,944,846,239	69.01%	0.001522	0.000370
2015	2016	3,757,320,168	5,477,592,570	68.59%	0.001648	0.000401
2014	2015	3,557,744,127	5,194,496,520	68.49%	0.001734	0.000422
2013	2014	3,386,078,259	4,908,687,090	68.98%	0.001782	0.000434
2012	2013	3,268,771,128	4,728,904,683	69.12%	0.001817	0.000442

Source: Utah State Tax Commission – Property Tax Division ([www.taxrates.utah.gov](http://www.taxrates.utah.gov) and [www.propertytax.utah.gov](http://www.propertytax.utah.gov))

Note: All property in Salt Lake County is assessed annually. All real property is assessed at its fair market value with a 45% reduction in fair market value allowed for primary residential property. Business personal property is self-assessed annually and is not included above.



**SCHEDULE 7 – DIRECT AND OVERLAPPING PROPERTY TAX RATES**  
**Last Ten Fiscal Years**

Tax Year	Fiscal Year	Murray City	Murray City Library	Murray School District	Salt Lake County	Mosquito Abatement District	Central Utah Water Conservation
2021	2022	0.001608	0.000418	0.005785	0.001777	0.000115	0.000400
2020	2021	0.001689	0.000439	0.006076	0.001948	0.000122	0.000400
2019	2020	0.001785	0.000464	0.006345	0.001933	0.000133	0.000400
2018	2019	0.001892	0.000491	0.005885	0.002025	0.000141	0.000400
2017	2018	0.001415	0.000344	0.006185	0.002238	0.000017	0.000400
2016	2017	0.001522	0.000370	0.006291	0.002639	0.000018	0.000400
2015	2016	0.001648	0.000401	0.007086	0.002819	0.000019	0.000405
2014	2015	0.001734	0.000422	0.006846	0.003036	0.000020	0.000422
2013	2014	0.001782	0.000434	0.007003	0.003180	0.000020	0.000446
2012	2013	0.001817	0.000442	0.006481	0.002793	0.000021	0.000455

Source: Utah State Tax Commission – Property Tax Division ([www.taxrates.utah.gov](http://www.taxrates.utah.gov))



**SCHEDULE 8 - PROPERTY TAX LEVIED AND COLLECTIONS**  
Last Ten Fiscal Years

Tax Year	Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2021	2022	\$9,425,959	\$9,513,442	100.93%	-	\$9,513,442	100.93%
2020	2021	9,298,286	9,451,733	101.65%	103,534	9,555,267	102.76%
2019	2020	9,188,763	9,155,416	99.64%	162,644	9,318,060	101.41%
2018	2019	9,096,000	9,367,632	102.99%	230,554	9,598,186	105.52%
2017	2018	6,173,908	6,236,623	101.02%	237,831	6,474,454	104.87%
2016	2017	6,081,431	6,165,882	101.39%	134,190	6,300,072	103.60%
2015	2016	6,044,982	6,105,217	101.00%	163,324	6,268,541	103.70%
2014	2015	6,003,221	6,072,274	101.15%	105,774	6,178,048	102.91%
2013	2014	6,014,202	5,964,588	99.18%	117,299	6,081,886	101.13%
2012	2013	5,887,409	5,830,924	99.04%	142,786	5,973,710	101.47%

Source: Salt Lake County Treasurer

Note: Property tax collections may be higher than the amount levied and budgeted due to new growth and the collection of personal property tax.



**SCHEDULE 9 - PRINCIPAL PROPERTY TAXPAYERS**  
For Years Ended June 30, 2022 and 2013

Taxpayer	Business Type	2022			2013		
		Taxable Value	Rank	Percentage of Total Taxable Value	Taxable Value	Rank	Percentage of Total Taxable Value
Fashion Place SA LLC	Retail	\$288,387,400	1	3.8%	\$97,824,500	1	3.1%
IHC Health Services 5121 S Cottonwood	Office	110,021,170	2	1.5%	92,753,760	2	2.9%
Sreit Avida, LLC	Housing	58,590,683	3	0.8%			
Stillwater Apartments	Housing	50,132,445	4	0.7%	18,858,510	4	0.6%
5300 Development LLC	Office	47,621,500	5	0.6%			
Mig Cobble Creek, LLC	Housing	46,568,225	6	0.6%	15,624,455	6	0.5%
Murray Crossing LLC	Housing	42,822,707	7	0.6%			
The Pointe @ 53rd LLC	Retail	40,067,400	8	0.5%	27,496,100	3	0.9%
Gelt Lake Pines, LLC	Housing	35,867,645	9	0.5%			
Tio Milestone James Pointe	Housing	35,046,950	10	0.5%	13,012,670	9	0.4%
IHC Health Services 5383 S Green	Office		12		16,991,460	5	0.5%
5300 South Center LLC	Office		21		13,870,800	7	0.4%
IHC Health Services 5201 S Intermountain	Office		29		13,280,500	8	0.4%
Roderick Enterprises	Retail		14		12,974,200	10	0.4%
		<u>\$755,126,125</u>		<u>10.0%</u>	<u>\$322,686,955</u>		<u>10.2%</u>

Source: Salt Lake County Assessor database (Murray City GIS system)

Notes: Annual amounts are shown only for the top ten ranked properties.



**SCHEDULE 10 - PRINCIPAL SALES TAXPAYERS**  
For Years Ended June 30, 2022 and 2013

Taxpayer	2022		2013	
	Rank	Percentage of Total City Sales Taxes	Rank	Percentage of Total City Sales Taxes
Retail	1	6.84%	1	12.39%
Vehicle Sales	2	3.58%	2	4.96%
Vehicle Sales	3	2.80%	12	2.29%
Retail	4	2.64%	8	2.89%
Vehicle Sales	5	2.38%	5	3.33%
Vehicle Sales	6	2.26%	11	2.45%
Online Retail	7	2.20%		
Vehicle Sales	8	2.03%	10	2.50%
Retail	9	2.02%	9	2.87%
Vehicle Sales	10	1.99%	6	3.08%
Vehicle Sales	11	1.82%		
Retail	12	1.68%	4	4.06%
Vehicle Sales	13	1.62%	7	2.89%
Retail	14	1.45%		
Wholesale Trade	15	1.39%		
Retail	16	1.35%		
Retail	17	1.31%	15	1.82%
Vehicle Sales	18	1.20%		
Vehicle Sales	19	0.94%		
Retail	20	0.94%		
Retail			3	4.14%
Retail			13	2.10%
Municipality			14	2.03%
		<u>42.44%</u>		<u>53.81%</u>

Source: Utah State Tax Commission

Notes:

- Percentage based on direct point of sales tax collection
- Due to the confidential nature of sales tax, taxpayer industries have been published rather than taxpayer names



**SCHEDULE 11 – DIRECT AND OVERLAPPING SALES TAX RATES**  
**Last Ten Fiscal Years**

Fiscal Year	Direct Rate	Overlapping Rates	
	Total Murray City Direct	Salt Lake County	State of Utah
2022	1.20%	1.40%	4.85%
2021	1.20%	1.40%	4.85%
2020	1.20%	1.40%	4.85%
2019	1.20%	1.40%	4.85%
2018	1.20%	1.15%	4.70%
2017	1.20%	1.15%	4.70%
2016	1.20%	1.15%	4.70%
2015	1.00%	1.15%	4.70%
2014	1.00%	1.15%	4.70%
2013	1.00%	1.15%	4.70%

Source: Utah State Tax Commission – Sales Tax Division ([www.tax.utah.gov/sales/rates](http://www.tax.utah.gov/sales/rates))



**SCHEDULE 12 – RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**

Fiscal Year	Governmental Activities		Business-type Activities		Total Primary Government	Percentage of Personal Income	Per Capita
	Revenue Bonds	Leases	Revenue Bonds	Leases			
2022	\$52,786,055	\$6,127	\$14,340,486	\$ -	\$67,132,668	2.00%	\$1,350
2021	47,525,891	-	15,293,472	-	62,819,363	1.97%	1,241
2020	12,360,496	-	16,223,458	-	28,583,954	1.11%	584
2019	13,285,695	-	9,076,444	-	22,362,139	0.97%	454
2018	14,199,939	-	9,783,495	-	23,983,434	1.44%	519
2017	8,853,806	79,042	10,613,585	-	18,418,189	1.15%	403
2016	5,733,941	220,278	6,650,168	-	12,604,387	0.76%	273
2015	7,650,673	275,065	16,907,693	-	24,833,431	1.45%	540
2014	9,125,495	382,770	17,996,673	-	27,504,938	1.56%	588
2013	8,975,319	76,612	24,206,461	-	33,258,392	1.77%	698

Source: Per capita is linked to the Demographic and Economic Statistics table from this report.

Note: Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements.



**SCHEDULE 13 – DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable <sup>1</sup>	Estimated Share of Overlapping Debt <sup>2,3</sup>
Debt repaid with property taxes			
Murray City School District	\$27,325,000	100.00%	\$27,325,000
Salt Lake County General Obligation Debt	144,000,000	4.650%	6,696,000
Other debt			
Salt Lake County Sales Tax Bonds	141,500,000	4.27%	6,042,050
Salt Lake County Direct placement STR Bonds	39,500,000	4.27%	1,686,650
Salt Lake County Lease Revenue Bonds	83,200,000	4.27%	3,552,640
Salt Lake County Capital Leases	3,900,000	4.27%	166,530
Salt Lake County Transportation Rev. Bonds	66,700,000	4.27%	2,848,090
Salt Lake County Notes Payable	67,500,000	4.27%	2,882,250
Murray City Schools Lease Revenue Bonds	3,630,000	100.00%	<u>3,630,000</u>
Subtotal, overlapping debt			54,829,210
Murray City direct debt			52,792,182
Total direct and overlapping debt			<u><u>\$107,621,392</u></u>

Sources: Murray School District and Salt Lake County ACFR(s) for the latest available fiscal year (FY 2021)

References:

- (1) For *Debt repaid with property taxes* - the percentage of overlapping debt applicable to Murray City was estimated using taxable assessed property within Murray City divided by the Counties taxable assessed value. For *Other debt* - the percentage of overlapping debt is Murray City's population divided by Salt Lake Counties Population according to the 2010 Census.
- (2) Murray City School District's debt is as of their fiscal year end which is June 30.
- (3) Salt Lake County's debt is as of their fiscal year end which is December 31.

Note: Overlapping governments are those that coincide, at least in part with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be considered. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.



**SCHEDULE 14 – LEGAL DEBT MARGIN**

**Last Ten Fiscal Years**

(Amounts expressed in thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Debt limit										
General (4% Fair Cash Value)	\$359,780	\$333,574	\$307,914	\$281,730	\$258,182	\$237,794	\$219,104	\$207,780	\$196,347	\$189,156
Water and Sewer (4% Fair Cash Value)	359,780	333,574	307,914	281,730	258,182	237,794	219,104	207,780	196,347	189,156
Total 8% Debt Limit	719,560	667,149	615,827	563,460	516,365	475,588	438,207	415,560	392,695	378,312
Total Net Debt Applicable to Limit	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin	<u>\$719,560</u>	<u>\$667,149</u>	<u>\$615,827</u>	<u>\$563,460</u>	<u>\$516,365</u>	<u>\$475,588</u>	<u>\$438,207</u>	<u>\$415,560</u>	<u>\$392,695</u>	<u>\$378,312</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Total Real Property Assessed Value	\$6,100,259									
Estimated Actual Real Taxable Value	\$8,994,495									
Debt Limit (8% of Reasonable Fair Cash Value)	719,560									
Debt Applicable to Limit:										
General Obligation Bonds	-									
Less: Amount Set Aside for Repayment of General Obligation Debt										
Total Net Debt Applicable to Limit	-									
Legal Debt Margin	<u>\$719,560</u>									

Source: Salt Lake County Auditor's Office

Note: The general obligation bonded debt of the City is limited by the Utah Constitution (Section 14, Paragraph 4) to 8% of the "reasonable fair cash value" of property. Of this percent, a maximum of 4% may be used for general purposes. The remaining 4% and any used portion of the 4% available for general purposes up to the maximum 8% may be utilized for water and/or sewer purposes.



**SCHEDULE 15 – PLEDGED-REVENUE COVERAGE**  
Last Ten Fiscal Years

Sales Tax Revenue Bonds						
Fiscal Year	Sales Tax Revenue	Debt Service			Coverage	
		Principal	Interest			
2022	\$28,839,416	\$1,000,000	\$446,887		19.93	
2021	25,403,224	815,000	438,563		20.26	
2020	22,326,561	790,000	471,646		17.70	
2019	20,769,082	771,000	495,615		16.40	
2018	20,095,999	587,000	388,185		20.61	
2017	19,227,686	1,208,000	345,905		12.37	
2016	17,407,444	1,190,000	268,588		11.93	
2015	14,024,199	1,457,000	324,591		7.87	
2014	13,461,012	1,175,000	348,051		8.84	
2013	12,821,666	1,505,000	395,651		6.75	

Lease Revenue Bonds						
Fiscal Year	Lease Revenue <sup>1</sup>	Debt Service			Coverage	
		Principal	Interest			
2022	\$ -	\$ -	\$1,252,400		-	
2021	-	-	650,552		-	

Electric Revenue Bonds						
Fiscal Year	Utility Revenues <sup>2</sup>	Less Utility Expenses <sup>3</sup>	Total Available Revenue	Debt Service		
				Principal	Interest	Coverage
2022	\$36,110,522	\$31,658,685	\$4,451,837	\$ -	\$ -	N/A
2021	37,263,944	33,985,982	3,277,962	-	-	N/A
2020	37,048,593	29,695,742	7,352,851	-	-	N/A
2019	38,861,244	28,553,802	10,307,442	-	-	N/A
2018	37,850,825	29,082,372	8,768,453	-	-	N/A
2017	37,559,853	32,080,323	5,479,530	-	-	N/A
2016	38,459,911	32,429,067	6,030,844	1,250,000	345,319	3.78
2015	37,093,425	29,186,348	7,907,077	1,200,000	405,319	4.93
2014	37,749,228	28,785,495	8,963,733	1,545,000	588,208	4.20
2013	38,215,546	26,585,169	11,630,377	1,505,000	763,671	5.13

Water and Sewer Revenue Bonds						
Fiscal Year	Utility Revenues <sup>2</sup>	Less Utility Expenses <sup>3</sup>	Total Available Revenue	Debt Service		
				Principal	Interest	Coverage
2022	\$13,874,217	\$8,946,355	\$4,927,862	\$695,000	\$161,742	5.75
2021	13,943,150	8,380,527	5,562,623	677,000	179,277	6.50
2020	13,845,744	8,747,417	5,098,327	659,000	115,811	6.58
2019	12,724,225	7,645,759	5,078,466	641,000	132,422	6.57
2018	10,604,268	9,786,436	817,832	627,000	148,613	1.05
2017	10,783,806	8,392,047	2,391,759	610,000	136,681	3.20
2016	10,451,769	6,215,077	4,236,692	600,000	152,102	5.63
2015	9,916,952	5,969,386	3,947,566	169,000	149,697	12.39
2014	9,910,178	5,703,286	4,206,892	557,000	178,361	5.72
2013	10,196,682	5,736,136	4,460,546	440,000	160,730	7.43

References:

- (1) Lease revenue will not be received until construction is complete and the building is occupied. During construction the interest expense is being paid with bond proceeds.
- (2) Revenues include operating and non-operating revenues.
- (3) Expenses exclusive of depreciation, amortization, loss in joint venture, interest expense, and in lieu of tax transfers.

Note: Details regarding City's outstanding debt can be found in the Notes to the Financial Statements.



**SCHEDULE 15 – PLEDGED-REVENUE COVERAGE (continued)**  
**Last Ten Fiscal Years**

Fiscal Year	Utility Revenues <sup>2</sup>	Less Utility Expenses <sup>3</sup>	Total Available Revenue	Debt Service		
				Principal	Interest	Coverage
2022	\$3,731,089	\$1,464,858	\$2,266,231	\$245,000	\$127,792	6.08
2021	2,371,403	1,426,508	944,895	240,000	134,892	2.52
2020	1,947,820	1,531,935	415,885	235,000	141,892	1.10
2019	2,028,265	1,259,925	768,340	225,000	148,592	2.06
2018	1,926,619	1,172,735	753,884	220,000	154,042	2.02
2017	1,636,905	1,070,743	566,162	220,000	77,141	1.91
2016	1,647,997	1,013,897	634,100	215,000	70,992	2.22
2015	1,627,702	1,167,331	460,371	210,000	71,576	1.63
2014	1,890,901	968,255	922,646	210,000	66,391	3.34
2013	1,780,378	672,396	1,107,982	-	-	N/A

References:

- (2) Revenues include operating and non-operating revenues.
- (3) Expenses exclusive of depreciation, amortization, loss in joint venture, interest expense, and in lieu of tax transfers.

Note: Details regarding City's outstanding debt can be found in the Notes to the Financial Statements.



#### SCHEDULE 16 – DEMOGRAPHIC AND ECONOMIC STATISTICS

Year	Population <sup>1</sup>	Personal Income	Per Capita Personal Income <sup>2</sup>	Unemployment Rate <sup>3</sup>
2022	49,729	\$3,352,679,451	\$67,419	2.0%
2021	50,637	3,185,320,485	62,905	2.5%
2020	48,917	2,574,941,963	52,639	6.5%
2019	49,308	2,305,740,696	46,762	2.8%
2018	49,295	2,387,406,145	48,431	3.0%
2017	49,203	2,302,946,415	46,805	3.2%
2016	49,165	2,155,196,940	43,836	3.5%
2015	48,822	2,099,883,042	43,011	3.3%
2014	48,612	2,073,933,756	42,535	3.5%
2013	48,263	1,980,616,994	41,269	4.3%

Sources:

- (1) United States Census Bureau
- (2) U.S. Department of Commerce, Bureau of Economic Analysis for Salt Lake County/City
- (3) Utah Department of Workforce Services for Salt Lake County



**SCHEDULE 17 – PRINCIPAL EMPLOYERS**  
For Years Ended June 30, 2022 and 2013

Employer	Industry Type	2022		2013	
		Rank	Employees	Rank	Employees
Intermountain Medical Center	Health Care - Hospital	1	6999*	1	4463
SelectHealth	Health Care- Insurance	T-2	1999*	3	832
Sutter Health	Health Care	T-2	1999*	7	449
IHC Health Services - TOSH	Health Care - Hospital	4	999*	5	757
Murray City School District	Public Education	5	972	2	832
Murray City Corporation	City Government	6	662	4	796
IHC Health Services	Health Care - Medical Lab	6	378		
Costco Wholesale Corp	Retailer	7	368	9	309
3M Health Information Systems	Data Processing Services	8	350	8	377
Nordstrom, Inc.	Retailer	9	325	10	286

Source: Murray City Business Licensing, Murray City School District, and Dept of Workforce Services

\*Note: Workforce Services provides a range of employees. In the circumstance that the exact number of employees was not available from Murray City Business Licensing, the top of the range provided by Workforce Services was used.



**SCHEDULE 18 – FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION**  
**Last Ten Fiscal Years**

<u>Function/Program</u>	Full Time Equivalent Employees as of June 30									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General Government	58	63	60	57	68	64	63	63	62	61
Police										
Officers	82	79	80	83	76	78	76	72	70	74
Civilians	11	11	11	8	9	9	11	12	11	12
Fire										
Firefighters	64	63	62	59	63	62	63	59	55	59
Civilians	1	2	2	2	1	1	1	1	1	1
Highways & Public Improvements	21	21	30	31	28	29	27	28	27	27
Parks & Recreation	42	43	35	37	35	38	35	35	34	33
Library	12	10	11	9	11	12	11	11	12	10
Community & Economic Development	14	14	7	7	6	6	7	7	7	6
Central Garage	3	4	4	4	4	4	4	4	4	4
Power	49	46	47	46	46	45	46	46	46	46
Water	24	21	21	18	17	17	17	17	17	16
Wastewater	9	9	8	7	8	8	7	8	7	8
Golf Course	6	6	6	6	6	7	7	7	7	7
Solid Waste	2	2	2	2	2	2	1	0	0	0
Storm Water	8	9	8	7	8	8	7	8	7	7
Total Full Time Equivalent Employees	406	403	394	383	388	390	378	367	371	369
Seasonal (Part Time) Employees	256	234	166	315	305	332	424	385	426	477
<b>Total Employees</b>	<b>662</b>	<b>637</b>	<b>560</b>	<b>698</b>	<b>693</b>	<b>722</b>	<b>802</b>	<b>752</b>	<b>797</b>	<b>846</b>

Source – Murray City Payroll System



**SCHEDULE 19 – OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

Function/Program	Fiscal Year Ended June 30,									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Police										
Physical arrests	1,035	598	478	1,733	2,997	1,897	3,602	1,899	2,175	3,752
Traffic citations	2,800	2,411	1,951	5,383	9,378	7,438	5,242	5,615	8,231	5,508
Fire calls	1,119	1,245	1,203	1,282	1,458	1,381	1,354	1,260	1,156	1,194
Medical calls	5,801	4,955	4,856	4,934	5,339	5,125	4,842	4,313	4,117	4,177
Inspections <sup>1</sup>	979	883	1,799	1,633	1,249	1,553	1,399	1,149	1,694	1,448
Parks & recreation <sup>1</sup>										
Park center admissions	56,846	30,600	34,393	45,636	42,255	39,164	36,211	33,536	34,839	29,839
Outdoor pool admissions	25,502	20,260	29,333	31,364	N/A	N/A	N/A	N/A	N/A	N/A
Recreation participants	17,672	16,569	9,916	15,200	16,730	17,583	17,604	15,777	13,768	13,089
Heritage Center <sup>1</sup>										
Participants	1,386	616	1,375	1,627	1,525	1,478	1,734	1,947	1,993	1,871
Activity Participation	67,639	15,816	53,530	73,045	71,712	73,752	76,841	76,098	76,330	76,607
Library <sup>1</sup>										
Volumes in collection	86,929	81,005	61,899	91,001	69,477	71,133	75,914	78,759	74,971	69,734
Total volumes borrowed	309,945	203,248	332,472	461,920	475,394	499,292	548,060	611,149	611,633	572,997
Visitors	51,229	7,862	218,277	317,717	346,685	371,330	395,481	425,507	357,461	N/A
Water										
Customers Residential	8,893	9,031	9,064	8,929	8,912	8,858	8,761	8,716	8,674	8,644
Customers Commercial	1,400	1,436	1,551	1,527	1,516	1,493	1,389	1,372	1,360	1,353
Annual consumption (in millions of gallons) <sup>2</sup>	2,497	3,001	3,976	3,206	2,834	2,827	2,758	2,583	3,066	3,018
Wastewater <sup>3</sup>										
Customers Residential	8,422	8,563	8,600	8,520	8,450	8,419	8,376	8,334	8,300	8,173
Customers Commercial	1,032	1,081	1,203	1,196	1,187	1,171	1,163	1,150	1,141	1,058
Power										
Customers Residential	16,321	16,211	15,426	15,098	14,819	14,651	14,688	14,573	14,429	14,209
Customers Commercial	3,236	3,247	3,381	3,066	3,247	3,204	3,179	3,193	3,149	3,147
Peak demand (KW)	102,045	98,206	100,105	102,938	102,290	103,053	102,460	107,120	103,478	101,838
Internal generation (MWH)	17,761	8,651	13,531	14,691	9,845	11,457	13,846	17,913	18,096	9,465
Purchased power (MWH)	387,297	406,019	390,797	396,363	410,237	415,474	416,299	410,606	407,148	426,388

Source – The applicable departments of Murray City

N/A Data unavailable

References:

- (1) Variations in FY21 from prior years due to COVID.
- (2) Water consumption was reduced in FY22 through water conservation efforts.
- (3) These numbers are based on residents not connections so reduction in numbers are due to vacancies.



**SCHEDULE 20 – CAPITAL ASSETS BY FUNCTION**  
**Last Ten Fiscal Years**

Function/Program	Fiscal Year Ending June 30,									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Police										
Stations	2	2	2	2	2	2	2	2	2	2
Patrol units	42	43	43	43	43	44	43	42	39	40
Public works										
Streets(miles)	152	151	151	150	148	148	147	147	147	147
Streetlights	3,064	2,946	2,739	2,739	2,754	2,711	2,701	2,669	2,670	2,639
Streetlights - LED	135	131	76	76	-	-	-	-	-	-
Parks & recreation										
Acreage	254	254	254	254	254	252	252	252	252	252
Parks	12	12	12	12	11	10	10	10	10	10
Golf courses	2	2	2	2	2	2	2	2	2	2
Recreation centers	1	1	1	1	1	1	1	1	1	1
Water										
Water mains(miles)	194	194	193	193	197	199	198	197	197	197
Wastewater										
Sanitary sewers(miles)	135	134	133	133	131	132	129	128	127	127
Power										
Generators	5	5	5	5	5	5	5	5	5	5
Substations	6	6	6	6	6	6	6	6	6	6

Source- Murray City GIS

Notes: The decrease in FY 2018 of water lines was the result of a reconstruction project in 2018 where two smaller lines were replaced with one larger one. The decrease in FY 2018 of sewer lines was due to remapping of the system and removing lines that were within the City boundaries but not owned by the City.

## **COMPLIANCE SECTION**



**For Fiscal Year Ended June 30, 2022**



COMMITTED. EXPERIENCED. TRUSTED

**CERTIFIED PUBLIC  
ACCOUNTANTS**

E. LYNN HANSEN, CPA  
CLARKE R. BRADSHAW, CPA  
GARY E. MALMROSE, CPA  
EDWIN L. ERICKSON, CPA  
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AARON R. HIXSON, CPA  
TED C. GARDINER, CPA  
JEFFREY B. MILES, CPA  
SHAWN F. MARTIN, CPA

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Mayor and Members of City Council  
Murray City Corporation, Utah

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Murray City Corporation, Utah (the City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 28, 2022.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*ABMC, LLC*

November 28, 2022



COMMITTED. EXPERIENCED. TRUSTED

**CERTIFIED PUBLIC  
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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE  
AS REQUIRED BY THE STATE COMPLIANCE AUDIT GUIDE**

Honorable Mayor and Members of the City Council  
Murray City Corporation, Utah

***Report On Compliance***

We have audited Murray City Corporation's (the City) compliance with the applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, for the year ended June 30, 2022.

State compliance requirements were tested for the year ended June 30, 2022 in the following areas:

Budgetary Compliance  
Fund Balance  
Justice Courts  
Restricted Taxes and Related Restricted Revenues  
Fraud Risk Assessment  
Government Fees  
Impact Fees  
Utah Retirement Systems  
Public Treasurer's Bond

***Management's Responsibility***

Management is responsible for compliance with the state requirements referred to above.

***Auditor's Responsibility***

Our responsibility is to express an opinion on the City's compliance based on our audit of the state compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state compliance requirements referred to above that could have a direct and material effect on a state compliance requirement occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each state compliance requirement referred to above. However, our audit does not provide a legal determination of the City's compliance with those requirements.

#### ***Opinion on Compliance***

In our opinion, Murray City Corporation complied, in all material respects, with the state compliance requirements referred for the year ended June 30, 2022.

#### ***Other Matters***

The results of our auditing procedures disclosed no instances of noncompliance or other matters, which are required to be reported in accordance with the *State Compliance Audit Guide*.

#### ***Report On Internal Control over Compliance***

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the state compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the state compliance requirements referred to above to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with those state compliance requirements and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a state compliance requirement on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

***Purpose of This Report***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

***HBME, LLC***

November 28, 2022